REPORTS OF THE

GOVERNMENT SUPERANNUATION FUND AUTHORITY

FOR THE YEAR ENDED 30 JUNE 2006

Presented to the House of Representatives pursuant to Section 44A of the Public Finance Act 1989



FOR THE YEAR ENDED 30 JUNE 2006

Presented to the House of Representatives pursuant to Section 93B of the Government Superannuation Fund Act 1956

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GOVERNMENT SUPERANNUATION FUND AUTHORITY

CHAIRMAN'S REPORT

On behalf of the Government Superannuation Fund Authority Board (the Board), I am pleased to present the annual report of the Government Superannuation Fund Authority for the year ended 30 June 2006.

A separate annual report has been prepared by the Authority for the Government Superannuation Fund (GSF or the Fund), commencing on page 37.

The Authority was established as a Crown entity by section 15A of the Government Superannuation Fund Act 1956 (the Act) and became an autonomous Crown entity under the Crown Entities Act 2004.

The Authority's mission is to use best practice to manage the Fund and administer the GSF Schemes, in accordance with the Act, with the prime objectives of enabling:

- returns to be maximised without undue risk
- the cost of the Crown's contribution to GSF to be minimised, and
- the needs and reasonable expectations of stakeholders to be met.

The Authority is also responsible for interpreting the provisions of the Act relating to the GSF Schemes and exercising discretionary provisions. Management carries out these functions under delegation from the Board.

Highlights of the 2006 Year

- A surplus after tax of \$462 million for the Fund (13.5% return on average net assets) following good returns from international equities and property
- All asset classes generated returns higher than their benchmark indices
- Net assets increased from \$3.52 billion to \$3.79 billion
- Investment in property completed
- Review undertaken of Investment Strategy and Strategic Asset Allocation
- Statutory review of the Authority undertaken
- Systems and administration changes made to implement amendments to the GSF Act that provide:
 - for annuitants to receive a minimum of 90% of the annual cost of living increase (in terms of the Consumer Price Index) (90% COLA)
 - for spouses, who became entitled to a pension after 1 April 1990, to receive no less than the pension they would have received had the changes, to the way superannuation schemes and pensions are taxed, not been made (spouses' adjustment)
- Successful management of transfers to Police Superannuation Scheme

Investment Returns

The Fund's surplus after tax for the year of \$462 million represents a return of 13.5% on average net assets. The after tax return has exceeded the Investment Performance Measure (see below) over the current financial year by 7.6% and over the last three years by an average of 4.5% per annum.

All asset classes generated returns higher than their benchmark indices. The best performing asset classes were international equities, which returned 20.7% pre tax (9.1% in 2005) and property, 27.7% (11.8% in 2005). Both fixed interest classes performed below their long term averages. New Zealand fixed interest earned 5.2% (7.8% in 2005) and international fixed interest earned 2.9% (12.3% in 2005). Overall, the returns demonstrate the benefits of having a diversified asset allocation for the Fund.

The after tax return of 13.5% compares with the median after tax return of 12.4% in the Mercer Investment Performance Survey, covering 68 superannuation schemes (formerly known as the Watson Wyatt Investment Performance Survey). The average after tax return for the Fund over the last three years was 10.3%. This compares with the median after tax return in the Mercer Survey over the same period of 9.9%.

It is important to take a long term view of investment returns as the Fund is expected to exist for at least another 60 years. Performance in any particular year is not necessarily indicative of the long term performance of the Fund.

Details of the investment returns and the benchmark indices used by the Authority are set out in the annual report for the Fund (see Investment Commentary, page 41).

Investment Strategy and Strategic Asset Allocation

The Authority is required to invest the Fund on a prudent commercial basis. In doing so, it must manage and administer the Fund in a manner consistent with best practice portfolio management, maximising returns without undue risk to the Fund as a whole.

During the year, the Authority carried out a full review of the Investment Strategy and Strategic Asset Allocation set for the Fund. As a result of the review, the Authority has restated its Investment Objective to align it with the Authority's mission. The previous Investment Objective has been restated as the Investment Performance Measure and risk has been restated as the Risk Parameter.

Investment Objective

To minimise the Crown's contribution to GSF by maximising the return on the assets of the Fund over the long term, without undue risk, and within a best practice framework.

Investment Performance Measure

The performance of the Fund will be assessed by comparing the after tax return with the NZX New Zealand Government Stock Gross Index return (after tax) plus 2.5% per annum measured over rolling 10 year periods.

Risk Parameter

Having no more than a 1 in 10 chance in any one year of a loss to the total Fund greater than \$100 million (after tax).

The Investment Performance Measure and the Risk Parameter will be reviewed at least annually, taking into account the investment and tax environment in which the Authority operates. For example, the Government has proposed changes to the way New Zealand, Australian and international shares are taxed and a Bill covering these changes and other matters is currently being considered by the Finance and Expenditure Select Committee. If the proposed tax changes do take effect, the current Investment Performance Measure may no longer be achievable without increasing the risk profile of the Fund. In that event, the Board may need to determine whether to increase the level of risk taken by the Fund, or accept a lower Investment Performance Measure.

The Authority continued to work this year to optimise returns for the Fund for an acceptable level of risk, in particular to take into account the likelihood that investment returns for equities and property will move back to historical average levels. This included consideration of investment in alternative asset classes, and a greater level of active management for the existing asset classes, to improve the Fund's reward for risk.

The review of the Strategic Asset Allocation resulted in a change to the allocation between international fixed interest and New Zealand fixed interest. The new allocation is international 27% (previously 21%) and New Zealand 8% (14%).

It also led to a decision in principle to allocate up to 15% of the assets of the Fund to alternative assets, in addition to the existing 7.5% allocation to property. The first step in implementing this decision was approval to invest 3% of the Fund in collateralised commodity futures (CCFs). CCFs are expected to improve the return/risk profile on the Fund over the long term. Investment in CCFs will be implemented during the year ended 30 June 2007.

The Fund's investment in property was completed during the year.

Further detail on asset allocations is set out on page 15.

Statutory Review

The first statutory review of the Authority, since it was formed in 2001, was undertaken this year.

Section 19B of the Act requires a review to be undertaken every five years of how effectively and efficiently the Authority is performing its functions under the Act. In early 2006, the Minister of Finance appointed Mercer Investment Consulting (Mercer IC) to undertake the review. It was completed just after the end of the financial year. As required by the Act, the review was tabled in Parliament in August 2006.

The Authority is generally pleased with the outcome of the review. Mercer IC believes that the Authority is operating under robust, best practice policies in almost all areas of its operations and stated in the report:

- "New Zealand has been extremely well served by GSFA (the Authority)."
- "Mercer IC believes that the GSFA has laid strong foundations in its first four and a half years, and has done so in spite of extremely volatile market conditions in the first 2 years of operation."
- "GSFA's capacity to deliver very high quality service levels to the Crown and to GSF members has been admirable within the annual appropriation."

In tabling the review in Parliament, the Minister, the Hon Dr Michael Cullen, said: "I am pleased with the GSFA's performance and note too that, in the period covered by the review, the Authority has earned about \$350 million more from its new strategy than had it continued to invest only in fixed interest securities. This has saved taxpayers a considerable amount of money."

Mercer had different opinions from the Authority in areas such as the level of foreign exchange hedging applied to international equity investments and the merits of active versus passive investment. Mercer acknowledged that professional opinions differ and that best practice is evolving in these areas. The Authority has always sought, and will continue to seek, independent contestable advice on these matters and other key parts of our Investment Strategy.

Mercer criticised the Authority's decision to proceed with the investments into international equities in late 2001 because of subsequent falls in those markets driven by the collapse of Enron and WorldCom.

Careful consideration of market entry timing did take place; comment from market analysts was considered and advice sought from investment advisers. Based on this advice and a review by the Board the decision was to proceed with investment into international equities but to slow down slightly the 12 month transition. A full backgrounder on the matter is available on our website – www.gsfa.govt.nz.

It is pleasing that the Authority's views on this matter have been accepted and acknowledged by the Minister, who stated that the criticism seemed largely based on hindsight. This was also the view of the Finance and Expenditure Select Committee in its review of the Authority in 2002.

The review makes a number of recommendations on:

- whether the Authority should target pre tax or post tax returns for the Fund.
- areas such as management of transitions from one investment manager to another, custody and asset/liability modelling.

Each of these recommendations will be addressed as part of the Authority's planning.

Schemes

During the year the Authority and the schemes administrator, Datacom, successfully implemented the systems and administration changes for the 90% COLA and the spouses' adjustment. The increases in entitlements, as a result of these changes, were paid from 27 July 2006 with separate back payments being made for the period 1-27 July.

The Police transfer option generated high levels of additional activity for Datacom and pressure on performance standards. Between 1 August 2005 and 30 June 2006, a total of 732 GSF Police Scheme members elected to transfer to the Police Superannuation Scheme. The total amount transferred was \$266.9 million.

Website

The Authority's website – www.gsfa.govt.nz - is an important part of our communication strategy and contains comprehensive information on both the Authority and the Fund. The content explains how the Authority operates and gives all members and interested parties immediate access to our latest quarterly investment results, as well as any changes the Authority makes to its policies, investment strategies and personnel.

The website provides an easy way to keep up to date with the operations of the Authority and the Fund.

Conclusion

The Board expresses its appreciation to the Minister of Finance and Government officials for their support during the year and to the Management team for their high level of work and commitment to the Authority's objectives and to the members of the GSF schemes.

I also express my thanks to my fellow Board members for their expertise and commitment throughout the year.

Basil Logan Chairman

Government Superannuation Fund Authority Board

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STATEMENT OF GOVERNANCE AND ACCOUNTABILITY

The Government Superannuation Fund Authority (the Authority) was established as a Crown Entity by section 15A of the Government Superannuation Fund Act 1956 (the Act) and became an autonomous Crown entity under the Crown Entities Act 2004. The business of the Authority is to manage the assets, and administer the Schemes of the Government Superannuation Fund (the Fund) in accordance with the Act.

Section 15G of the Act specifies that the Government Superannuation Fund Authority Board (the Board) is responsible for the business of the Authority.

Government Superannuation Fund Authority Board

The Minister of Finance appointed the following seven members to the Board:

Basil Logan, Chairman, (appointed 2001, first reappointed 2003) is also the Chairman of Opus International Consultants Limited.

During the year the Minister reappointed Mr Logan as Chairman for a further term of 2 years from 1 June 2006.

David May, Deputy Chairman, (appointed 2001, reappointed 2004) was formerly Chief Executive of Jacques Martin NZ Ltd and Managing Director of Colonial Life NZ Ltd. He is Chairman of the Guardians of New Zealand Superannuation, and a director of Southern Cross Healthcare.

Colin Blair OBE, (appointed 2001, first reappointed 2003) was formerly a Partner of the accounting firm Deloitte, and was the Retirement Commissioner until February 2003.

During the year the Minister reappointed Mr Blair as a Board member for a further term of two years from 1 June 2006.

Helen Bowie (appointed 2001, first reappointed 2003) is a partner of Chapman Tripp Sheffield Young.

During the year the Minister reappointed Ms Bowie as a Board member for a further term of 18 months from 1 December 2006.

Tim McGuinness (appointed 2001, reappointed 2004) is a Board member of the Earthquake Commission and a trustee of the Police Superannuation Scheme, NZ Fire Service Scheme and Globus NZ Pension Plan. He previously held senior investment management positions at Royal & Sun Alliance and Norwich Union Investment Management.

Ralph Stockdill (appointed 2002, reappointed 2005) held senior management positions at the Department of Labour in the employment relations area before his retirement. Immediately before his appointment to the Board, Mr Stockdill was a member of the Executive of the Government Superannuitants' Association.

Susie Weaver (appointed 2001, first reappointed 2002) is a principal of Weaver Consulting Ltd and former General Manager of Investments at Armstrong Jones, (now ING (NZ)).

During the year the Minister reappointed Ms Weaver for a further term of two years from 2 December 2005.

Remuneration of Board members

Remuneration of Board members is in accordance with the rates set by the Minister of Finance.

Responsibilities and operations of the Board

The Board is responsible for all decisions relating to the business of the Authority.

The Board has established four committees with specific responsibilities for Audit & Risk Review, Investments, Schemes and Responsible Investing. The Chairman is an ex officio member of all committees.

As required by the Act, the Board does not delegate the following powers:

- the power of delegation;
- the power to grant power of attorney; and
- the power to appoint schemes' administration managers, investment managers, other service providers, and custodians.

The Board held nine regular meetings during the year, one special meeting to review strategic issues, and an investment workshop.

Auditor

The Auditor-General is the auditor of the Authority. The Auditor-General has appointed Michael Wilkes of Deloitte to act on his behalf.

Management team

The Authority and the Board of Trustees of the National Provident Fund (NPF) have formed a joint venture company, Annuitas Management Limited (Annuitas). Each organisation has entered into a management services agreement (MSA) with Annuitas.

The main function of Annuitas is to provide staff (Management) who act in managerial and secretarial roles on behalf of the Authority and NPF. The MSA between Annuitas and the Authority contains delegations of authority to enable Management to carry out the day to day management of the Authority's investment, custody and schemes' management arrangements. In the case of schemes' management, the delegation includes interpretation of the provisions of the GSF Schemes and exercise of discretionary powers in accordance with the Statement of Provisions, Policies and Procedures, subject to appropriate consultation with the Board.

The Management team is:

Alan Langford Chief Executive

Euan Wright Chief Financial Officer
Philippa Drury General Manager, Schemes
Paul Bevin General Manager, Investments

Nicky Rumsey Manager, Investments

Indemnity

During the financial year the Authority:

- (a) provided indemnities to each Board member under Deeds of Indemnity whereby the Authority agreed to indemnify each Board member (subject to certain exceptions) for certain costs and liabilities in respect of certain acts and omissions (being acts and omissions in good faith and in performance or intended performance of the Authority's functions) to the maximum extent permitted by the Crown Entities Act 2004.
- (b) entered into a Deed of Indemnity with each member of the Management team whereby it agreed to indemnify the member of the Management team (subject to certain exceptions) for certain costs and liabilities in respect of certain acts and omissions (being acts and omissions in good faith and in performance or intended performance of the Authority's functions) to the maximum extent permitted by the Crown Entities Act 2004.

The indemnity provided by the Authority to each Board member and each member of the Management team does not protect the Board member, or the member of the Management team, against any liability, claim or proceeding of any kind for any dishonesty or fraud or anything else that either:

- (a) as a matter of public policy cannot be indemnified at law; or
- (b) which is criminal liability that the Authority has determined, in its absolute discretion, should be excluded from the indemnity.

The Authority has determined that all criminal liability, other than strict liability offences, should be excluded from the scope of the indemnity. Broadly speaking, strict liability offences are those for which no intent needs to be established.

Insurance

During the financial year the Authority effected Directors and Officers insurance cover for Board members and members of the Management team in respect of potential liabilities and costs incurred through acts and omissions made in the performance or intended performance of the functions of the Authority. Insurance is not provided for an act or omission that is in bad faith.

The Authority also effected Company Reimbursement insurance cover in respect of any claims made by Board members, or members of the Management team, under the indemnities described above.

The scope of the Directors and Officers insurance cover and the Company Reimbursement insurance cover is consistent with the limitations imposed by the Crown Entities Act.

STATEMENT OF RESPONSIBILITY

The financial statements of the Government Superannuation Fund Authority (the Authority) for the year ended 30 June 2006 have been prepared in accordance with section 41 of the Public Finance Act 1989.

The Government Superannuation Fund Authority Board (the Board) is responsible for the preparation of the financial statements, and the judgments made in the process of producing those statements.

The Board confirms that internal control systems have been established and maintained during the period to assure reasonable reliability and integrity of financial and non-financial reporting.

In our opinion, the attached financial statements and reports for the Authority fairly reflect the financial position, as at 30 June 2006, and the financial performance and the cash flows of the Authority for the year ended 30 June 2006.

Basil Logan Chairman

Government Superannuation Fund Authority Board

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Alan Langford Chief Executive

6 September 2006

STATEMENT OF SERVICE PERFORMANCE

Output Class O1 - Management of the Government Superannuation Fund

This output class provides investment and schemes management for the Government Superannuation Fund (GSF or the Fund).

Outputs in this class are:

- management of the GSF assets;
- interpretation of the provisions of the Government Superannuation Fund Act 1956 (the Act), and exercising the statutory powers under the Act;
- management of the GSF Schemes, including the Agreement between the Authority and the Administrator of the GSF Schemes; and
- overall financial management of the Fund, including reporting on its liabilities and the Crown's financial obligations to the Fund.

The performance targets are set out in the Government Superannuation Fund Authority's Statement of Intent 2005/2006.

Investment management

PERFORMANCE TARGET	PERFORMANCE ACHIEVED
Complete documentation of its policies, standards and procedures for investing in property.	Documentation of the policies, standards and procedures for investing in property has been completed and is included in the Statement of Investment Policies, Standards and Procedures commencing on page 71.
Continue to monitor the traded level of the New Zealand dollar against other currencies and develop a strategy to implement the Authority's new hedge ratio for international equity assets of 120% pre tax (currently 75% pre tax). The increase in the hedge ratio to 120% pre tax assumes the exchange risk premium is a permanent feature of New Zealand markets and that the Authority will continue to invest (during the forecast period) in international equity assets that have a ruling from the Department of Inland Revenue resulting in capital gains being free of tax. On an after tax basis the currency exposure to international equities will be 80% hedged.	A strategy was developed to gradually implement the new hedge ratio in increments of 4% per quarter over a three year time horizon, but not start the implementation until the New Zealand dollar had moved away from its extreme highs. Implementation began in July 2005 when the New Zealand dollar had fallen below 0.6750 cents, from a high of 0.7450 cents. During the year the hedge ratio was increased from 75% pre tax to 88% pre tax.

Rebalance assets between asset classes as required to maintain the Strategic Asset Allocation within agreed ranges.

Achieved. A monthly rebalancing procedure has been in effect for each asset class since November 2003, with the exception of property, which was only fully funded part way through the year. The monthly rebalancing maintained the other asset classes within their rebalancing tolerances during the year.

Monitor and review the performance of the appointed investment managers. Achieved. Monthly reports were received from each of the investment managers, providing details of their performance, positions and strategies.

The performance returns were independently checked by the Custodian and any discrepancies investigated. The investment managers also provided monthly certificates confirming they had complied with the terms of their mandates. Highlights of performance and any exceptional issues or breaches were reported to the Board.

Management meet with each of the managers of the actively managed international portfolios on a regular basis, and quarterly for the New Zealand managers.

The investment adviser, Russell Investment Group Limited, also held regular meetings with each investment manager and provided information to the Board and Management, together with any changes in rankings. This is ongoing work.

Continue to monitor its investments to ensure compliance with its policies with respect to investing to avoid prejudice to New Zealand's international reputation as a responsible member of the world community. Achieved. The Authority has appointed two specialist investment screening organisations to advise on whether the Fund's investments, in portfolios managed on an active basis, could prejudice New Zealand's international reputation as a responsible member of the world community.

In addition, two people, with extensive international experience, have been appointed to advise the Authority whether countries, which have issued securities held in the international fixed interest portfolios, could prejudice New Zealand's international reputation. The actively managed portfolios and the countries were reviewed every six months and reports provided to the Board. The final decision on whether an individual investment could prejudice New Zealand's international reputation, and should be sold, is made by the Board. During the year, no investments were accepted by the Board as prejudicing New Zealand's international reputation. Continue to develop, then implement The Board recognises that the Policies, Standards and Procedures, for avoiding policies with respect to ethical investment. prejudice to New Zealand's reputation as a responsible member of the world community, also cover matters associated with ethical investment. Screening processes, implemented for avoiding prejudice, include monitoring companies and countries against international standards for human rights, labour and employment, the environment, arms trading, transnational organised crime and countering terrorism. In addition, the Board recognises its responsibilities as shareholder and has policies and procedures in place to exercise its voting rights on actively managed investments. The Board continues to monitor developments in international standards for ethical investment. The Board is investigating further initiatives in this area alongside similar organisations. Carry out the annual review of the Achieved. The annual review of the Statement of Investment Policies, Statement of Investment Policies, Standards and Procedures. Standards and Procedures (SIPSP) was completed in May 2006.

	The SIPSP is an operational document which is subject to amendment as circumstances change, for example a new asset class is added to the Strategic Asset Allocation for the Fund. The annual review is intended to examine the SIPSP in total to determine whether it remains an appropriate and relevant framework for the Authority's Investment Strategy. No significant changes were made to the SIPSP as a result of the annual review. The SIPSP was last updated on 3 May 2006.
Continue to document the governance and management procedures relating to the investment process.	Achieved. Management maintained and continuously updated an Investment Operations Manual that covers the governance and management procedures relating to the investment process. This is ongoing work.

Over the year implementation of the Fund's Strategic Asset Allocation has developed as set out below:

	Actual Asset Allocation at 30 June 2005	Actual Asset Allocation at 30 June 2006	Strategic Asset Allocation Target
Asset Class	%	%	%
NZ Fixed Interest	14.5	8.3	8.0
International Fixed	20.8	27.1	27.0
Interest			
NZ Equities	16.2	13.7	15.0
International Equities	41.3	42.6	42.5
Property	4.9	8.3	7.5
Cash and short term	2.3	-	-
investments			
TOTAL	100.0	100.0	100.0

During the year the Authority increased the target allocation to international fixed interest from 21% to 27% and reduced the New Zealand fixed interest allocation from 14% to 8%. The Authority also completed its investment in property during the year.

All asset classes were within their rebalancing tolerances at 30 June 2006 and, with the exception of property, were maintained within the rebalancing tolerances during the year.

Schemes administration

PERFORMANCE TARGET	PERFORMANCE ACHIEVED
The GSF Schemes Administration Manager's performance will be monitored in accordance with the requirements of the schemes administration management agreement between the Authority and Datacom Employer Services Limited, including service levels to contributors, annuitants, and employers and other key performance indicators.	Achieved. The requirements of the Schemes Administration Management Agreement between the Authority and Datacom were met, although service levels were compromised by additional workload imposed by legislative changes for part of the year.
The Statement of Provisions, Policies and Procedures will be maintained and, subject to consultation with interested parties, amended to record policy changes made by the Authority.	No changes were required or made to the Statement of Provisions, Policies and Procedures, which was published by the then Superintendent of the Fund on 28 September 2001.
Submissions from the GSF Schemes Administration Manager will be dealt with in accordance with the Act and the published policies. All submissions to be responded to within five working days.	Achieved. All schemes decisions were made in accordance with the Act and the published policies. The 187 submissions from the GSF Schemes Administration Manager were responded to within five working days.
Appeals against decisions made by, or on behalf of the Authority, will be responded to in accordance with the Act. The Authority's report to the Appeals Board to be provided at least 14 days before each scheduled hearing date.	Achieved. The four appeals made during the period were reported to the Appeals Board at least 14 days before the scheduled hearing. Three appeals, against decisions made by the Authority, were declined by the Appeals Board. One appeal was referred back to the Authority and was resolved to the satisfaction of the member.
Sufficient funding will be provided to the GSF Schemes Administration Manager to ensure all benefit payments are able to be made as they become due.	Achieved. Sufficient funding to meet benefit payments was provided to the GSF Schemes Administration Manager by the due dates.
Actuarial data on the Fund, required for the Crown accounts, will be provided in accordance with the timetable agreed with Treasury.	Achieved. Actuarial data required for the Crown accounts was provided to Treasury by the agreed dates.

Communications will be sent to contributors, annuitants and employers regarding the activities of the Authority, the performance of the Fund and the transition to the new Schemes Administration Management Agreement.

Communications were sent to all contributors and annuitants covering these topics and other matters. Communications were sent to employers focusing on schemes administration issues.

Other

A review will be undertaken of the performance of Annuitas personnel under the Management Services Agreement (MSA) between the Authority and Annuitas.

Achieved. A review was undertaken of the performance of Annuitas personnel (who act in managerial and secretarial roles on behalf of the Authority) under the MSA between the Authority and Annuitas.

The Board was very satisfied with the performance of Annuitas personnel in their managerial and secretarial roles on behalf of the Authority.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000 Actual		Note	2006 \$000 Actual	2006 \$000 Forecast
	Revenue			
11	Interest received		18	11
605	Other revenue, including Bowen space rental		687	545
12,758	Transfer from the Government Superannuation	1	12,432	12,741
	Fund			
13,374	Total revenue		13,137	13,297
	Expenses			
3,073	Schemes administration		2,284	2,380
6,932	Investment management and custody	2	7,821	7,664
3,369	Operating	3	3,032	3,253_
13,374	Total expenses		13,137	13,297
	Net operating result			

This statement is to be read in conjunction with the Statement of Accounting Policies and the Notes to the Financial Statements.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2006

2005 \$000 Actual		Note	2006 \$000 Actual	2006 \$000 Forecast
	Public equity General fund Total public equity			
364 2,658 3,022	Represented by: Current assets Cash at bank Receivables and prepayments Total current assets	4	267 2,561 2,828	130 2,045 2,175
3,022 3,022	Current liabilities Payables	5	2,828 2,828	2,175 2,175
	Net assets			

The Financial Statements were approved by the Government Superannuation Fund Authority Board on 6 September 2006.

Basil Logan

Chairman

Government Superannuation Fund Authority Board

Colin Blair

Chairman

Audit and Risk Review Committee

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Government Superannuation Fund Authority Board

This statement is to be read in conjunction with the Statement of Accounting Policies and the Notes to the Financial Statements.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000 Actual	N	ote	2006 \$000 Actual	2006 \$000 Forecast
	Cash flows from operating activities			
11.070	Cash was provided from:	1	10 551	10 (07
11,869 11	Government Superannuation Fund Interest	1	12,571 18	12,687 11
789	Other		696	545
12,669	_ Other	_	13,285	13,243
12,000	Cash was disbursed to:		10,200	10,210
(12,511)	Operating expenses	_	(13,382)	_(13,233)
(12,511)			(13,382)	(13,233)
158	Net cash flows from operating activities	_	(97)	10
158	Net (decrease) increase in cash held		(97)	10
206	Opening cash brought forward	_	364	120_
364	Closing cash balance	_	267	130_
	Reconciliation of Net Operating Result to Net Operation	ng Ca	sh Flows	
2005			2006	2006
\$000			\$000	\$000
Actual			Actual	Forecast
-	Net operating result		-	-
	Movements in working capital items:		_	
(677)	Receivables and prepayments		97	(54)
835	_Payables	_	(194)	64
158	Net cash flows from operating activities	_	(97)	10

This statement is to be read in conjunction with the Statement of Accounting Policies and the Notes to the Financial Statements.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF MOVEMENT IN PUBLIC EQUITY FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000 Actual		2006 \$000 Actual	2006 \$000 Forecast
	Public equity at beginning of the period		
	Net operating result		
-	Total recognised revenues and expenses for the period	-	-
	Public equity at end of the period		

These statements are to be read in conjunction with the Statement of Accounting Policies and the Notes to the Financial Statements.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF COMMITMENTS AS AT 30 JUNE 2006

Section 22 of the Government Superannuation Fund Amendment Act 2001 (the Amendment Act) vested in the Authority the whole of the leasehold interest in floors 3 and 4 at 33 Bowen Street, Wellington (the Bowen space). The Bowen space lease terminates in February 2009. The annual lease payment was last reviewed in February 2006. The new rent, set under the review, will apply until the termination of the Bowen space lease in February 2009.

The Authority has entered into subleases with the Ministry of Economic Development (MED) and Accident Compensation Corporation (ACC) for the Bowen space. The MED and ACC subleases are to 31 January 2009. The future commitments stated below are gross commitments at current rental rates, before netting off rental income from subleases.

In terms of section 15E (1) of the Government Superannuation Fund Act 1956 (the Act), the Authority's expenses are reimbursed by the Government Superannuation Fund, which recovers them from the Crown, as provided for in section 95 of the Act, and from other employers. Accordingly, any shortfall between the lease commitments and the sublease rental income is not onerous to the Authority.

Other operating commitments include non-cancellable contracts for building services.

2005 \$000		2006 \$000
Actual		Actual
	Capital commitments approved and contracted	
	Non-cancellable operating commitments	
1,885	Accommodation lease	1,574
640	Other operating commitments	504
2,525	Total operating commitments payable (as detailed below)	2,078
	Term classification for accommodation lease commitments	
520	Not later than one year	597
520	Later than one year and not later than two years	598
845	Later than two years and not later than five years	379
1,885	Total lease commitments	1,574
	Term classification for other operating commitments	
177	Not later than one year	192
177	Later than one year and not later than two years	192
286	Later than two years and not later than five years	120_
640	Total other operating commitments	504

These statements are to be read in conjunction with the Statement of Accounting Policies and Notes to the Financial Statements.

STATEMENT OF COMMITMENTS AS AT 30 JUNE 2006 – Continued

In terms of section 19(1) of the Act the Authority has appointed Datacom Employer Services Limited to administer the Government Superannuation Fund Schemes (the Schemes) for a term of six years from 26 April 2005.

2005 \$000 Actual		2006 \$000 Actual
	Non-cancellable contractual commitments	2,197
2,263	Schemes administration not later than one year	
2,197	Schemes administration later than one year and not later	2,216
	than two years	
6,741	Schemes administration later than two years and not later	6,460
	than five years	
1,935	Schemes administration later than five years	-
	<u> </u>	
13,136	Total non-cancellable contractual commitments payable	10,873
	_	

On 3 November 2003 the Authority entered into a new agreement with Annuitas Management Limited, a joint venture company formed by the Authority and the Board of Trustees of the National Provident Fund, to provide secretarial and executive support to the Board. This agreement, although cancellable on twelve months written notice, is for an initial term of four years.

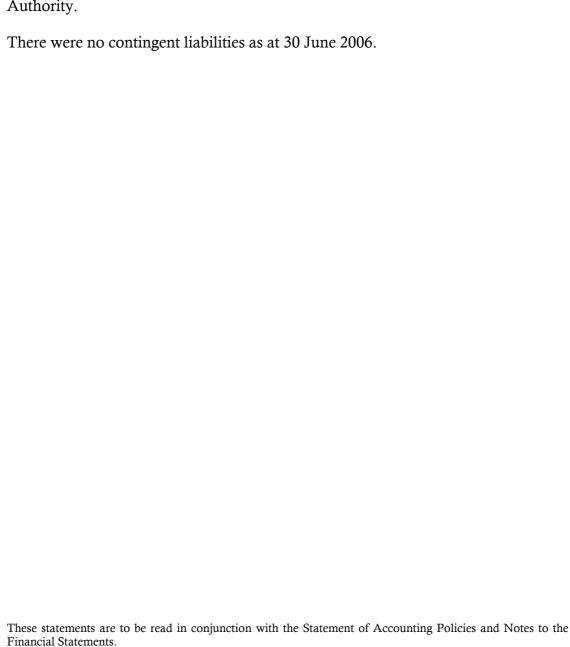
Estimated commitments under this agreement are:

2005 \$000 Actual		2006 \$000 Actual
1,000	Management services not later than one year	1,310
1,333	Management services later than one year and not later than two years	437
2,333	- -	1,747

These statements are to be read in conjunction with the Statement of Accounting Policies and Notes to the Financial Statements.

GOVERNMENT SUPERANNUATION FUND AUTHORITY STATEMENT OF CONTINGENT LIABILITIES AS AT 30 JUNE 2006

The Authority has an obligation under contract to redecorate the Bowen space on 17 February 2009. In terms of section 15E (1) of the Act, the Authority's expenses are reimbursed by the Government Superannuation Fund which recovers them from the Crown, as provided for in section 95 of the Act, and other employers. Accordingly, the Authority's obligation does not constitute a liability of the Authority.



STATEMENT OF ACCOUNTING POLICIES

The following policies have been applied in the preparation of the financial statements

(i) Reporting entity and statutory base

The Government Superannuation Fund Authority (the Authority) was established as a Crown entity by section 15A of the Government Superannuation Fund Act (the Act) and became an autonomous Crown entity under the Crown Entities Act 2004. The core business of the Authority is to manage the assets and administer the schemes of the Government Superannuation Fund.

These financial statements have been prepared in accordance with section 41 of the Public Finance Act 1989.

Separate financial statements have been prepared for the Government Superannuation Fund (the Fund) in terms of section 93 of the Act.

(ii) Measurement base

The financial statements are prepared on the historical cost basis. The reporting currency is in New Zealand dollars.

(iii) Particular accounting policies

The following particular accounting policies, which materially affect the measurement of financial performance, financial position, and cash flows, have been consistently applied:

(a) Forecast figures

The forecast figures are those approved by the Authority Board at the beginning of the period and presented in the Authority's Statement of Intent.

The forecast figures were prepared in accordance with generally accepted accounting practice, and are consistent with the accounting policies adopted by the Authority Board for the preparation of the financial statements.

(b) Goods and services tax (GST)

The Authority makes principally exempt supplies for GST purposes as it manages superannuation schemes. GST is imposed on certain services supplied from outside New Zealand. The affected transactions for the Authority are mainly fees incurred in relation to the custody of assets and investment reports. Apart from GST on transactions relating to the lease of levels 3 and 4 of 33 Bowen Street, Wellington (the Bowen space), which are recoverable as input tax, GST is included in expenditure.

(c) Taxation

As a public authority, in terms of the Income Tax Act 1994, the Authority is exempt from income tax.

(d) Statement of cash flows

The statement of cash flows has been prepared using the direct approach.

- Cash and cash equivalents

Cash and cash equivalents consist of current accounts in banks, used in the day to day cash management of the activities of the Authority, and are unconditionally convertible to cash within two working days.

- Operating activities

Operating activities include all receipts of revenues and investment income, and payments of expenses.

- Financing activities

Financing activities relate to changes in equity capital structure.

(e) Operating leases

Section 22 of the Government Superannuation Fund Amendment Act 2001, (the Amendment Act) vested in the Authority the Bowen space. The lease of the Bowen space is classified as an operating lease. Payments under the lease are recognised as expenses in the periods in which they are incurred.

(f) Financial instruments

The Authority is party to financial instruments as part of its normal operations. These financial instruments include bank accounts, debtors, and creditors. All financial instruments are recognised in the Statement of Financial Position. All revenues and expenses in relation to financial instruments are recognised in the Statement of Financial Performance.

All financial instruments are shown at their estimated fair values.

(g) Accounting for Joint Ventures

On 28 September 2001, the Authority and the Board of Trustees of the National Provident Fund (NPF) formed a joint venture company, Annuitas Management Limited (Annuitas), to provide secretarial and executive support under management services agreements with both organisations. The Authority has a 50% ownership in Annuitas, but does not equity account for Annuitas as this is deemed to be immaterial. The authorised, issued and paid up capital of Annuitas is \$2.

(iv) Reporting period

The reporting period is the year ended 30 June 2006. Comparative figures are for the year ended 30 June 2005.

(v) Changes in accounting policy

There were no changes in accounting policies during the year. All policies have been applied on a basis consistent with those used in the prior year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2006

1 Transfer from the Government Superannuation Fund

In terms of section 15E (1) of the Act, the administrative expenses of the Authority, including investment management and custody expenses, are reimbursed by the Government Superannuation Fund (Fund). Both the Crown and other employers reimburse the Fund under section 95 of the Act for the Authority's expenses. In the reporting period, as certified by the Government Actuary:

- the Crown contributed 83% of the Authority's investment management and custody expenses reimbursed by the Fund, and other employers contributed the balance of 17%.
- the Crown contributed 81.4% of the Authority's other operating expenses reimbursed by the Fund, and other employers contributed the balance of 18.6%.

2006

2 Investment management and custody

2005 \$000		2006 \$000
6,048 884	Investment management expenses Custodian expenses	6,837 984
6,932	Total	7,821

3 Operating expenses

2005

\$000	Operating expenses include:	\$000
121	Audit	121
28	Other assurance fees paid to Auditor	-
166	Board fees and expenses	183
691	Gross rental and outgoings – Bowen space	691
981	Annuitas Management Limited	1,080

4 Receivables and prepayments

	2005 \$000		2006 \$000
	2,649 9 	Government Superannuation Fund Other receivables Annuitas Management Limited	2,510 - 51
	2,658	Total receivables and prepayments	<u>2,561</u>
5	Payables		
	2005		2006
	2005 \$000		2006 \$000
		Investment management	
	\$000	Investment management Professional services	\$000
	\$000 2,011	e e e e e e e e e e e e e e e e e e e	\$000 1,849

6 Financial instruments

Total payables

(a) Credit risk

3,022

Credit risk is the risk that a third party will default on its obligation to the Authority, causing the Authority to incur a financial loss. Financial instruments, which potentially subject the Authority to credit risk, consist principally of cash, bank deposits and receivables.

2,828

The Authority has a minimal credit risk in its holdings of cash, bank deposits, and receivables.

The Authority does not require any collateral or security to support financial instruments.

There is no significant concentration of credit risk other than in the Government Superannuation Fund, which is an obligation of the Crown.

The maximum amount of credit risk for each class is the carrying amount in the Statement of Financial Position.

(b) Currency risk

Currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates.

The Authority has no exposure to currency risk.

(c) Interest rate risk

Interest rate risk is the risk that the value of a financial instrument will fluctuate due to changes in market interest rates.

The Authority has no significant interest rate risk.

(d) Fair values

The fair values of financial instruments are equivalent to the carrying amounts disclosed on the Statement of Financial Position.

7 Employee remuneration

The Authority has no employees.

Annuitas Management Limited (Annuitas), a joint venture company formed by the Authority and the Board of Trustees of the National Provident Fund (NPF), provides staff who act in management and secretarial roles for both organisations.

Annuitas employs nine (2005: eight) staff. Total remuneration was \$1,385,000 (2005: \$1,210,000) and the Authority reimbursed \$789,000, or 57% (2005: \$702,000, 58%) of the total.

8 Board fees

Board members were paid the following fees during the period.

2005 \$		2006 \$
37,400	Chairman Basil Logan	37,400
23,376	Deputy Chairman David May	23,376
18,700 18,700 18,700 18,700 18,700	Members Colin Blair Helen Bowie Tim McGuinness Ralph Stockdill Susie Weaver	18,700 18,700 18,700 18,700 18,700

The Authority also met Board members' travel expenses, where applicable, to attend Board meetings, and for travel on matters directly related to the business of the Authority.

As noted in the Statement of Governance and Accountability, during the year the Authority effected Directors and Officers insurance cover for Board members and members of the Management team, and Company Reimbursement insurance in respect of any claims made by Board members, or members of the Management team, under indemnities provided by the Authority. The total cost of the insurance was \$19,125 per annum.

9 Related party information

The Authority is an autonomous Crown entity.

In terms of section 19(1) of the Act the Authority has appointed Datacom Employer Services Limited to administer the GSF Schemes for a term of six years from 26 April 2005.

The Authority has entered into various transactions with Government Departments and Crown organisations on an arm's length basis in the normal course of business. These transactions are not considered to be related party transactions.

During the year the joint initiative between the Authority and the Guardians of New Zealand Superannuation, appointing specialised screening organisations to assist with the implementation of policies, standards and procedures for avoiding prejudice to New Zealand's reputation as a responsible member of the world community, was discontinued. David May (Deputy Chairman) is Chairman of the Guardians of New Zealand Superannuation.

During the reporting period, the Authority paid Annuitas \$1,080,000 (2005: \$981,000) for management and secretarial services.

10 Actual versus forecast

Increases in market values of investments resulted in greater investment management and custody expenses than the forecast set out in the Statement of Financial Performance on page 18.

11 Adoption of New Zealand Equivalents to International Financial Reporting Standards

In December 2002 the New Zealand Accounting Standards Review Board (ASRB) announced that all New Zealand reporting entities will be required to comply with New Zealand equivalents to International Financial Reporting standards (NZ IFRS) for periods commencing on or after 1 January 2007, with the option to comply early for periods beginning on or after 1 January 2005.

The Authority has decided to adopt the NZ IFRS for the year ended 30 June 2008, with 1 July 2006 being the transition date i.e. the start of the comparative period.

Upon first time adoption of the NZ IFRS, comparative information will be restated in NZ IFRS compliant financial statements. Details of the impact of the adoption to comparative information will be set out in those financial statements.

The Authority Board has established a conversion project, monitored by the Board's Audit and Risk Review Committee, to achieve transition to NZ IFRS reporting. The project includes assessing the impacts of NZ IFRS to the Authority, then designing and implementing changes required to current accounting policies and procedures, as well as systems and processes, in order to successfully transition to NZ IFRS.

To date, no significant changes in accounting policies have been identified as potentially having a material impact on the NZ IFRS financial statements of the Authority. Changes will occur in relation to financial statement disclosure. This is based on Management's current interpretation of the standards that have been released to date.

The assessment of the impact of NZ IFRS is continuing. As the Authority progresses toward full adoption of NZ IFRS it will continue to provide users of the financial statements with updated information about the likely impacts of NZ IFRS on the Authority's earnings, cash flows and financial position.



AUDIT REPORT TO THE READERS OF THE GOVERNMENT SUPERANNUATION FUND AUTHORITY'S FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2006

The Auditor-General is the auditor of the Government Superannuation Fund Authority (the 'Authority'). The Auditor-General has appointed me, Michael Wilkes, using the staff and resources of Deloitte, to carry out the audit of the financial statements of the Authority, on his behalf, for the year ended 30 June 2006.

Unqualified Opinion

In our opinion the financial statements of the Authority on pages 10 to 30:

- comply with generally accepted accounting practice in New Zealand; and
- fairly reflect:
 - the Authority's financial position as at 30 June 2006;
 - the results of its operations and cash flows for the year ended on that date; and
 - its service performance achievements measured against the performance targets adopted for the year ended on that date.

The audit was completed on 6 September 2006, and is the date at which our opinion is expressed.

The basis of the opinion is explained below. In addition, we outline the responsibilities of the Government Superannuation Fund Authority Board and the Auditor, and explain our independence.

Basis of Opinion

We carried out the audit in accordance with the Auditor-General's Auditing Standards, which incorporate the New Zealand Auditing Standards.

We planned and performed our audit to obtain all the information and explanations we considered necessary in order to obtain reasonable assurance that the financial statements did not have material misstatements, whether caused by fraud or error.

Material misstatements are differences or omissions of amounts and disclosures that would affect a reader's overall understanding of the financial statements. If we had found material misstatements that were not corrected, we would have referred to them in the opinion.

The audit involved performing procedures to test the information presented in the financial statements. We assessed the results of those procedures in forming our opinion.

Audit procedures generally include:

- determining whether significant financial and management controls are working and can be relied on to produce complete and accurate data;
- verifying samples of transactions and account balances;
- performing analyses to identify anomalies in the reported data;
- reviewing significant estimates and judgements made by the Board;
- · confirming year-end balances;
- · determining whether accounting policies are appropriate and consistently applied; and
- determining whether all financial statement disclosures are adequate.

We did not examine every transaction, nor do we guarantee complete accuracy of the financial statements.

We evaluated the overall adequacy of the presentation of information in the financial statements. We obtained all the information and explanations we required to support the opinion above.



Responsibilities of the Government Superannuation Fund Authority Board and the Auditor

The Board is responsible for preparing financial statements in accordance with generally accepted accounting practice in New Zealand. Those financial statements must fairly reflect the financial position of the Authority as at 30 June 2006. They must also fairly reflect the results of its operations and cash flows and service performance achievements for the year ended on that date. The Board's responsibilities arise from the Public Finance Act 1989.

We are responsible for expressing an independent opinion on the financial statements and reporting that opinion to you. This responsibility arises from section 15 of the Public Audit Act 2001 and section 43(1) of the Public Finance Act 1989.

Independence

When carrying out the audit we followed the independence requirements of the Auditor-General, which incorporate the independence requirements of the Institute of Chartered Accountants of New Zealand.

Other than the audit we have no relationship with or interests in the Authority.

Michael Wilkes

DELOITTE

On behalf of the Auditor-General WELLINGTON, NEW ZEALAND

DIRECTORY

Executive Office:

Level 12, The Todd Building 95 Customhouse Quay PO Box 3390 Wellington

Investment adviser:

Russell Investment Group Limited 135 Albert Street PO Box 105-191 Auckland

Tax adviser:

PricewaterhouseCoopers 113-119 The Terrace PO Box 245 Wellington

Solicitors:

Phillips Fox 50-64 Customhouse Quay PO Box 2791 Wellington

Crown Law 45 Pipitea Street PO Box 5012 Wellington

Banker:

Bank of New Zealand

Auditor:

Michael Wilkes Deloitte on behalf of The Auditor-General PO Box 1990 Wellington

GOVERNMENT SUPERANNUATION FUND

Introduction

On behalf of the Government Superannuation Fund Authority (the Authority), I have pleasure in presenting this report on the Government Superannuation Fund (the Fund or GSF) for the year ending 30 June 2006. The report is made in accordance with section 93B of the Government Superannuation Fund Act 1956 (the Act).

The Fund dates back to 1948 when it was established to provide a way for state sector employees to save for their retirement. Contributors make regular payments to the Fund and, in return on retirement, receive a defined level of income. Employers, who are not funded directly by the Government, pay contributions as set by the Government Actuary, at the amount necessary to fund the balance of their employees' entitlements. The Government has never paid employer contributions in respect of its own employees. Instead, it meets the balance of the costs of the employees' entitlements as they become payable. The Fund was largely closed to new members in 1992.

In 2001, the Government Superannuation Fund Authority (the Authority) was established to manage the Fund's assets and administer the GSF Schemes.

This annual report sets out how the assets of the Fund are invested, the annual results for the financial year ending 30 June 2006, information on membership and various other matters required by the Act.

Information on the Authority, covering governance, GSF Schemes administration, Board members and service performance, can be found in the Authority's annual report on page 3.

Investment results

The Fund's surplus after tax for the year of \$462 million represents a return of 13.5% on average net assets. The after tax return has exceeded the Investment Performance Measure (the NZX New Zealand Government Stock Gross Index return (after tax) plus 2.5% per annum - see page 4) over the current financial year by 7.6% and over the last three years by an average of 4.5% per annum.

The after tax return for the year of 13.5% compares with the after tax return of the median superannuation scheme, in the Mercer Investment Performance Survey, covering 68 superannuation schemes (formerly known as the Watson Wyatt Investment Performance Survey), for the year ended 30 June 2006, of 12.4%. The average after tax return for the Fund over the last three years was 10.3%. This compares with the median average after tax return in the Mercer survey, over the same period, of 9.9%.

All asset classes generated returns higher than their benchmark indices. The overall Fund return was favourably influenced by the performance of international equity markets and property.

The Authority takes a long term view of its Investment Strategy for the Fund. It is confident that, by investing in a diversified portfolio, in the long run the effects of volatility will be minimised and the long term Investment Performance Measure, of outperforming a portfolio invested entirely in New Zealand Government Stock, will be achieved.

The Authority regularly reviews its Investment Strategy and the Strategic Asset Allocation for the Fund to ensure they remain appropriate and consistent with legislative requirements and best practice.

The latest review was undertaken in February 2006. The outcomes of this review are reported in the Chairman's report on the Authority on page 3.

The performance of the investment managers appointed by the Authority is also regularly reviewed to ensure that they are complying with the terms of the mandates and are meeting the expectations of the Authority.

Membership

Although the GSF Schemes were closed to new members in July 1992, and the Pacific Island sub schemes closed on 22 October 1995, the GSF Schemes will continue to have a very substantial membership for many years. As at 30 June 2006, there were 20,240 contributors (2005: 22,241) to the GSF Schemes and 47,523 annuitants (2005: 47,587), a total of 67,763 members (2005: 69,828). Further details are set out in the Membership Commentary on page 45.

Mortgage finance

No new mortgages are being granted. The GSF mortgage portfolio, as at 30 June 2006, was eight mortgages totalling \$133,000 (30 June 2005: eleven mortgages totalling \$206,000), with an average earning rate of 5.32% for the year (30 June 2005:5.06%) after tax and mortgage administration charges.

Basil Logan Chairman

Government Superannuation Fund Authority Board

Darie hogan.

REGULATORY STATEMENT

In accordance with the Superannuation Schemes Act 1989 the Authority states that to the best of its knowledge and belief, for the financial year ended 30 June 2006:

- i all contributions required to be made to the Fund, under the Government Superannuation Fund Act 1956 (the Act), have been made or accrued.
- ii all benefits required to be paid from the Fund under the Act have been paid.
- iii due to the partially funded nature of the Government Superannuation Fund Schemes, the market value of assets did not match the accrued benefit liability of the Fund by \$11,438 million (2005: \$11,431 million). The deficiency is covered by Section 95 of the Act, which requires the Minister of Finance to appropriate funds from public money to meet the annual deficiency in payments from the Fund.
- iv all employer contributions paid were in accordance with the most recent recommendations of the Government Actuary.

Basil Logan

On behalf of the Government Superannuation Fund Authority

6 September 2006

Baril hogan.

STATEMENT OF RESPONSIBILITY

The financial statements of the Government Superannuation Fund (the Fund) for the year ended 30 June 2006 have been prepared in accordance with Section 93 of the Government Superannuation Fund Act 1956.

The Government Superannuation Fund Authority (the Authority) is responsible for the preparation of the financial statements and the judgments made in the process of producing those statements.

The Authority confirms that:

Basil hogan.

Ca Contoro

- internal control systems have been established and maintained during the year to assure reasonable reliability and integrity of these financial statements.
- the investment policies, standards, and procedures for the Fund, commencing on page 71, have been complied with.

In our opinion, the attached financial statements and reports fairly reflect the net assets, as at 30 June 2006, and the changes in net assets and the cash flows of the Fund, for the year ended 30 June 2006.

Basil Logan

On behalf of the Government Superannuation Fund Authority

Alan Langford

Chief Executive

6 September 2006

INVESTMENT COMMENTARY

As discussed in the Chairman's Report on page 37 during the year the Authority reviewed the Investment Strategy and Strategic Asset Allocation for the Fund. As a result of the review the allocation to international fixed interest was increased from 21% to 27% and the allocation to New Zealand fixed interest was reduced from 14% to 8%. Investment in property, which commenced in 2005, was completed during the year.

During the year the Authority made a decision in principle to allocate up to 15% of the assets of the Fund to alternative assets, in addition to the existing 7.5% allocation to property. The first step in implementing this decision was approval to invest 3% of the Fund to collateralised commodity futures (CCFs). CCFs are expected to improve the return/risk profile on the Fund over the long term. Investment in CCFs will be implemented during the year ended 30 June 2007.

Once the investment in property was completed all asset classes were maintained within their rebalancing tolerances, set as part of the Strategic Asset Allocation, as illustrated in the following table.

Asset Class	Actual at 30	June 2005	Actual at 30	June 2006	Strategic Asset Allocation Target
	\$000	%	\$000	%	%
NZ Fixed Interest	512,961	14.5	315,414	8.3	8.0
International Fixed Interest	733,065	20.8	1,031,395	27.1	27.0
NZ Equities	571,762	16.2	522,319	13.7	15.0
International Equities	1,462,430	41.3	1,619,376	42.6	42.5
Property	173,894	4.9	315,449	8.3	7.5
Cash and short term investments	79,019	2.3	-	-	
	3,533,131	100.0	3,803,953	100.0	100.0

Investment management

The Authority has appointed experienced New Zealand and international managers to manage the various asset classes. The managers appointed by the Authority are listed in the Directory at the end of this report.

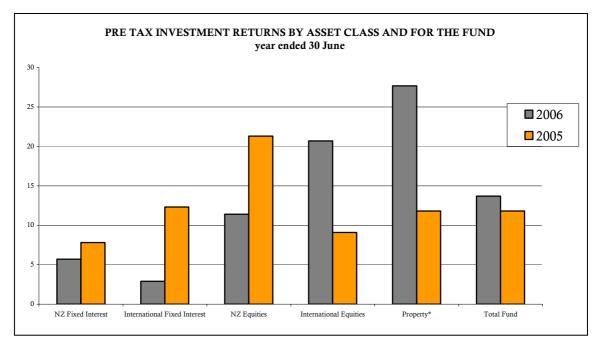
Investment performance

The surplus after tax of \$462 million represents a return on average net assets of 13.5%.

In the long term, the performance of the Fund will be assessed by comparing the Fund's return (after tax) with the NZX New Zealand Government Stock Gross Return Index (after tax) plus 2.5% per annum over rolling ten year periods.

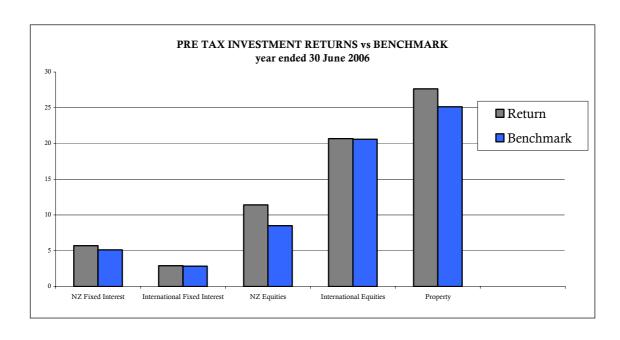
For the current year the after tax return of 13.5% can be compared with the return from the NZX New Zealand Government Stock Gross Return Index (after tax), plus 2.5% per annum, of 5.9%, an outperformance of 7.6%.

The table below compares the pre tax investment returns by asset class and for the Fund for the financial years ended 30 June 2005 and 2006.



*Part year for 2005

As illustrated in the table below, all asset classes generated returns higher than their benchmark indices during the year. The best performing asset classes were international equities and property. Both fixed interest classes performed below their long term averages.



The volatility of investment returns and the range of results across sectors confirm the benefits of investing in a diversified portfolio and the need to assess the investment performance of the Fund over the longer term.

An analysis of, and commentary on, the returns from each asset class against the benchmark index for the current financial year follows.

New Zealand Fixed Interest 5.70%

The NZX Government Stock Gross return was 5.12% for the same period.

Returns from fixed interest investments are a combination of interest income and capital gains or losses as market yields fall (generating gains) or rise (generating losses). New Zealand yields are influenced by both domestic and global factors.

Long term interest rates were subject to conflicting pressures over the past year: sharply higher offshore yields (please refer to International Fixed Interest comments) and a 0.5% increase in New Zealand's official cash rate on the one hand, and clear signs of weakness in the New Zealand economy on the other. Ultimately, domestic yields rose moderately higher with the 10 year Government rate up 0.12%, to 5.83%.

During the year both New Zealand fixed interest managers outperformed the benchmark index.

International Fixed Interest 2.91%

The Lehman Brothers Global Aggregate Index (hedged in New Zealand dollars), return was 2.84% for the same period.

International fixed interest delivered its worst annual performance since the start of this decade. Generally stronger economic growth/inflation expectations and higher cash rates saw long term yields move sharply upward in all major fixed interest markets over the year, generating material capital losses. In the key US market, the 10 year Government bond yield rose from 3.92% to 5.14%. Market movements in Germany and the United Kingdom were slightly more subdued, while the Japanese headline rate rose by 0.76%, to 1.93%, as the long awaited sustainable economic recovery in Japan gained momentum.

During the year two of the international fixed interest managers outperformed the benchmark and one underperformed.

New Zealand Equities 11.41%

The Russell/JB Were Index return was 8.50%.

Despite a slowing domestic economy and a 22% fall in market heavyweight Telecom, New Zealand shares posted a credible result over the past 12 months. This reflected strong global markets, corporate takeover activity and a significant fall in the NZ dollar. The best performing stock in the index was Tower, which gained 60%, while Nuplex (up 54%), Pumpkin Patch (up 49% following on from its 121% result in the previous year) and Fisher & Paykel Appliances (up 47%) also produced excellent results. At the other end of the spectrum, Vector lost 23%, while Telecom and Tenon (down 15%) were among those to disappoint.

Both New Zealand equities managers significantly outperformed the benchmark index over the year. Earnings were boosted in the last quarter by underweight positions in Telecom prior to the leaked budget proposals to unbundle the local loop.

International Equities 20.68%

The benchmark index is the weighted average return of the modified indices of the 'grey list' countries, as defined in part A of schedule 3 in the Income Tax Act 1994, 75% hedged in New Zealand dollars. The return for this index was 20.59% for the year.

In local currency terms (i.e. US dollar, euro, yen etc.), global shares rose by nearly 15% on average. With the Japanese economy finally showing signs of more sustainable growth, the Japanese market was the top performer, returning more than 40%. European markets, Germany in particular, also produced strong returns. The US market, which accounts for more than 50% of the overall market capitalisation, was more subdued, but still returned close to 10% for the year. Significant weakness in the New Zealand dollar in the second half of the year had a positive impact on the overall return, although the Authority's policy to hedge part of its foreign currency exposure meant that some of this positive exchange rate effect was reduced.

As the Fund's investments in international shares and the hedging programme are passively managed, a return in line with the index is the anticipated outcome. During the year, and following a fall in the NZD, the Authority commenced a gradual increase in the hedge percentage for international equities from a level of 75% pre tax to 120% pre tax. By 30 June 2006 the hedge ratio had increased to 88% pre tax.

Property 27.66%

The return of the UBS Warburg Global Real Estate Investors Only Total Return Index, hedged into New Zealand dollars, was 25.13%.

Global property's spectacular run over the past few years continued in the latest review period. Strong property market fundamentals, rising share markets, and significant capital flows, as investors increased their allocations to the sector, again supported the broad based rally. The US market was also buoyed by the purchase (largely by private investors) and subsequent delisting of a number of property stocks.

Both managers (for listed property) outperformed the benchmark index. A third manager (for unlisted property) was added during the year.

MEMBERSHIP COMMENTARY

The movement in contributors during the past five years was:

Total Contributors	Change	% Change
26,990	(2,104)	(7.23)
25,253	(1,737)	(6.44)
23,719	(1,534)	(6.07)
22,241 20,240	(1,478) (2,001)	(6.23) (9.00)
	26,990 25,253 23,719 22,241	26,990 (2,104) 25,253 (1,737) 23,719 (1,534) 22,241 (1,478)

Contributors by schemes were:

Number 2005	GSF Scheme	Number 2006	% of Total
18,200	General Scheme	17,309	85.52
1,576	Armed Forces	1,288	6.36
2,224	Police	1,423	7.03
169	Prison Officers	157	0.78
50	Judges	43	0.21
22	Parliamentarians	20	0.10
22,241	Total contributors at end of year	20,240	100.00

The movement in the number of contributors during the year was:

Number 2005		Number 2006
23,719	Contributors at beginning of year	22,241
(1,137)	Retirements	(1,071)
(35)	Withdrawals from the Fund	(15)
(23)	Death before retirement	(20)
(208)	Cessation of employment before retirement	(108)
(75)	Transfer to other schemes	(787)
22,241	Total contributors at end of year	20,240

The movement in the number of annuitants during the past five years was:

Year ended 30 June	Total Annuitants	Change	% Change
2002	47,474	127	0.27
2003	47,779	305	0.69
2004	47,695	(84)	(0.18)
2005	47,587	(108)	(0.23)
2006	47,523	(64)	(0.13)

The movement in number of annuitants during the year was:

Number 2005		Number 2006
47,695	Annuitants at beginning of year	47,587
1,130	New retiring allowances	1,072
833	New allowances to spouses	725
(117)	Allowances deferred	76
(1,954)	Discontinued allowances	(1,937)
47,587	Total annuitants at end of year	47,523

There were 6,019 deferred pensions at 30 June 2006 (included under contributors) (2005: 5,895).

The movement in total number of members during the past five years was:

Year ended 30 June	Total Contributors	Total Annuitants	Total Members	Decrease During Year
2002	26,990	47,474	74,464	(1,977)
2003	25,253	47,779	73,032	(1,432)
2004	23,719	47,695	71,414	(1,618)
2005	22,241	47,587	69,828	(1,586)
2006	20,240	47,523	67,763	(2,065)

From 1996 the number of annuitants has exceeded the number of contributors. The present ratios are:

	2005	%	2006	%
Contributors	22,241	32	20,240	30
Annuitants	47,587	68	47,523	70
	69,828	100	67,763	100

Granting a charge over contributions

In the year to 30 June 2006, 99 charges (2005: 83) were registered by the Fund in favour of chargeholders as security over individual contributor's contributions.

GOVERNMENT SUPERANNUATION FUND STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000 Actual		Note	2006 \$000 Actual	2006 \$000 Forecast
	Increase in assets from:			
	Investing activities			
	Investment revenue			
80,708	Interest, dividend and other income	1	90,864	127,585
279,073	Changes in net market values of investment assets	2	368,197	149,498
359,781	assets		459,061	277,083
007,701	Operating activities		107,001	277,000
	Operating revenue	3		
10,367	Crown		10,245	10,493
2,391	Other employers		2,187	2,248
12,758			12,432	12,741
	Operating expenses	3		
(6,932)	Investment management and custody		(7,821)	(7,664)
(5,826)	Administration		(4,611)	(5,077)
(12,758)			(12,432)	(12,741)
359,781	Surplus before tax and membership activities		459,061	277,083
(115,747)	Income tax benefit (expense)	4	3,349	(54,118)
244,034	Surplus after tax and before membership activities		462,410	222,965
	Membership activities			
	Contributions			
554,509	Government	5	731,405	552,664
79,947	Members		80,093	70,529
16,922	Other entities		15,956	16,159
651,378			827,454	639,352
(747,709)	Benefits paid	6	(1,018,158)	(770,982)
(96,331)	Net benefits paid		(190,704)	(131,630)
147,703	Net increase in net assets		271,706	91,335
3,373,705	Opening net assets available to pay benefits		3,521,408	3,392,392
3,521,408	Net assets available to pay benefits		3,793,114	3,483,727

GOVERNMENT SUPERANNUATION FUND STATEMENT OF NET ASSETS AS AT 30 JUNE 2006

2005 \$000 Actual	Investments	Note	2006 \$000 Actual	2006 \$000 Forecast
	Fixed interest - New Zealand			
281,029	NZ Government stock		162,561	344,447
30,885	State, Crown owned/Govt guaranteed securities		18,022	35,998
47,319	Other bonds and securities		97,876	83,995
2,576	Local authority bonds		3,046	2,520
693,626	Fixed interest – International		958,814	720,694
	Equities			
566,273	New Zealand		511,504	511,256
1,388,273	International		1,581,041	1,463,256
175,174	Properties		318,831	258,902
	Others			
206	Mortgages	7	133	150
478,831	Short term investments		477,851	23,399
3,664,191	Total investments		4,129,679	3,444,617
	Current assets			
17,722	Cash at bank		36,192	10,000
205,538	Receivables and prepayments	8	166,170	148,274
4,602	Other receivables	9	4,417	4,050
	Income tax receivables		25,045	6,494
227,862	Total current assets		231,824	168,818
3,892,053	Total assets		4,361,503	3,613,435
	Less liabilities			
326,874	Other payables	12	528,410	119,221
2,726	Benefits payable		2,284	2,954
41,045	Deferred tax liability	4	37,695	7,533
370,645	Total liabilities		568,389	129,708
	_			
3,521,408	Net assets available to pay benefits		3,793,114	3,483,727

The Financial Statements were approved by the Government Superannuation Fund Authority Board on 6 September 2006.

Basil Logan

Chairman
Government Superannuation Fund Authority Board

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Colin Blair Chairman

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Audit and Risk Review Committee

GOVERNMENT SUPERANNUATION FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000 Actual		2006 \$000 Actual	2006 \$000 Forecast
7 ICtual		Actual	Torcease
	Cash flows from operating activities		
545.070	Cash was provided from:	5 00.027	5 71 101
565,270	Government contributions Members' contributions	790,936	561,181
76,135 20,606	Other entities	73,027 18,636	70,626 18,521
83,608	Interest and dividends	89,080	128,000
4,255	Other	5,787	1,037
1,200	O 11142	5,107	2,007
	Cash was disbursed to:		
(748,311)	Benefit payments	(1,018,593)	(769,875)
(91,589)	Income tax	(26,339)	(80,246)
(12,105)	Operating expenses	(13,044)	(12,687)
(102,131)	Net cash flows from operating activities	(80,510)	(83,443)
	Cash flows from investing activities		
0 571 754	Cash was provided from: Maturities and sales of investment	0 (00 7(0	6 201 202
8,571,754	assets	8,689,768	6,301,382
154	Mortgage repayments	103	95
101	Mongage repayments	105	,,
	Cash was disbursed to:		
(8,464,323)	Purchase of investment assets	(8,590,891)	(6,217,034)
107 505	Not and One of Court in addition of Man	00.000	04 442
107,585	Net cash flows from investing activities	98,980	84,443
5,454	Net increase in cash held	18,470	10,000
-,		20,2.0	, 0
12,268	Opening cash brought forward	17,722	
17,722	Closing cash balance	36,192	10,000

Reconciliation of net change in net assets to net operating cash flows

2005 \$000			2006 \$000
147,703	Net increase in net assets		271,706
	Non-cash items		
12,103	(Decrease)/increase in deferred tax liability		(3,350)
(23)	Capitalised interest		(15)
4	Mortgage management expense		3
12,084			(3,362)
1 22 4	Add: Movements in working capital items		(2.0(0)
1,324	(Increase)/decrease in receivables and prepa		(2,069)
(102,365)	Decrease/(increase) in investment receivable	es	41,437 185
(219) 10,760	Decrease/(increase) in other receivables (Increase)/decrease in tax receivable		(25,045)
2,318	Increase in Crown contributions received in	advance	49,816
174,170	Increase in investment payables	advance	153,405
776	(Decrease)/increase in other creditors		(392)
1,293	(Decrease)/increase in tax payable		(1,293)
(1,146)	Decrease in benefits accrued		(442)
86,911			215,602
	Add: Items classified as investing activities		
2,049	(Increase)/decrease in accrued interest portion	on of	(1,417)
(4-2-2-2)	bonds		
(279,073)	Net gains on investments		(368,197)
102,365	(Decrease)/increase in investment settlemen receivables	t	(41,437)
(174,170)	Increase in investment settlement payables		(153,405)
(348,829)			(564,456)
(102,131)	Net cash out flows from operating activities		(80,510)
	1 0		
The followi	ng statements are made as at 30 June 2006		
2005		Note	2006
\$000			\$000
Nil	Contingent liabilities		Nil
11,431,000	Unfunded past service liability	11	11,438,000
Nil	Trust Money		Nil

JUDGES SUPERANNUATION ACCOUNT STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30 JUNE 2006

2005 \$000		2006 \$000
	Income from operations *	
10,945	Government contributions	11,502
496	Members contributions	326
11,441	•	11,828
	Expenditure * Allowances:	
8,035	Retirements	8,713
2,153	Allowances capitalised	1,775
1,253	Spouses and children	1,340_
11,441		11,828
	Net changes	

PARLIAMENTARY SUPERANNUATION ACCOUNT STATEMENT OF CHANGES IN NET ASSETS FOR THE YEAR ENDED 30 JUNE 2006

2005		2006
\$000		\$000
	T	
	Income from operations *	
2,978	Government contributions	3,576
251	Members contributions	241
3,229	-	3,817
	Expenditure *	
	Allowances:	
2,687	Retirements	2,764
-	Allowances capitalised	471
542	Spouses and children	582
3,229	_	3,817
-	Net changes	<u>-</u>

^{*} These figures are incorporated in the Government Superannuation Fund Statement of Changes in Net Assets

STATEMENT OF ACCOUNTING POLICIES

The following policies have been applied in the preparation of the financial statements:

(i) Reporting entity and statutory base

The financial statements of the Government Superannuation Fund (GSF or the Fund) are prepared pursuant to section 93 of the Government Superannuation Fund Act 1956 (the Act).

The Fund was established by section 13 of the Act. It consists of various defined benefit superannuation schemes, as prescribed in the Act. Pursuant to section 19H of the Act, the schemes are registered under the Superannuation Schemes Act 1989.

(ii) Measurement base

The financial statements are prepared on a going concern basis. The following general accounting policies have been adopted in the preparation of these statements:

- (a) assets are measured at net market values; and
- (b) the reporting currency is New Zealand dollars.

(iii) Particular accounting policies

The following particular accounting policies, which significantly affect the measurement of financial performance, financial position and cash flows, have been applied:

Reporting requirements

The financial statements have been drawn up in accordance with Financial Reporting Standard FRS-32: *Financial Reporting by Superannuation Schemes*, and with the provisions of relevant legislative requirements.

Reporting period

The reporting period is the year ended 30 June 2006. Comparative figures are for the year ended 30 June 2005.

Valuation of investments

Investment assets are valued as follows:

Type	Method
NZ Government Stock	Net market value
Other bonds and debt securities	Net market value
Local Authority bonds	Net market value
Equities	Net market value
Property	Net market value
Mortgages	Realisable value
Short term investments	Net market value
Cash and call deposits	Realisable value

Valuation of interest rate contracts

Cross currency and interest rate swaps are stated at net market value.

Financial instruments

The following methods have been used to estimate the fair value of each major class of financial instrument:

Financial instrument	Method
Investments	Net market value
Mortgages	Realisable value
Short term investments	Net market value
Cash and call deposits	Realisable value
Receivables and prepayments	Realisable value
Creditors	Realisable value

Off balance sheet financial instruments

In the normal course of business, and if appropriate, the investment managers, appointed by the Government Superannuation Fund Authority, enter into transactions involving off balance sheet financial instruments in order to manage the Fund's exposure to risk. These include foreign exchange contracts, swaps, financial options and futures. Investments, not taken up as hedging transactions, are valued at market rates prevailing at the reporting date. The resulting gains and losses are recognised in the Statement of Changes in Net Assets.

Investment income

Dividend income is recorded on the ex dividend date. Interest and other investment income are accounted for on an accrual basis. Certain investment expenses are directly charged against investment income. Gains and losses on the sale of equities are determined by using the average cost of equities sold and are recorded on the settlement date.

All realised and unrealised gains and losses at the end of the year are included in the Statement of Changes in Net Assets.

Taxation

Income tax expense is recognised on the surplus before tax and membership activities, adjusted for permanent differences between taxable and accounting income. The income tax expense, charged to the Statement of Changes in Net Assets, includes both the current year liability and the deferred tax on the movement in timing differences, after allowing for non-assessable income and non-deductible expenses.

The liability method of accounting for income taxation is applied on a comprehensive basis. The tax effect of all timing differences, between taxable and accounting income, is recognised in the Statement of Net Assets as a future tax benefit, or a deferred tax liability. The future tax benefit, or deferred tax liability, is stated at the income tax rate prevailing at balance date. The future tax benefit is not recognised until the realisation of the benefit is virtually certain.

Foreign currency transactions

Transactions in foreign currencies are translated to New Zealand currency at the exchange rates in effect at the transaction date. Assets and liabilities denominated in foreign currencies, including forward exchange contracts, are translated at the closing rates of exchange at the balance date. The resulting gains or losses are recognised in the Statement of Changes in Net Assets.

Repurchase agreements (REPOs)

Securities sold under agreements to repurchase are retained within the investments and accounted for accordingly. Liability accounts are used to record the obligation to repurchase.

Statement of Cash Flows

- Basis of preparation

The Statement of Cash Flows has been prepared using the direct approach.

- Cash and cash equivalents

Cash and cash equivalents consist of current accounts in banks, used in the day to day cash management of the Fund, and are unconditionally convertible to cash within two working days.

- Operating activities

Operating activities include all receipts of contributions and investment income, and payments of benefits and expenses.

- Investing activities

Investing activities relate to the acquisition, holding, and disposal of investments. Investments can include securities not falling within the definition of cash.

Consolidation

The Fund's financial statements include the Judges Superannuation Account and the Parliamentary Superannuation Account.

(iv) Changes in accounting policies

There were no significant changes in accounting policies during the year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2006

1 Interest, dividends, and other income

2005 \$000		2006 \$000
\$000		\$000
22,646	NZ Government stock	13,339
2,785	State, Crown owned/Government guaranteed securities	2,822
188	Local Authority bonds	217
2,084	Other bonds and securities	4,231
21,853	International fixed interest	27,664
3,178	Short term and call deposits, including treasury bills	3,230
25,146	Dividends (New Zealand equities)	28,329
1,763	Dividends (International listed property securities)	4,189
-	Dividends (International unlisted property securities)	3,762
23	Mortgages to members	15
1,042	Other sources	3,066
80,708	Total	90,864

2 Changes in net market values of investment assets

2005 \$000		2006 \$000
4,729	NZ Government stock	(3,125)
(735)	State, Crown owned/Government guaranteed securities	(894)
(17)	Local Authority bonds	(42)
1,062	Other bonds and securities	419
61,430	International fixed interest (including hedging gains)	(7,186)
17,350	Short term investments	12,305
71,856	New Zealand equities	20,157
113,267	International equities (including hedging gains)	301,718
9,659	International listed property securities (including hedging gains)	38,414
472	International unlisted property securities (including hedging gains)	6,431
279,073	Total	368,197

3 Operating revenue and expenses

In terms of section 15E (1) of the Act, the administrative expenses of the Government Superannuation Fund Authority (the Authority), including investment management and custody expenses, are reimbursed by the Fund. Both the Crown and other employers reimburse the Fund under section 95 of the Act for the Authority's expenses. In the reporting period, as certified by the Government Actuary:

- the Crown contributed 83% of the Authority's investment management and custody expenses reimbursed by the Fund, and other employers contributed the balance of 17%.
- the Crown contributed 81.4% of the Authority's other operating expenses reimbursed by the Fund, and other employers contributed the balance of 18.6%.

4 Income tax

2005 \$000		2006 \$000
359,781	Surplus before tax and membership activities Plus taxation effect of permanent differences:	459,061
14,299	Non-assessable/deductible investment (gains)/losses	(443,702)
233	Withholding tax credits	548
11,259	Imputation credits	12,022
385,572	· ·	27,929
127,239	Income tax @ 33%	9,217
(233)	Less withholding tax credits	(548)
(11,259)	Less imputation credits	(12,022)
	Prior year adjustment	4
115,747	Tax (benefit) expense	(3,349)
	The taxation charge is represented by:	
103,644	Current tax	1
12,103	Deferred tax	(3,350)
	Prior year adjustment	
115,747	-	(3,349)
	Movement in deferred taxation	
(28,942)	Opening balance	(41,045)
(12,103)	Deferred portion of current period tax expense	3,354
	Prior year adjustment	(4)
(41,045)	Deferred tax liability	(37,695)

5 Government contributions

2005 \$000		2006 \$000
540,586	Public Service superannuation benefits	716,327
10,945	Judges superannuation benefits	11,502
2,978	Parliamentarians superannuation benefits	3,576
554,509	Total	731,405

Funding arrangements:

There is no requirement on the Crown to fully fund the GSF Schemes. The basis of funding to meet benefits is partly from contributors' contributions, as set out below, and the surplus after tax, the balance being the contributions from the Government and non-departmental employers. Reliance is placed on the provisions in the Act for the Crown to ensure that sufficient funds are available, or will be available, to pay benefits as they fall due.

Member Contribution %	GSF Scheme	Employer Contribution %
	General Scheme	
6.5	Non-funding employers	6
6.5	Funding except Islands*	Between 6 and 10
6.5	Islands	6
	Special Schemes	
7.6	Armed Forces	15.4
7.5	Police	16.1
8.5	Prison Officers	Nil

^{*}As the employer contribution rate is subject to age and gender of contributors, it is different from one employer to another.

6 Benefits paid

2005 \$000		2006 \$000
\$000		φυσυ
540,634	Pension entitlements	558,120
76,398	Allowances capitalised	82,054
87,089	Spouses and children	89,270
	Refunds:	
25,484	Cessation of employment	7,146
8,537	Transfers to other schemes	272,455
9,082	Cessation of membership	8,471
485	Death	642
747,709		1,018,158
·		·

7 Mortgages

The Housing New Zealand Corporation manages mortgages previously granted to members of the Fund.

8 Receivables and prepayments

2005 \$000		2006 \$000
	Receivables:	
1,526	Crown contributions - operating	1,609
83	Members' contributions	1,620
738	Other entities' contributions	445
989	Interest and dividends	1,740
155,161	Investment settlements receivable	113,724
ŕ	Prepayments:	·
47,041	Benefits	47,032
205,538	Total	166,170

9 Other receivables

2005 \$000		2006 \$000
4,518	Past service contributions	4,307
84	Pension entitlements	110
4,602	Total	4,417

10 Actuarial valuation

Section 94 of the Act 1956 requires that, at least every 3 years or at shorter intervals as directed by the Minister of Finance, the Government Actuary shall examine the financial position of the Fund. On 22 August 1999, the Minister directed an annual valuation to be carried out. The latest published valuation was made at 30 June 2005, and the report, dated 20 November 2005, was tabled in Parliament on 2 February 2006.

11 Liability for accrued benefits

The Government Actuary valued the accrued benefits of the Fund, as at 30 June 2006, to calculate the unfunded past service liability (UPSL) for inclusion in the Crown's Financial Statements for the year ended 30 June 2006. The Government Actuary's report is dated 11 August 2006.

The projected aggregate funding method, based on balance date membership data, was used in the valuation. This method requires the benefits payable from the Fund, relating to service up to the valuation date, to be estimated, and then discounted to the valuation date. The valuation is carried out in accordance with generally accepted accounting practice (GAAP), as considered appropriate by the Crown for the determination of the UPSL. In particular, it requires the liability in respect of the projected benefit payments to be discounted at appropriate after tax rates derived from Government Stock market prices, as at valuation date.

Significant assumptions, used in the valuation of accrued benefits for inclusion in the Crown Financial Statements were:

2005		2006
%		%
	After tax discount rates	
4.1	– year 1	4.4
3.9	– year 2	4.2
3.9	year 3	3.8
3.7	year 4 to year 5	3.8
3.7	year 6	3.7
3.8	– year 7	3.7
3.8	year 8	3.8
3.8	– year 9	3.8
3.8	– year 10	3.8
3.8	 year 11 and thereafter 	3.8
	CPI	
2.0	– year 1	2.25
2.0	- year 2 to year 7	2.25
2.0	- year 8	2.25
2.0	– year 9	2.25
2.0	year 10 and thereafter	2.25
	Annual salary increase excluding promotional	
	effects	
3.0	– year 1	3.0
3.0	year 2 to year 7	3.0
3.0	- year 8	3.0
3.0	– year 9	3.0
3.0	year10 and thereafter	3.0
	•	

Rates of mortality, morbidity and withdrawal are based on scheme experience, that experience being used to adjust standard published tables where available.

UPSL

2005 \$000		2006 \$000
14,952,000	Total accrued benefits as at end of year	15,231,000
3,521,000	less Net assets available to pay benefits	3,793,000
11,431,000	Total UPSL as at end of year	11,438,000

The UPSL has increased by \$7 million between 30 June 2005 and 30 June 2006. The increase was the result of significant movements which offset each other. The CPI assumption changed, which increased the UPSL by \$432 million. This was offset by better than expected actual experience than assumed by the Government Actuary, including \$196 million from significantly better than expected investment performance.

Vested benefits

Vested benefits are benefits payable to members as a whole, under the conditions of the GSF Schemes, if they ceased being members on balance date.

Under the terms of the GSF Schemes, the total liability for accrued benefits vested with members, as at 30 June 2006, is \$15,122 million (30 June 2005: \$14,757 million).

Purchase of additional benefits

Additional payments of \$5.524 million (2005: \$4.382 million), to acquire further benefits, were made during the year by members with pre entry service, or on early retirement.

12 Other payables

2005 \$000		2006 \$000
398	Crown receipts	151
441	Use of money interest payable	441
57	Unallocated contributions	51
2,649	Government Superannuation Fund Authority	2,510
34,371	Crown contributions in advance - benefits	84,187
1,293	Income tax payable	-
287,665	Investment settlements payable	441,070
326,874	Total	528,410

13 Financial instruments

(a) Credit risk

In the normal course of its business the Fund incurs credit risk with the New Zealand Government, state owned enterprises, local authorities, financial institutions and other debtors.

The Fund invests in New Zealand dollar denominated fixed interest securities, equities, secured mortgages, and foreign currency denominated fixed interest and property securities and equities in accordance with the Statement of Investment Policies, Standards and Procedures (SIPSP).

The SIPSP contains credit and exposure policies to limit credit risk from the Fund's investments.

(b) Foreign currency risk

The Fund is exposed to foreign currency risk by investing in foreign currency denominated equities and fixed interest securities. During the year the hedge ratio for international equities was increased from 75% pre tax to 88% pre tax by foreign exchange contracts. From March 2003 the benchmark index for the management of international fixed interest portfolios has been 100% hedged to the United States dollar. The managers of international fixed interest portfolios are permitted under their mandates to hedge the portfolios in the range 90 – 110% to United States dollars by way of foreign exchange contracts. The currency exposure in the international fixed interest portfolios, between United States dollars and New Zealand dollars, is 100% hedged by foreign exchange contracts.

The face value of the foreign currency contracts, with respect to foreign currency exposure at the end of the year, is as follows:

2005		2006
\$000		\$000
1,027,449	Foreign currency contracts for international equities	1,444,980
732,318	Foreign currency contracts for international fixed interest securities	1,035,720
120,514	Foreign currency contracts for international listed property securities	135,351
-	Foreign currency contracts for international unlisted property securities	87,774
1,880,281	Total	2,703,825

The fair value of the foreign currency contracts is included in the carrying value of the investments in the Statement of Financial Position.

Foreign currency transactions are translated to New Zealand dollars at exchange rates in effect at the date of the transactions.

(c) Interest rate risk

Weighted Average effective interest rates and maturity periods are:

	Effective	0-6	6-12	12-24	24-60	Over 60	Tota1
2006	Interest	Months	Months	Months	Months	Months	
	Rate	\$000	\$000	\$000	\$000	\$000	\$000
Monetary Assets							
NZ Government stock	5.94%				58,936	103,625	162,561
State, Crown/Govt	7.00%	5,995			9,847	2,180	18,022
guaranteed		ŕ				·	
Other bonds and securities	6.90%	3,331	4,446	12,335	34,749	43,015	97,876
Local authority bonds	7.32%			2,541		505	3,046
International fixed interest	3.86%	67,245	39,271	54,285	295,502	505,511	961,814
Mortgages	5.32%	133					133
Cash at bank	7.38%	36,192					36,192
Short term investments	4.16%	472,826	5,025				477,851

	Effective	0-6	6-12	12-24	24-60	Over 60	Total
2005	Interest	Months	Months	Months	Months	Months	
	Rate	\$000	\$000	\$000	\$000	\$000	\$000
Monetary Assets							
NZ Government stock	5.82%	-	10,605	13,673	103,688	153,063	281,029
State, Crown/Govt	6.49%	-	13,764	5,929	8,963	2,229	30,885
guaranteed			,				
Other bonds and securities	6.77%	-	3	12,056	8,918	26,342	47,319
Local authority bonds	6.79%	-	-	-	2,576	-	2,576
International fixed interest	3.30%	3,536	10,197	32,635	172,705	474,553	693,626
Mortgages	5.06%	206	-	-	-	-	206
Cash at bank	6.90%	17,722	-	-	-	-	17,722
Short term investments	5.28%	442,402	36,429	-	-	-	478,831

(d) Interest rate exposures

The Fund's SIPSP provides the investment managers the ability to use interest rate hedging instruments, within specified limits, to hedge interest rate exposures.

There were no interest rate hedging instruments outstanding as at 30 June 2006 (2005: Nil).

(e) Fair values

The carrying values of the Fund's assets and liabilities are equivalent to their fair values.

14 Related parties

In terms of sections 81W(2), 88(2) and 95(1) of the Act, the Minister of Finance pays into the Fund out of public money any deficiency in benefits payable to contributors and annuitants.

The Fund has business transactions with the Crown, Government Departments, Crown Entities, and State Owned Enterprises, together with a number of other public sector entities, on an arm's length basis. These transactions are not considered related party transactions except for the following:

- The Fund has invested a significant proportion of its assets in New Zealand Government Stock. The Fund's interests are disclosed in the Statement of Net Assets.
- The Authority managed the Fund's assets and administered the GSF Schemes. For the year ended 30 June 2006, the Fund paid the Authority \$13.023 million (2005: \$12.758 million) for operating expenses, as detailed in the Statement of Changes in Net Assets. In turn, the Fund was reimbursed by the Crown and other employers, as set out in Note 3.

15 Actual versus forecasts

- Investment revenues are subject to the volatile nature of investment markets, this being the principal reason for the variance between the forecast and actual changes in net market values of investment assets.
- Increases in market values of investments resulted in greater investment management and custody expenses than the forecast set out in the Statement of Changes in Net Assets on page 47.
- The forecast benefit payments are actuarially estimated and cannot be projected with accuracy as actual payments are dependent on factors beyond the Authority's control, such as early retirements, redundancies, unexpected salary changes, or transfers to other superannuation schemes.

16 Adoption of New Zealand Equivalents to International Financial Reporting Standards

In December 2002 the New Zealand Accounting Standards Review Board (ASRB) announced that all New Zealand reporting entities will be required to comply with New Zealand equivalents to International Financial Reporting standards (NZ IFRS) for periods commencing on or after 1 January 2007, with the option to comply early for periods beginning on or after 1 January 2005.

The Fund will adopt NZ IFRS for the year ended 30 June 2008, with 1 July 2006 being the transition date i.e. the start of the comparative period.

Upon first time adoption of the NZ IFRS, comparative information will be restated in the NZ IFRS compliant financial statements. Details of the impact of the adoption to comparative information will be set out in those financial statements.

The Authority Board has established a conversion project, monitored by the Board's Audit and Risk Review Committee, to achieve transition to NZ IFRS reporting. The project includes assessing the impacts of NZ IFRS to the Fund, then designing and implementing changes required to current accounting policies and procedures, as well as systems and processes, in order to successfully transition to NZ IFRS.

To date, no significant changes in accounting policies have been identified as potentially having a material impact on the NZ IFRS financial statements of the Fund. Changes will occur in:

- Disclosure, particularly in relation to financial instruments
- Investment assets, which will be valued at fair value, rather than net market value increasing investment assets and net assets available to pay benefits by approximately \$2.5 million

This list should not be taken as an exhaustive list of all the differences between NZ GAAP and NZ IFRS. There is potential for further change when the Fund prepares its first set of NZ IFRS financial statements due to changes in the standards, changes in business, or changes in Management's interpretation of the standards.

The assessment of the impact of NZ IFRS is continuing. As the Fund progresses toward full adoption of NZ IFRS it will continue to provide users of the Fund's financial statements with updated information about the likely impacts of NZ IFRS on the Fund's earnings, cash flows and financial position.



AUDIT REPORT

TO THE READERS OF THE GOVERNMENT SUPERANNUATION FUND'S FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2006

The Auditor-General is the auditor of the Government Superannuation Fund (the 'Fund'). The Auditor-General has appointed me, Michael Wilkes, using the staff and resources of Deloitte, to carry out the audit of the financial statements of the Fund, on his behalf, for the year ended 30 June 2006.

Unqualified Opinion

In our opinion the financial statements of the Fund on pages 44 to 61:

- comply with generally accepted accounting practice in New Zealand; and
- fairly reflect:
 - the Fund's net assets as at 30 June 2006; and
 - the changes in net assets and cash flows for the year ended on that date.

The audit was completed on 6 September 2006, and is the date at which our opinion is expressed.

The basis of the opinion is explained below. In addition, we outline the responsibilities of the Government Superannuation Fund Authority Board and the Auditor, and explain our independence.

Basis of Opinion

We carried out the audit in accordance with the Auditor-General's Auditing Standards, which incorporate the New Zealand Auditing Standards.

We planned and performed our audit to obtain all the information and explanations we considered necessary in order to obtain reasonable assurance that the financial statements did not have material misstatements, whether caused by fraud or error.

Material misstatements are differences or omissions of amounts and disclosures that would affect a reader's overall understanding of the financial statements. If we had found material misstatements that were not corrected, we would have referred to them in the opinion.

The audit involved performing procedures to test the information presented in the financial statements. We assessed the results of those procedures in forming our opinion.

Audit procedures generally include:

- determining whether significant financial and management controls are working and can be relied on to produce complete and accurate data;
- · verifying samples of transactions and account balances;
- · performing analyses to identify anomalies in the reported data;
- reviewing significant estimates and judgements made by the Board;
- confirming year-end balances;
- determining whether accounting policies are appropriate and consistently applied; and
- determining whether all financial statement disclosures are adequate.

We did not examine every transaction, nor do we guarantee complete accuracy of the financial statements.

We evaluated the overall adequacy of the presentation of information in the financial statements. We obtained all the information and explanations we required to support the opinion above.



Responsibilities of the Government Superannuation Fund Authority Board and the Auditor

The Board is responsible for preparing financial statements in accordance with generally accepted accounting practice in New Zealand. Those financial statements must fairly reflect the net assets of the Fund as at 30 June 2006. They must also fairly reflect the changes in net assets and cash flows for the year ended on that date. The Board's responsibilities arise from the Government Superannuation Fund Act 1956.

We are responsible for expressing an independent opinion on the financial statements and reporting that opinion to you. This responsibility arises from section 15 of the Public Audit Act 2001 and section 93A of the Government Superannuation Fund Act 1956.

Independence

When carrying out the audit we followed the independence requirements of the Auditor-General, which incorporate the independence requirements of the Institute of Chartered Accountants of New Zealand.

Other than the audit, we have no relationship with or interests in the Fund.

Michael Wilkes

DELOITTE

On behalf of the Auditor-General WELLINGTON, NEW ZEALAND

DIRECTORY

Government Superannuation Fund Authority Board

Basil Logan (Chairman)
David May (Deputy Chairman)
Colin Blair
Helen Bowie
Tim McGuinness
Susie Weaver
Ralph Stockdill

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Schemes Administrator:

Datacom Employer Services Limited (Government Superannuation Fund Schemes Administration) Level 6, New Zealand Post House 7-27 Waterloo Quay PO Box 3614 Wellington

Custodian:

JP Morgan Chase & Co. AAP Centre 259 George Street Sydney NSW 2000 Australia

Investment adviser:

Russell Investment Group Limited 135 Albert Street PO Box 105-191 Auckland

Tax adviser:

PricewaterhouseCoopers 113-119 The Terrace PO Box 243 Wellington

Actuary:

Government Actuary PO Box 10 867 The Terrace Wellington

Auditor:

Michael Wilkes Deloitte on behalf of The Auditor-General PO Box 1990 Wellington

Banker:

National Bank of New Zealand Limited

Solicitors:

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Crown Law 45 Pipitea Street PO Box 5012 Wellington

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PO Box 3614
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or
The Chief Executive
Government Superannuation Fund Authority
PO Box 3390
Wellington

Datacom Employer Services Limited (Government Superannuation Fund

INVESTMENT MANAGERS:

New Zealand fixed interest

AMP Capital Investors (New Zealand) Limited AllianceBernstein New Zealand Limited

International fixed interest

Pacific Investment Management Company LLC Goldman Sachs Asset Management Wellington Management Company LLP

New Zealand equities

AllianceBernstein New Zealand Limited Tower Asset Management Limited

International equities

AMP Capital Investors (New Zealand) Limited Assure Funds Management Limited

Property

AMP Capital Investors (New Zealand) Limited LaSalle Investment Management (Securities) L.P. RREEF America REIT II, Inc

Currency management

International Equities
State Street Global Advisors, Australia, Limited
International Fixed Interest
ANZ National Bank Limited

GOVERNMENT SUPERANNUATION FUND AUTHORITY

STATEMENT OF INVESTMENT POLICIES, STANDARDS AND PROCEDURES

DATED 3 May 2006

This document is the intellectual property of the Government Superannuation Fund Authority (GSFA). You must not use or disseminate any of the information contained in it without the prior written consent of the GSFA.

No liability

While the GSFA has made every effort to ensure that the information provided in this document is accurate, neither the GSFA nor its advisors will be liable whether in contract or in tort (including negligence), equity or any other cause of action to any persons or person who rely on the information without the prior agreement of GSFA.

Change Without Notice

The GSFA may change the information in this document at any time and without providing any notice to any party of any changes.

INTRODUCTION

This document is dated 3 May 2006. It replaces the previous document dated 6 March 2006. The amendments to the 6 March 2006 document (and previous amendments) are recorded in the version control document called SIPSP Amendments.

This document is intended to assist the governance and management of the investment of the Fund.

The first part of the document sets out the investment policies, standards and procedures required under the Government Superannuation Fund Act 1956 (the GSF Act). The second part describes the current investment structure and the specific investment parameters currently applied to the investment of the Fund.

Government Superannuation Fund Act 1956

The GSF Act requires that the GSF Authority must:

- "... invest the Fund on a prudent, commercial basis and, in doing so, must manage and administer the Fund in a manner consistent with -
- (a) best practice portfolio management; and
- (b maximising return without undue risk to the Fund as a whole; and
- (c) avoiding prejudice to New Zealand's reputation as a responsible member of the world community."

[Section 15J(2) of the GSF Act]

Section 15L of the GSF Act requires that:

- "(1) The Authority must establish, and adhere to, investment policies, standards, and procedures for the Fund that are consistent with its duty to invest the Fund on a prudent, commercial basis, in accordance with section 15J.
- (2) The Authority must review those investment policies, standards, and procedures for the Fund at least annually."

Section 15M sets out 11 items that must be covered, as a minimum, in the statement of investment policies, standards, and procedures. Section 15M is reproduced in full as Appendix 1.

STATEMENT OF INVESTMENT BELIEFS

The Government Superannuation Fund Authority appreciates that one of the hallmarks of successful investment organisations is the development and adoption of a clear set of investment beliefs to communicate shared values and to provide a starting point for investment actions. Accordingly the Board of the Government Superannuation Fund Authority adopted the following set of Investment Beliefs on 3 August 2005. It is intended that the Beliefs are continuously reviewed and formally reviewed as part of the annual statutory review of the Statement of Investment Policies, Standards and Procedures.

1. Higher returns are associated with higher risks.

Investors demand a return premium to compensate them for investing in risky assets.

2. Setting the asset policy mix is the most important investment decision.

Setting, managing and monitoring the appropriateness of the strategic asset allocation is the key investment management function. Although active management may be engaged to seek additional sources of return to the underlying asset class returns, their additional impact on the risk and return characteristics of the portfolio is secondary compared to the risks and returns of the underlying markets themselves.

3. Diversification reduces risk.

Total investment risk can be reduced for any given return target by investing in a diversified range of asset classes that gives exposure to different sources of return which are complementary, or not closely related and, within an asset class, by investing across a range of industries, countries and companies. Diversification reduces risk but has a proportionately lesser effect on returns. A portfolio, that is well diversified across asset classes and well diversified within those asset classes, will deliver more consistent returns over time than a less diversified portfolio.

4. Market timing is not a reliable source of return because of the short term unpredictability of returns.

Asset values and returns are determined largely by expectations about fundamental factors that drive future cash flows and by the discount rates applied to those cash flows. In the short term, returns fluctuate randomly as new information is incorporated into asset prices. Returns are also affected by uncertainty, temporary influences and sentiment in the short term. These random components (sometimes referred to as noise) make predicting returns very difficult over short periods and hence market timing is not a reliable source of return. Over longer periods, the more stable components of return become more evident.

5. Nevertheless, account should be taken of unusual asset price behaviour.

Asset prices deviate significantly from normal relationships from time to time, increasing the risk of abnormal future returns, ie asset price 'bubbles' do occur. Notwithstanding the difficulty of market timing, it is appropriate to take account of this risk in implementing major investment decisions.

6. Control of costs is important.

Investment returns should be considered net of all costs. Costs can be incurred in the form of fees, commissions, transaction expenses, and market impact costs. Costs can also be structural such as deviations from the strategic asset allocation, maintenance of the management structure and unduly constraining investment managers' ability to add value.

7. Markets vary in their efficiency, and market inefficiencies offer skillful managers the opportunity to add value.

The more inefficient the market, the greater the opportunities for skilful active managers to out perform the returns from a well –diversified passively held portfolio through analysis and research, and by exploiting market inefficiencies. It is possible to identify skilful managers by thorough research, The greater expected returns from active management should be weighed against the higher costs and any tax implications involved with active management. Rewards to active management will be maximized by engaging skilful managers with diversified investment approaches over the broadest possible number of independent investment decisions.

PART 1: MATTERS REQUIRED UNDER THE GSF ACT

(Section references are to sections of the GSF Act)

1 THE CLASSES OF INVESTMENTS IN WHICH THE FUND IS TO BE INVESTED AND THE SELECTION CRITERIA FOR INVESTMENTS WITHIN THOSE CLASSES (SECTION 15M (A))

The GSF Authority Board has determined that the Fund shall be invested in the following general asset classes:

International equities;

New Zealand equities;

Property;

New Zealand fixed interest:

International fixed interest; and

New Zealand cash and short term securities

Currency hedging and derivative instruments will form part of the Fund's Investment Strategy.

The Fund may be invested in other asset classes or in specific sub categories of the asset classes listed above in the future.

The selection criteria for investments within the current asset classes are:

1.1 International equities

1.1.1 the international equity securities that comprise the broad based passively managed international equity products that have current IRD binding rulings enabling gains to be accumulated free of taxation in New Zealand;

1.2 New Zealand equities

- 1.2.1 the equity securities and securities convertible into equity securities of companies that are either:
 - 1.2.1.1 listed on the New Zealand Stock Exchange (NZX) and resident in New Zealand for tax purposes; or
 - 1.2.1.2 are included in the NZSX50 Index.

1.3 Property

1.3.1 shares or units in companies or trusts that invest principally in real property that are listed on recognised* stock exchanges.

1.4 New Zealand fixed interest

1.4.1 debt instruments issued or guaranteed by the New Zealand Government or an agency of the New Zealand Government;

1.4.2 New Zealand dollar denominated debt instruments issued by entities that have debt ratings, as rated by a recognised international rating agency, satisfactory* to the GSF Authority Board;

1.5 International fixed interest

- 1.5.1 debt instruments denominated in foreign currencies that are issued or guaranteed by foreign governments or government agencies that are satisfactory* to the GSF Authority Board;
- 1.5.2 corporate credit and asset backed or collateralised instruments denominated in foreign currencies that are issued or guaranteed by entities that are satisfactory* to the GSF Authority Board;

1.6 Cash

- 1.6.1 New Zealand dollars and, as specifically provided for in the relevant investment management contracts, foreign currencies held in the Portfolio for liquidity purposes;
- 1.6.2 fixed interest securities and short dated money market instruments with a short term debt rating, as rated by a recognised international rating agency, satisfactory* to the GSF Authority Board.

1.7 Currency Management

International Equities

- 1.7.1 foreign exchange hedging contracts relating to the currencies of the grey list countries (Australia, Canada, Germany, Japan, United Kingdom and the United States of America) and New Zealand.
- 1.7.2 foreign exchange hedging contracts where the counterparties have an appropriate* short term credit rating measured by a recognised international rating agency.

International fixed interest

- 1.7.3 foreign exchange hedging contracts relating to the currencies in which the securities that comprise international fixed interest portfolio are denominated.
- 1.7.4 foreign exchange hedging contracts where the counterparties have an appropriate* short term credit rating measured by a recognised international rating agency.

Property – segregated portfolios

1.7.5 Foreign exchange hedging contracts relating to the currencies (or their close proxies) in which the securities that comprise property portfolio are denominated.

1.7.6 Foreign exchange hedging contracts where the counterparties have an appropriate* short term credit rating measured by a recognised international rating agency.

Property – pooled products

1.7.7 In accordance with any selected managers' currency hedging policy and practice.

1.8 Derivatives

Managers are permitted to use derivative instruments. The policies, standards and procedures with respect to derivative instruments are presented in section 7.

^{*}Details of the GSF Authority Board's current debt and credit rating criteria, counter party limits and which stock exchanges are recognised for the purpose of the Property mandates are presented in Part 2: Current Investment Structure of the Fund.

THE DETERMINATION OF BENCHMARKS OR STANDARDS AGAINST WHICH THE PERFORMANCE OF THE FUND AS A WHOLE, CLASSES OF INVESTMENT, AND INDIVIDUAL INVESTMENTS WILL BE ASSESSED. (SECTION 15M(B))

2.1 Determination of Benchmarks

The benchmarks for the Fund as a whole and for individual asset classes are selected to be consistent with the risk and return assumptions that underpinned determination of the strategic asset allocation for the Fund*.

2.2 Assessment of Performance

The GSF Authority Board recognises that investment performance objectives are expected to be met over the medium term. From year to year, investment returns may not meet those medium term objectives.

Investment performance is measured:

- 2.2.1 before the deduction of any fees due to the investment managers; and
- 2.2.2 after transaction costs have been deducted (but before custodian costs are deducted).

Performance of the Fund as a whole

The performance of the Fund as a whole will be assessed by comparing the Fund return (after tax) with the NZX New Zealand Government Stock Gross Index return (after tax) plus 2.5% per annum over rolling ten year periods. This performance measure will be reviewed at least annually.

Classes of investment

The performance of classes of investment will be assessed by comparing the actual performance of the investment managers for that asset class with the benchmark for that asset class plus any return value added component the GSF Authority Board has decided is appropriate*. Investment managers' performances are generally considered over rolling three year periods and managers are required to meet mandate compliance criteria.

Investment managers are also to be compared to other managers in the same asset class.

^{*}Details of the GSF Authority Board's current benchmarks and value added requirements are presented in Part2: Current Investment Structure of the Fund.

3 STANDARDS FOR REPORTING THE INVESTMENT PERFORMANCE OF THE FUND (SECTION 15M(C))

3.1 Reporting by the Investment Manager

The investment management mandates should contain such reporting provisions to enable the GSF Authority Board to determine the managers' compliance with the investment contract and success in meeting the GSF Authority Board's investment objectives.

The periodic reports should cover:

- 3.1.1 reviews of the portfolio managed by the particular investment manager for the GSF Authority Board ('the Portfolio') including performance reporting and Portfolio valuations:
- 3.1.2 certification that the terms of the investment contract have been met including certification that the Portfolio has not been leveraged;
- 3.1.3 reconciliation of Portfolio accounts with those of the custodian;
- 3.1.4 a statement of any voting right issues.

The GSF Authority Board will review the managers' investment performance quarterly and investment managers will be required to meet with the GSF Authority on an annual basis.

3.2 Reporting by the Custodian

In respect of each investment manager, the custodian is to provide the reports required by the GSF Authority to enable monitoring and review of managers' performance.

Those reports should include:

- 3.2.1 The overdraft position of each Portfolio;
- 3.2.2 Accounting matters including Portfolio valuation;
- 3.2.3 Reconciliation of Portfolio values and cash flows with the investment managers;
- 3.2.4 Investment performance measurement;
- 3.2.5 Taxation matters; and
- 3.2.6 Reports of compliance with mandate specific restrictions.

4 ETHICAL INVESTMENT, INCLUDING POLICIES, STANDARDS, OR PROCEDURES FOR AVOIDING PREJUDICE TO NEW ZEALAND'S REPUTATION AS A RESPONSIBLE MEMBER OF THE WORLD COMMUNITY (SECTION 15M(D))

PART A: Policies, Standards and Procedures for avoiding prejudice to New Zealand's reputation as a responsible member of the world community

4.1 Policies

In formulating Standards relating to managing and administering the Fund consistent with avoiding prejudice to New Zealand's reputation as a responsible member of the world community, the Board is conscious of:

- 4.1.1 the requirements of the Act. For example, the Board recognises that the manner in which the management and administration of the Fund is organised through its governance and management processes is one important aspect of the Standards and Procedures developed under the Act's mandate;
- 4.1.2 the public nature of the Fund and of the identity of the Fund's key stakeholders (namely the Crown, public service employers, contributors and pensioners). The pensioners and contributors of the GSF comprise a large group of retired, and currently working, New Zealand public servants whose GSF membership provides Crown underwritten benefits in retirement. These pensioners and contributors represent a cross section of the past and present New Zealand public service.

In order to be workable, the Standards that are formulated need to be:

- 4.1.3 based to the extent possible on objective criteria; and
- 4.1.4 capable of practical implementation.

4.2 Standards

Active Investments

The GSF Authority's obligations to manage and administer active investments of the Fund in a manner consistent with avoiding prejudice to New Zealand's reputation as a responsible member of the world community apply in relation to the investment in:

- fixed interest securities (other than public debt) issued by, and equity in, corporate entities (together corporate securities). This definition may be updated from time to time to include other asset classes;
- fixed interest securities issued by central governments, entities guaranteed by central governments, local authorities and quasi government organisations (together public debt); and
- products which aggregate the investments of multiple investors and manage them under a common investment mandate (referred to as pooled investment products).

4.2.1 Corporate Securities

- 4.2.1.1 In establishing and reviewing whether an active investment in a security of a corporate entity gives rise to a risk of prejudice to New Zealand's reputation as a responsible member of the world community, the GSF Authority will have regard to (amongst other considerations):
 - i. information obtainable from the public domain on reasonable enquiry on whether the corporate entity has, in the last three years, been judged by a court or tribunal of competent jurisdiction to have materially breached domestic laws of any State relating to:
 - human rights;
 - labour and employment;
 - the environment:
 - arms trading; or
 - transnational organised crime and countering terrorism;

and such judgment (or if more than one in the past three years, all of them) relates to a material part of or is materially significant to the corporate entity's business; and

- ii. information and advice received by the GSF Authority that the corporate entity is on the basis of credible evidence widely regarded in the world community as having participated in:
 - serious infringements of relevant international standards in relation to human rights, labour or the environment; or
 - other reprehensible conduct;

of such a nature that prejudice may be caused to the reputation of an investor in the securities of that corporate entity; and

- iii. any economic or other sanctions that New Zealand applies.
- 4.2.1.2 The reputation risk may be eliminated where:
 - the corporate entity has rectified its business practices and publicly demonstrated compliance over a reasonable period with any relevant laws or international standards previously breached; or
 - ii. the relevant economic or other sanctions are lifted.

4.2.2 Public Debt

- 4.2.2.1 Active investment in public debt by the GSF Authority will give rise to a risk of prejudice to New Zealand's reputation as a responsible member of the world community where information (which is reasonably obtainable from the public domain on reasonable enquiry) establishes that the country of domicile of the issuing entity is a country which the Board considers gives rise to a risk of prejudice to New Zealand's reputation as a responsible member of the world community should the GSF Authority invest in public debt of that country.
- 4.2.2.2 In establishing and reviewing whether a country falls within 4.2.2.1 above, the GSF Authority Board will have regard to (amongst other considerations):
 - i. information and advice received by the Board that indicates that a country is on the basis of credible evidence widely regarded in the world community as having participated in:
 - serious infringements of international standards in relation to human rights, labour, or the environment, or
 - other reprehensible conduct;

of such a nature that prejudice may be caused to the reputation of an investor in the public debt of that country; and

- ii. information received by the Board indicates that the country has been subject to international censure (including the imposition of sanctions) by New Zealand and the wider world community in relation to matters referred to in paragraph 4.2.2.2 i.
- 4.2.2.3 The reputation risk may be eliminated where advice received by the Board indicates that the country has rectified its practices and is no longer subject to international censure.

4.2.3 Pooled Investment Products

In determining whether an investment in a pooled investment product gives rise to prejudice to New Zealand's reputation in the world community, the Board will assess whether investment in the product itself gives rise to a risk of such prejudice.

Passive Investments

- 4.2.4 It is anticipated that, in determining whether a passive or index equity investment product gives rise to prejudice to New Zealand's reputation in the world community, the Board will assess the index which the product tracks, and whether investment in the product per se gives rise to a risk of such prejudice.
- 4.2.5 The Board envisages that some of the passive or index international equity investment products it will consider investing in will include close to 1,000 underlying securities. The Board's view is that in these cases it is the overall index (and not each underlying security) which must be examined to determine whether there is a risk to New Zealand's reputation in investing in such a product.

4.2.6 The Board will review its assessment under 4.2.4 and 4.2.5 above, should there be a material change in the passive product, including the composition and/or weighting of the underlying securities of the passive product.

4.3 Procedures

- 4.3.1 The GSF Authority will engage external experts and advisors (including screening and research agencies) to supply advice to the Board to enable it to formulate and monitor the Standards in accordance with the requirements of the Act.
- 4.3.2 For the purposes of applying 4.2.2.1 above in an efficient manner, the GSF Authority may, in consultation with the external experts and advisors it has engaged:
 - 4.3.2.1 consider only the countries in which the Board is invested or intends to invest; and
 - 4.3.2.2 out of those countries, establish a list of countries which the Board considers do not give rise to risk of prejudice to New Zealand's reputation should the GSF Authority invest in public debt of that country.
- 4.3.3 The Board shall review any such list under 4.3.2.2 at no less than six monthly intervals, and more frequently should;
 - 4.3.3.1 it receive advice at any time that a more frequent review is appropriate;
 - 4.3.3.2 the list of countries under 4.3.2.2 above changes. In this case, only the additional country or countries shall be reviewed.
- 4.3.4 The Board will ensure that all of the investment managers of the Fund are aware of these Policies, Standards and Procedures.
- 4.3.5 If the Board determines, based on advice from its external experts, advisors or managers, that an investment under an active mandate does not meet the Standards, the Board will refrain from making the investment. If an existing investment under an active mandate fails to meet the Standards, the following procedures will apply:
 - 4.3.5.1 a strategy will be developed to exit the investment in a manner that has regard to 15J(2)(a) and (b) and is approved by the Board, in consultation with the relevant investment manager(s);
 - 4.3.5.2 the exit process will be monitored by the Board;
 - 4.3.5.3 the relevant investment manager(s) will be notified if and when the investment in the corporate security or public debt no longer contravenes the Standards.

PART B: Other Ethical investment policies, standards and procedures

- 4.4 It is the view of the Board, from its initial research, that widespread application of ethical standards is relatively new. Where ethical standards have been applied, there is considerable variety in the method, breadth, and application of those standards.
- 4.5 It is also the view of the Board that there are developing views on the extent to which an ethical policy resulting in the narrowing of investment options could compromise investment criteria the same as or similar to those of section 15J(2). The Board's policies, standards and procedures for ethical investment must be consistent with all of the requirements under section 15J(2).
- 4.6 It is recognised that the Policies, Standards, and Procedures for avoiding prejudice to New Zealand's reputation as a responsible member of the world community covers matters associated with ethical investment. The Board will use the experience that it gains in implementing these Policies, Standards and Procedures for avoiding prejudice to New Zealand's reputation to inform itself with respect to any further development of ethical investment policies, standards and procedures.

5 THE BALANCE BETWEEN RISK AND RETURN IN THE OVERALL FUND PORTFOLIO (SECTION 15M(E))

5.1 Investment Objective

To minimise the Crown's contribution to GSF by maximising the return on the assets of the Fund over the long term, without undue risk, and within a best practice framework.

5.2 Investment Performance Measure.

The performance of the Fund will be assessed by comparing the after tax return with the NZX New Zealand Government Stock Gross Index return (after tax) plus 2.5% per annum measured over rolling ten year periods.

5.3 Risk Parameter

Having no more than a 1 in 10 chance in any one year of a loss in the total Fund being greater than \$100 million (after tax).

The Investment Performance Measure and the Risk Parameter will be reviewed at least annually, taking into account the investment and tax environment in which the Authority operates.

6 THE FUND MANAGEMENT STRUCTURE (SECTION 15M(F))

6.1 Policy

The GSF Authority Board has determined that the following components of the Fund management structure should be outsourced:

- 6.1.1 advisory services legal, tax advisory, actuarial, investment advisory and audit services;
- 6.1.2 investment management;
- 6.1.3 custodian / investment back office; and
- 6.1.4 secretariat and management services.

6.2 Procedures

Selection of managers for these roles will take into account, among other criteria specific to the role:

- 6.2.1 best practice portfolio management;
- 6.2.2 the skills and experience the manager brings to the role;
- 6.2.3 the substance and viability of the manager;
- 6.2.4 the costs that can be expected to be incurred;
- 6.2.5 the potential for cost savings and other efficiency gains; and
- 6.2.6 the existence of appropriate risk management structures.

Generally, unless specific circumstances require a different approach, the selection of managers will be contestable and conducted through a request for proposal and interview process.

Investment management mandates and guidelines shall be prescribed in a manner to best achieve the Investment Objective of the GSF Authority Board. In particular, mandates shall include: eligible investments, performance measurements, constraints and exposure limits including country and issue exposures, use of derivatives, and reporting requirements.

Managers will be regularly reviewed against the criteria above to determine their suitability for their role.

6.3 Governance

The GSF Authority Board is charged with overall governance responsibilities for the investment of the Fund, among other functions. The GSF Authority Board has appointed a board Investment Committee to address specific investment issues from time to time. The investment committee is provided with authority from the GSF Authority Board in each instance to make particular decisions on those issues.

The GSF Authority Board itself retains the power of appointment of managers and custodians within the Fund management structure.

The current management structure for the Fund is presented in Part 2: Current Investment Structure of the Fund.

7 THE USE OF OPTIONS, FUTURES, AND OTHER DERIVATIVE FINANCIAL INSTRUMENTS (SECTION 15M(G))

Section 15C of the GSF Act requires the prior approval of the Minister of Finance to be sought where the GSF Authority intends to "enter into a derivative transaction or amend the terms of that transaction (where derivative transaction includes swaps, options, futures and any combinations of those things)."

In accordance with this provision, the GSF Authority Board sought and received the approval of the Minister of Finance (see letter dated 17 October 2001 and 19 January 2005) to use derivative financial instruments subject to certain conditions.

7.1 Statement of Investment Policies, Standards, and Procedures - derivative instruments.

Derivative financial instruments (derivatives) are financial contracts whose value depends on, or is derived from underlying assets, and includes futures contracts, forward currency contracts, swaps, forward interest rate contracts and options.

In relation to derivatives, effective exposure means the exposure to the underlying asset or liability that arises from holding the derivative. For futures and forward contracts, the effective exposure is the value of the underlying asset or liability at current market rates. For options contracts, determination of the effective exposure takes accounts of the 'delta' of the option (the sensitivity of the option value to changes in the value of the underlying asset or liability).

<u>DERIVATIVES (EXCLUDING FORWARD FOREIGN EXCHANGE</u> CONTRACTS)

7.2 Policy

- 7.2.1 Derivatives may only be used for the purposes of managing, lessening, hedging or protecting against movements in interest rates, discount rates, values or prices in relation to permitted investments;
- 7.2.2 Derivative transactions must be in the form of a derivative over the same asset class as the physical position;
- 7.2.3 Derivatives are not to be used to leverage the portfolio;
- 7.2.4 The holding of derivatives must be fully supported by cash, short term debt instruments readily convertible to cash or permitted investments (but excluding derivatives) under the relevant mandate when measured on an effective exposure basis;
- 7.2.5 At all times, the value of all derivative positions measured on an effective exposure basis must not result in portfolio liabilities exceeding portfolio assets;

- 7.2.6 The effective duration of any derivatives, shall be taken into account for the purposes of determining compliance with the duration limits of fixed interest portfolios;
- 7.2.7 The determination of the exposure to any company, security or market shall take into account the exposure resulting from derivatives for the purposes of determining compliance with portfolio exposure limits;
- 7.2.8 The amount of derivatives in a portfolio is limited by either limiting exposure to individual counterparties or limited by specifying total derivative exposure in the portfolio.

7.3 Procedures

Valuation

- 7.3.1 The value of derivatives, which comprise futures and options contracts, are measured on an effective exposure basis.
- 7.3.2 The value of other derivatives are measured on a best practice basis.
- 7.3.3 Revaluations of derivatives will be undertaken on at least a weekly basis.

Instruments

Derivative instruments traded on recognised exchanges may be entered into.

Over the counter options, interest rate swaps, forward rate agreements may also be entered into or held in the portfolio subject to each counterparty having an appropriate credit rating as measured by a recognised rating agency for counter party risk and appropriate contractual arrangements (for example, an ISDA agreement) being in place between the manager and each counter party.

The GSF Authority Board recognises that, where it invests in pooled products offered by investment managers, it may be indirectly investing in derivatives. All investment managers are required to provide the GSF Authority Board with a copy of their policies relating to derivatives securities trading risk and to manage their derivative exposures in accordance with those policies.

DERIVATIVES – FOREIGN EXCHANGE CONTRACTS

7.4 Policy

Derivatives relating to foreign exchange may be used for the purposes of managing and hedging currency exposures held within the Fund and for the purposes of purchasing or selling foreign currencies required for the settlement of foreign exchange transactions. Derivatives are not to be used to leverage the Fund

The net exposure to foreign currencies (after taking into account hedging positions) in the relevant portfolios are to be in accordance with the GSF Authority Board's hedging policy for that asset class*.

In general and where applicable, currency exposures are to be hedged directly as opposed to proxy currency hedging with a highly correlated third currency to reduce the primary exposure - for example using a United States dollar hedge to reduce a Canadian dollar exposure. However proxy currency hedging is permitted where direct hedging is impractical, for example in thinly traded markets where suitable foreign exchange hedging contracts are unavailable or where the costs and administration of direct hedging small exposures are outweighed by proxy currency hedging.

Appropriate parameters* for hedging using proxy currency will be established with the currency managers.

7.5 Procedures

Foreign exchange hedging contracts may be entered into only with counterparties that have credit ratings approved by the GSF Authority board and measured by a recognised rating agency for counterparty risk.

Contractual arrangements (for example, an ISDA agreement) must be in place between the manager and each counterparty in a form suitable to the GSF Authority Board.

Appropriate operational ranges* will be established with managers around the determined hedge ratio to avoid excessive costs of continually adjusting the hedge to the precise hedge ratio

Each fund manager and the transition manager must have risk management policies and procedures in place that address counterparty risks suitable to the GSF Authority Board.

*Details of the GSF Authority Board's hedging policies for each asset class, operational ranges for currency hedging and proxy currency hedging are presented in Part 2: Current Investment Structure of the Fund.

8 THE MANAGEMENT OF CREDIT, LIQUIDITY, OPERATIONAL, CURRENCY, MARKET, AND OTHER FINANCIAL RISKS (SECTION 15M(H))

8.1 Credit risk

- 8.1.1 Managers of New Zealand fixed interest investments are only permitted to invest:
 - 8.1.1.1 in New Zealand fixed interest securities issued by:
 - i. the New Zealand Government or agency of the New Zealand Government;
 - ii. entities guaranteed by the New Zealand Government; or
 - 8.1.1.2 in entities with an appropriate* long term debt rating as measured by a recognised rating agency;
 - 8.1.1.3 a specified maximum of the Portfolio in fixed interest securities not issued or guaranteed by the New Zealand Government or agency of the New Zealand Government.
- 8.1.2 Managers of New Zealand fixed interest investments must ensure the maximum exposure to any single issuer other than the New Zealand Government is within specified bounds.
- 8.1.3 Managers of New Zealand fixed interest investments must ensure the maximum exposure issuers other than the New Zealand Government is within specified bounds that depend on the credit rating of those issuers;
- 8.1.4 Managers of international fixed interest investments are only permitted to invest:
 - 8.1.4.1 in debt instruments denominated in foreign currencies issued or guaranteed by:
 - i. foreign governments or agencies; or
 - ii. entities guaranteed by foreign governments; or
 - 8.1.4.2 entities with an appropriate* long term debt rating as measured by a recognised rating agency;
 - 8.1.4.3 a specified maximum of the Portfolio in debt securities not issued or guaranteed by foreign governments or agencies.
- 8.1.5 Managers of international fixed interest investments must ensure the maximum exposure to any single issuer other than foreign governments or agencies is within specified bounds.
- 8.1.6 In respect of foreign currency management
 - 8.1.6.1 Any forward contracts entered into must be with entities that have an appropriate* minimum credit rating as determined by an international credit rating agency for counterparty risk; and
 - 8.1.6.2 appropriate contractual arrangements (for example, an ISDA Agreement) must be in place between the currency manager and the counterparty.
- 8.1.7 In respect of cash and short term fixed interest securities

- 8.1.7.1 any cash balances must be held in an interest bearing account with the custodian;
- 8.1.7.2 any short term securities must have an appropriate* short term debt rating as measured by a recognised rating agency.

8.2 Liquidity Risk

Liquidity risk is the risk that a security cannot be sold when required or that the price achieved is significantly different from the quoted price.

Liquidity risk is managed by:

- 8.2.1 requiring, except as specifically authorised by the Board, managers to only invest in securities traded on recognised exchanges;
- 8.2.2 where investment in securities that are not traded on recognised markets are authorised by the Board, controlling exposure to those securities;
- 8.2.3 requiring managers, within the terms of their individual contracts, to hold diversified portfolios;
- 8.2.4 limiting the credit rating* of the fixed interest and cash investments to minimum levels .

8.3 Operational Risk

- 8.3.1 engaging an independent global custodian to separate the investing function (undertaken by the investment managers) from the transaction settlement, recording and reporting of investment activities (as undertaken by the global custodian).
- 8.3.2 requiring investment managers and the custodian to:
 - 8.3.2.1 provide the GSF Authority Board with third party covenants or assurances against these events;
 - 8.3.2.2 have in place insurance arrangements to cover claims in those events;
 - 8.3.2.3 have in place and regularly confirm the existence and efficiency of internal policies and controls to address those risk; and
- 8.3.3 compliance reporting by investment managers, the custodian and the external auditors.

8.4 Currency Risk

Currency risk is the risk that the foreign currency denominated assets will lose value due to the effect of an adverse exchange rate movement.

Currency risk is managed by:

- 8.4.1 engaging a currency manager to manage the international equities and property currency exposure in accordance with the hedging ratio for that asset class:
- 8.4.2 specifying the bounds within which the international fixed interest managers may take on currency exposures relative to a benchmark that is fully hedged to United States dollars; and
- 8.4.3 engaging a currency manager to implement a passive hedge to New Zealand dollars for the international fixed interest portfolio's value in United States dollars.

The instruments that managers may use and the credit worthiness of the counterparties are detailed in the investment management contract with respective managers.

8.5 Market Risk

- 8.5.1 requiring investment managers to manage their portfolios within defined market exposure limits. Those limits include:
 - 8.5.1.1 New Zealand fixed interest.
 - i. duration limits relative to the duration of the benchmark;
 - ii. maximum limits on non-Government investments.
 - 8.5.1.2 New Zealand equities.

The Investment Mandates for active management are to contain exposure limitation criteria to control market risk. Those criteria may include:

- i. Limits on the percentage weight of any individual company in the portfolio relative to its benchmark weight;
- ii. Limits on investment in companies not represented in the benchmark;
- iii. Limits on investment in any individual company not represented in the benchmark; and
- iv. Limits on the maximum investment in any individual company.

8.5.1.3 International Equities

i. the investments are to be passively managed at benchmark weights.

8.5.1.4 International Fixed Interest

- i. duration limits relative to the duration of the benchmark;
- ii. maximum limits on non-Government investments;
- iii. maximum limits on exposure to single entities (excluding governments).

8.5.1.5 Property

- i. maximum and minimum limits on regional exposures relative to those exposures in the benchmark;
- ii. limits on investments not represented in the benchmark; and
- iii. limits on exposures for individual investments.

8.5.1.6 Currencies

- i. For international equities, a passive hedge approach to management of the hedge ratio relative to the currency exposures of the benchmark.
- ii. For international fixed interest, hedging the currency exposure of the portfolio back into the United States dollar while allowing positions to be held in individual currencies within specified risk control bounds. The United States dollar value of the international fixed interest portfolio is fully hedged to New Zealand dollars under a passive hedge approach.
- iii. For listed property, a passive hedge approach relative to bounds around the currency exposures of the benchmark. Proxy currency hedging is permitted for minor currency exposures to reduce compliance costs.*

^{*}See Part 2: Current Investment Structure of the Fund for details

9 THE RETENTION, EXERCISE OR DELEGATION OF VOTING RIGHTS ACQUIRED THROUGH INVESTMENTS (SECTION 15M(I))

9.1 Active Management

Policy

Investment managers are required to give full consideration to all voting opportunities and shall vote on all substantive issues affecting the Authority's portfolio.

Investment managers must vote on those issues in the best interests of the Fund and in accordance with the managers' voting guidelines and having regard to the Authority's statutory requirements of section 15J(2) of the Government Superannuation Fund Act 1956 (as amended).

Any conflicts or inconsistencies between the best interests of the Fund, investment managers' guidelines, the Government Superannuation Fund Act 1956 (as amended) or the Crown shall be referred to the Authority.

Standards

A 'substantive issue' is one which has the potential to materially affect the value of the Authority's investment in that entity in the near future.

Investment managers are required to establish and adhere to voting guidelines.

Each year the investment manager must update those guidelines and provide a copy to the Authority.

Material changes to the voting guidelines must be advised in writing to the Authority.

Procedures

Investment managers are required to report all voting decisions to the Authority quarterly (at the end of March, June, September and December).

Investment managers must brief the Authority on substantive issues prior to voting and provide reasons for voting decisions, as required by the Authority.

When an investment manager refers a voting proposal to the Authority, Management will prepare a report outlining the voting situation and recommending a voting course of action. On limited occasions this may involve receiving an independent report.

If the voting proposal involves the Crown, the GSF Authority Board will consider application for a waiver from the New Zealand Stock Exchange associated persons rules to enable investment managers to vote either for or against the proposal as they determine.

9.2 Passive Management and Pooled Investment Products

The GSF Authority Board recognises that, consistent with the IRD binding rulings on passively managed products and the aggregation of investors in pooled investment product, it is not able to exercise the voting rights attached to the underlying investments.

10 THE METHOD OF, AND BASIS FOR, VALUATION OF INVESTMENTS THAT ARE NOT REGULARLY TRADED AT A PUBLIC EXCHANGE. (SECTION 15(J))

Generally, the investments of the GSF Authority Board are to be regularly traded on recognised exchanges.

Where investments are held that are not regularly traded on recognised exchanges, for example unlisted pooled investments or over the counter derivatives, for year end independent pricing will be obtained on material investments (either through the GSF Authority Board's custodian or from another source).

For monthly valuations, the GSF Authority Board will either:

- Obtain an independent price for each security; or
- Use the Fund Managers prices, if an independent price cannot be obtained

11 PROHIBITED OR RESTRICTED INVESTMENTS OR ANY INVESTMENT CONSTRAINTS OR LIMITS. (SECTION 15M(K))

Prohibited or Restricted Investments

Except as required to control risks (as set out under section 8 above) and in accordance with the GSF Authority Board's ethical investment policy there are no specifically prohibited or restricted investments. However each investment management contract specifies those investments that constitute permitted investments and managers may not invest other than in those permitted investments.

Specific written authorisation from the GSF Authority Board is required to invest outside of the prescribed permitted investments. The GSF Authority Board will consider such investments as they arise on application from the investment manager

Investment Constraints and Limits

The GSF Authority Board has developed constraints and limits in respect of each investment class to control risks (see section 8 above). It has also determined limits to the exposure to each investment class to ensure the Investment Objective of the Fund is not compromised by excessive deviation from the Fund's strategic asset allocation.

The GSF Authority is precluded from controlling any other entity or from holding such a percentage of the voting rights of another entity that would require it to seek control of that entity. See section 15K of the GSF Act. Limits on the maximum holding that can be held in each issuer address this.

APPENDIX 1 SECTION 15M OF THE GSF ACT

15M Contents of statements of investment policies, standards, and procedures

A statement of investment policies, standards, and procedures must cover (but is not limited to)-

- (a) the class of investments in which the Fund is to be invested and the selection criteria for investments within those classes; and
- (b) the determination of benchmarks or standards against which the performance of the Fund as a whole, classes of investment, and individual investments will be assessed; and
- (c) standards for reporting the investment performance of the Fund; and
- (d) ethical investment, including policies, standards, or procedures for avoiding prejudice to New Zealand's reputation as a responsible member of the world community; and
- (e) the balance between risk and return in the overall Fund portfolio; and
- (f) the Fund management structure; and
- (g) the use of options, futures, and other derivative financial instruments; and
- (h) the management of credit, liquidity, operational, currency, market, and other financial risks; and
- (i) the retention, exercise or delegation of voting rights acquired through investments; and
- (j) the method of, and basis for, valuation of investments that are not regularly traded at a public exchange; and
- (k) prohibited or restricted investments or any investment constraints or limits.

PART 2: CURRENT INVESTMENT STRUCTURE OF THE FUND

1 ASSET CLASSES

The Fund shall be invested in the following general asset classes:

International equities;

New Zealand equities;

Property;

International fixed interest;

New Zealand fixed interest:

New Zealand cash and short term securities

In addition, the currency exposure associated with international investing will be managed and exposures to the asset classes will be constrained around their strategic benchmark.

1.1 International Equities

- 1.1.1 the strategic benchmark allocation is to be 42.5% of the total Fund assets
- 1.1.2 the strategic benchmark for monitoring purposes will be the modified MSCI grey list* index expressed in New Zealand dollars;
- 1.1.3 international equities are to be managed passively in broad based international equities products which have binding IRD rulings exempting them from New Zealand taxation on capital gains; and
- 1.1.4 two passive managers are to be appointed.

*comprising Australia, Canada, Germany, Japan, Spain, United Kingdom and the United States of America.

1.2 New Zealand Equities

- 1.2.1 the strategic benchmark allocation is to be 15.0% of total Fund assets;
- 1.2.2 the universe of permitted investments is to be equity securities of companies either:
 - 1.2.2.1 listed on the New Zealand Stock exchange and resident in New Zealand for tax purposes; or
 - 1.2.2.2 included in the NZSX50 Index;
- 1.2.3 permitted investments also include certain convertible debt instruments and options provided the equities to which they relate satisfy the permitted investment criteria stated above;
- 1.2.4 the benchmark index for monitoring purposes is to be the Russell / J B Were Gross Tradeable Index; and
- 1.2.5 at least two active managers with complementary investment styles are to be appointed.

1.3 Property

- 1.3.1 the strategic benchmark allocation is to be 7.5% of total Fund assets;
- 1.3.2 the benchmark index for portfolio monitoring purposes is to be the UBS Warburg Global Real Estate Total Return Investors Only Index hedged to New Zealand dollars;
- 1.3.3 up to 15% of the property portfolio may be invested in securities not represented in the benchmark;
- 1.3.4 at least two active managers are to be appointed;
- 1.3.5 managers of segregated portfolios will be measured and monitored relative to the unhedged benchmark expressed in United States dollars;
- 1.3.6 managers of pooled investment products will be measured and monitored relative to the benchmark hedged to New Zealand dollars.

1.4 International Fixed Interest

- 1.4.1 the strategic benchmark allocation is to be 27% of total Fund assets;
- 1.4.2 a minimum of 30% of the international fixed interest portfolio must be allocated to domestic government issuance.
- 1.4.3 the benchmark index for portfolio monitoring purposes is to be a modified version of the Lehman Brothers Global Aggregate Bond Index hedged to New Zealand dollars;
- 1.4.4 at least two active managers are to be appointed;
- 1.4.5 managers will be measured and monitored relative to the benchmark hedged to United States dollars.

1.5 New Zealand Fixed Interest

- 1.5.1 the strategic benchmark allocation to New Zealand fixed interest investments is to be 8% of total Fund assets;
- 1.5.2 up to 50% the New Zealand fixed interest portfolio may be allocated to non-
- 1.5.3 the benchmark index for monitoring purposes is to be the NZX New Zealand Government Stock Gross Return Index;
- 1.5.4 at least two active managers are to be appointed.

1.6 **Cash**

- 1.6.1 there is to be no cash allocation in the strategic benchmark allocation;
- 1.6.2 managers appointed to manage equities and property are to be permitted to hold up to 5% of their portfolios in cash for liquidity and operational purposes.

1.7 Asset Allocation and Rebalancing

- 1.7.1 asset allocation is to be managed passively that is, no attempt will be made to add value by deliberately and actively over weighting particular asset classes at the expense of others. However, developments in tactical asset allocation or strategic tilting will be actively monitored with respect to their applicability to the Fund;
- 1.7.2 each month the Fund's actual asset allocation will be checked against the rebalancing ranges. Asset allocations will be allowed to fluctuate within their permitted rebalancing ranges and taking known cash flows for the next month into account, transactions will be undertaken to ensure compliance with those rebalancing ranges;
- 1.7.3 the permitted ranges relative to the strategic benchmark allocations within which the actual allocation may vary before rebalancing is required are:
 - 1.7.3.1 Subject to total growth assets (equities plus property assets) being between 62% and 68% of total Fund assets:
 - i. international equities between 39% and 46% of total Fund assets;
 - ii. New Zealand equities between 12% and 18% of total Fund assets; and
 - iii. Property between 4% and 11% of total Fund assets.
 - 1.7.3.2 Subject to total income assets (fixed interest assets) being between 32% and 38% of total Fund assets:
 - i. international fixed interest being between 25% and 29% of total Fund assets; and
 - ii. New Zealand fixed interest being between 6% and 10% of total Fund assets.
- 1.7.4 where an asset class is outside of its rebalancing range, it is rebalanced to the point half way between the strategic asset allocation for that asset class and the breached rebalancing range.

1.8 Currency Management

International Fixed Interest

- 1.8.1 the international fixed interest portfolio currency hedging benchmark will be to be fully hedged to the New Zealand dollar;
- 1.8.2 currency management will be implemented by:
 - 1.8.2.1 having the United States dollar as the base currency of the portfolio and permitting the investment managers to manage currency exposures to between 70% and 130% on the net asset value of the portfolio in United States dollar terms; and
 - 1.8.2.2 engaging a currency manager to implement a passive hedge of 100% of the United States dollar value of the portfolio to New Zealand dollars.

International Equities

- 1.8.3 the currency hedge ratio for international equities is to be a maximum of 80% hedged on an after tax basis (approximately 120% hedged before tax). The hedge ratio is being progressively implemented to be 120% hedged, before tax, on 31 March 2008;
- 1.8.4 the hedge ratio will be permitted to vary between + 10% and -10% around the pre tax hedge ratio before being required to be rebalanced to be within that range;
- 1.8.5 the hedge will be implemented by taking currency hedging position only in currencies represented in the international equities benchmark index; and
- 1.8.6 the currency exposure will be managed passively by a specialist currency manager.

Property

- 1.8.7 the property portfolio currency benchmark is the currency exposure of the underlying property portfolio fully hedged to the New Zealand dollar;
- 1.8.8 the hedge will be implemented by taking currency hedging positions in major currencies. The manager may hedge using close proxies for minor currencies represented in the property portfolio to save administration costs. A minor currency is one that has a weight of less than 1% in the property portfolio.

Implementation:

1.8.9 Implementation strategies for significant asset allocation changes or the addition of new asset classes may include a staged entry or exit programmes to achieve investing and disinvesting goals.

1.9 Summary

The Fund and asset class features are summarised in the following tables.

Table 1: Strategic Benchmark and Asset Class Rebalancing Ranges

Asset class	Weight	Rebalancing Range
International equities	42.5%	39% to 46%
New Zealand equities	15.0%	12% to 18%
Property	7.5%	4% to 11%
Total growth assets	65%	62% to 68% ¹
International fixed interest	27%	25% to 29%
New Zealand fixed interest	8%	6%to 10%
Total fixed interest	35%	32% to 38% ¹
International equities pre tax hedge ratio (max)	120%	110% to 130%
Property hedge ratio to NZ dollars	100%	95% to 105%
International fixed interest hedge ratio to US dollars International fixed interest hedge ratio US to NZ dollars	100% 100%	70% to 130% 100%

¹ The rebalancing ranges for individual asset classes are subject to the total growth assets and total fixed interest assets rebalancing ranges.

Table 2: Asset Class Benchmarks and Return Performance Targets

Asset Class	Benchmark	Return Value Added Target	_
International equities	Modified 'grey list' MSCI Index ¹	Nil	
New Zealand equities	Russell/J B Were Gross Tradeable Index	3.0% per annum	r
Listed Property – segregated portfolio	UBS Warburg Global Real Estate Total Return Investors Only Index expressed in United States dollars	-	r
Listed Property – pooled portfolio	UBS Warburg Global Real Estate Total Return Investors Only Index 100% hedged to New Zealand dollars	Nil	
International fixed interest	Lehman Brothers Global Aggregate Index 100% hedged to United States dollars but excluding New Zealand Government securities	1.0% per annum	r
New Zealand fixed interest	NZX New Zealand Government Stock Gross Index	0.6% per annum	r
Currency – international equities	Currency weights of modified 'grey list' MSCI Index ¹	Nil	
Currency – property – segregated portfolio	Currency weights of underlying segregated property portfolio	Nil	
Currency – international fixed interest	100% hedged to New Zealand dollars according to a pre determined pricing formula	Nil	

¹The hedge ratio is being progressively implemented to be 120% hedged, before tax, on 31 March 2008.

2 RISK CONTROL

To control risk the following constraints are applied to the Fund's investments

2.1 International Equities

- 2.1.1 The investments are passively managed at benchmark weights;
- 2.1.2 The tracking error of the passive product to its benchmark will be monitored.

2.2 New Zealand Equities

- 2.2.1 The maximum investment (including the effect of any derivatives) in any individual company must not exceed 5% of the issued capital of that company;
- 2.2.2 The investment in any individual company must not vary from its benchmark weight by more than the following limits (subject to a minimum of zero):

The greater of plus or minus:

- 2.2.2.1 5% of its benchmark weight; and
- 2.2.2.2 half its benchmark weight.

Provided that:

- 2.2.2.3 no more than 20% of the Portfolio may be invested in companies not in the benchmark; and
- 2.2.2.4 no more than 5% of the Portfolio may be invested in any single company not in the benchmark.
- 2.2.3 Underwriting or sub-underwriting of share issues is permitted up to a maximum of 5% of the net asset value of the Portfolio;
- 2.2.4 The use of derivatives must not exceed 20% of the net asset value of the portfolio measured on an effective exposure basis;
- 2.2.5 Up to 5% of the net asset value of the portfolio may be held in cash and short term securities that meet the criteria for cash and short term securities below.
- 2.2.6 The tracking error of the portfolio relative to the benchmark is expected to be below 5%.

2.3 Listed Property – segregated portfolio

- 2.3.1 Permitted investments are shares or units in companies or trusts that invest principally in real property and are traded on recognised stock exchanges and cash;
- 2.3.2 The recognised stock exchanges are presented in Appendix II. Investment in securities traded on other stock exchanges must be notified by the manager at least 5 working days before investment;
- 2.3.3 A minimum of 95% of the portfolio must be invested in non-cash permitted investments:
- 2.3.4 Regional (North America, Europe and Asia / Pacific) exposures must be within 15% of the respective regional exposures in the benchmark;

- 2.3.5 No more than 15% of the portfolio may be invested in non-benchmark investments; and
- 2.3.6 The tracking error of the portfolio measured over rolling three year periods is expected not to exceed 6.0%.

2.4 Listed Property – pooled products

The risk minimisation parameters are those of the product and as such are only indirectly under the control of the Authority. Those parameters include:

- 2.4.1 Limits on regional exposures relative to the exposures of the benchmark;
- 2.4.2 A minimum number of stocks to be held in respect of each region;
- 2.4.3 Maximum limits on the exposure to non-benchmark stocks and to single stocks.

2.5 Unlisted Property

The risk minimisation parameters are those of the product and as such are only indirectly under the control of the Authority. Those parameters include:

- 2.5.1 Limits on exposures to property types;
- 2.5.2 Limits on exposures to geographical or metropolitan areas;
- 2.5.3 Limits on the use of leverage.

2.6 International Fixed Interest

- 2.6.1 Permitted investments are debt securities that are:
 - 2.6.1.1 Denominated in the currencies represented in the benchmark; and
 - 2.6.1.2 Either are included in the benchmark or have a long term credit rating of at least AA- as rated by the Standard and Poor's Corporation;
- 2.6.2 The average market value weighted quality of the portfolio must be no lower than A+;
- 2.6.3 A minimum of 30% of the international fixed interest portfolio must be allocated to domestic government issuance;
- 2.6.4 The maximum exposure to any non-Government single entity is 5% of the net asset value of the portfolio;
- 2.6.5 Where a maximum exposure to derivative securities is prescribed it is 30% of the net asset value of the portfolio. If no maximum is prescribed the maximum exposure to a single counterparty is 5% of the net asset value of the portfolio;
- 2.6.6 The following duration limits apply:
 - 2.6.6.1 The duration of the portfolio must be within 2.5 years of the duration of the benchmark at all times;
 - 2.6.6.2 The duration of the dollar bloc portion of the portfolio must be within 2 years of the benchmark duration of that portion;
 - 2.6.6.3 The duration of the Euro bloc portion of the portfolio must be within 2 years of the benchmark duration of that portion;

- 2.6.6.4 The duration of the Japanese portion of the portfolio must be within 2 years of the benchmark duration of that portion.
- 2.6.7 The tracking error of the portfolio measured over rolling three year periods is expected not to exceed 2.5%

2.7 New Zealand Fixed Interest

- 2.7.1 Permitted investments are New Zealand fixed interest securities denominated in New Zealand dollars and issued by:
 - 2.7.1.1 The New Zealand Government or agency of the New Zealand Government;
 - 2.7.1.2 New Zealand Entities guaranteed by the New Zealand Government; or
 - 2.7.1.3 Entities with a long term (in excess of 365 days) debt rating of not less than A3 as rated by Moody's Investor Service or A- as rated by Standard and Poor's Corporation;
- 2.7.2 The maximum exposure to any single issuer other than the New Zealand Government or agency of the New Zealand Government or entities guaranteed by the New Zealand Government is:
 - 2.7.2.1 5% of the net asset value of the Portfolio for issuers with a Standard and Poors long term rating of AA- or better; and
 - 2.7.2.2 4% for issuers with a Standard and Poors long term rating of A+, A or A-;
- 2.7.3 The duration of the portfolio must be within plus or minus 1.5 years of the duration of the benchmark;
- 2.7.4 Managers of the New Zealand fixed interest portfolio are permitted to enter into derivatives providing that:
 - 2.7.4.1 The face value of all interest rate swaps does not exceed 50% of the net asset value of the portfolio; and that
 - 2.7.4.2 The face value of all futures, options, forward rate agreements, repurchase agreements and other derivatives, excluding interest rate swaps, does not exceed 50% of the net asset value of the portfolio.

2.8 Cash and Short Term Fixed Interest

- 2.8.1 The maturity of the investments is not to exceed 365 days;
- 2.8.2 Any short term securities must have a short term (not exceeding 365 days) debt rating of not less than Prime -1 as rated by Moody's Investor Services or A1 as rated by Standard and Poor's Corporation.
- 2.8.3 Any cash balances must be held in an interest bearing account with the custodian.

2.9 Foreign currency management

International equities

- 2.9.1 Only forward contracts relating to currencies of countries represented in the underlying international equity portfolio are permitted (those countries are: Australia, Canada, Germany, Japan, United States and United Kingdom);
- 2.9.2 At all times the currency exposure of any country in the currency management portfolio plus the currency exposure of that country in the GSF Authority's International Equity portfolio must be within 10 percentage points of the currency exposure of that country in the currency benchmark but may not be less than 0%.
- 2.9.3 The overall New Zealand dollar currency exposure of the currency management portfolio plus New Zealand dollar currency exposure of the GSF Authority's International Equity Portfolio shall remain in the range of +10% to +10% of the pre tax hedge ratio.
- 2.9.4 Any forward contracts entered into must be with entities that have a short term credit rating of A1 or higher as determined by Standard and Poor's Corporation (or as an alternative rating agency is used a rating of equivalent standing);
- 2.9.5 Appropriate contractual arrangements (for example, an International Swap Dealers' Association (ISDA) Agreement) must be in place between the currency manager and the counterparty;
- 2.9.6 Currencies are passively managed within bounds around benchmark weights (as shown in Table 2 above);
- 2.9.7 The effect of the currency management portfolio is to result in the tracking error of the currency component of the GSF Authority's international equity portfolio relative to the currency benchmark to be within 0.20%;
- 2.9.8 No single counterparty may hold derivatives that expose that counterparty to more than 25% of the currency management portfolio.

2.10 International fixed interest

The performance of the international fixed interest managers is measured relative to the benchmark 100% hedged to United States dollars. Managers are permitted to deviate from the 100% hedged position within the following constraints:

- 2.10.1 Exposure to authorised currencies must remain within 10% of their exposure in the benchmark:
- 2.10.2 The cumulative currency exposure of the portfolio must not exceed 30% of the net asset value of the portfolio.
- 2.10.3 An ISDA Agreement must be in place between the managers and any counterparty.

The New Zealand dollar / United States dollar currency exposure of the portfolio is 100% hedged to New Zealand dollars and passively managed according to an agreed pricing formula by a contracted currency manager.

Property

- 2.10.4 Forward contracts relating to currencies of countries represented in the underlying property portfolio and their close proxies where the currency exposure is less than 1% of the total exposure of the portfolio are permitted;
- 2.10.5 At all times the currency exposure (allowing for any hedging by proxy currencies) of any country in the currency management portfolio plus the currency exposure of that country in the GSF Authority's property portfolio must be within 10 percentage points of the currency exposure of that country in the currency benchmark but may not be less than 0%.
- 2.10.6 The overall New Zealand dollar currency exposure of the currency management portfolio plus New Zealand dollar currency exposure of the GSF Authority's property portfolio shall remain in the range 90% to 110%.
- 2.10.7 Any forward contracts entered into must be with entities that have a short term credit rating of A1 or higher as determined by Standard and Poor's Corporation (or as an alternative rating agency is used a rating of equivalent standing);
- 2.10.8 Appropriate contractual arrangements (for example, an ISDA Agreement) must be in place between the currency manager and the counterparty;
- 2.10.9 The effect of the currency management portfolio is to result in the tracking error of the currency component of the GSF Authority's property portfolio relative to the currency benchmark to be within 0.30%;
- 2.10.10 No single counterparty may hold derivatives that expose that counterparty to more than 25% of the currency management portfolio;
- 2.10.11 The value of all derivative securities when measured on a market equivalent basis, held in the currency management portfolio open at any one time must not exceed 100% of the net asset value of the currency management portfolio.

3 CURRENT MANAGEMENT STRUCTURE

The GSF Authority Board has determined and implemented the following investment management structure for the Fund:

- 3.1 appointment of a global custodian to provide the appropriate separation of functions between the investing function (undertaken by the investment managers) and the transaction settlement, recording and reporting of investment activities (under taken by the global custodian).
- all GSF assets, apart from cash holding required for operational liquidity purposes, are to be held under custody unless specifically authorised otherwise by the GSF Authority Board.
- cash required for operational liquidity purposes is managed by the GSF Authority's Management;
- 3.4 contracted investment managers:
 - 3.4.1 at least two international equities managers products to mitigate manager and product risk;
 - 3.4.2 two New Zealand equities managers with complementary styles to mitigate manager and style risk;
 - 3.4.3 two property managers with complementary styles to mitigate manager and style risk;
 - 3.4.4 three international fixed interest managers with complementary styles to mitigate manager and style risk;
 - 3.4.5 two New Zealand fixed interest managers with complementary styles to mitigate manager and style risk;
 - 3.4.6 a specialist currency manager to manage the currency hedging exposure associated with the international equities investment.

Table of Current Investment Managers and Custodian

Asset Class	Investment Managers	
International equities	AMP Capital Investors (New Zealand) Limited	
	Assure Funds Management Limited	
New Zealand equities	AllianceBernstein New Zealand Limited	
	Tower Asset Management Limited	
Property	AMP Capital Investors (New Zealand) Limited	
	LaSalle Investment Management (Securities) LP	
	RREEF America REIT II, Inc	
International fixed interest	Goldman Sachs Asset Management International	
	Pacific Investment Management Company LLC	
	Wellington Management Company LLP	
New Zealand fixed interest	AllianceBernstein New Zealand Limited	
	AMP Capital Investors (New Zealand) Limited	
Currency	ANZ National Bank Limited	
	State Street Global Advisors Australia Limited	
Custodian	J P Morgan Chase Bank	

- 3.5 Joint Venture with Board of Trustees of the National Provident Fund. The Authority, in a joint venture with the Board of Trustees of the National Provident Fund, has established Annuitas Management Limited to provide management services to the GSF Authority Board. The prime function of Annuitas is to provide staff who act in management roles on behalf of the Authority. Management is responsible for:
 - 3.5.1 the economical management of the activities and planning for the Authority,
 - 3.5.2 the identification and implementation of appropriate strategies for the Authority to meet its obligations under the Act and its objectives from time to time
 - 3.5.3 administration and board secretarial;
 - 3.5.4 financial and accounting;
 - 3.5.5 management of external advisors;
 - 3.5.6 management of contracted services including investment management services;
 - 3.5.7 contract compliance monitoring;
 - 3.5.8 liaison with Crown agencies;
 - 3.5.9 reporting to the GSF Authority Board.

APPENDIX II

Recognised Stock Exchanges for Segregated Property Portfolio.

"Recognised Stock Exchange" means any stock exchange that enforces rules, procedures and requirements sufficiently similar to the New Zealand Stock Exchange. For the purposes of the property portfolio managed by LaSalle Investment Management (Securities) LP and at the date of this Statement of Investment Policies. Standards, and Procedures the following stock exchanges are recognised stock exchanges:

- New York Stock Exchange;
- American Stock Exchange;
- London Stock Exchange;
- Stockholm Stock Exchange;
- Singapore Stock Exchange;
- Amsterdam Stock Exchange;
- Tokyo Stock Exchange;
- Italian Stock Exchange;
- Frankfurt Stock Exchange;
- Paris Stock Exchange;
- Helsinki Stock Exchange;
- Toronto Stock Exchange;
- Brussels Stock Exchange;
- Australian Stock Exchange;
- Vienna Stock Exchange;
- Stock Exchange of Hong Kong;
- Swiss Exchange;
- Osaka Securities Exchange

GOVERNMENT Superannuation fund Authority

