Report on the



ACTUARIAL VALUATION as at 30 June 2018



2018

Presented to the House of Representatives pursuant to section 94 of the Government Superannuation Fund Act 1956

Contents

1.	Introduction	1
2.	The Fund	2
3.	Membership Data	3
4.	Fund Accounts and Assets	5
5.	Fund Experience	9
6.	Valuation Methodology	11
7.	Assumptions	14
8.	Results	17
9.	Material Risks	25
10.	Statements and Certifications	27
App	endix A. Summary of membership data	31
App	endix B. Summary of actuarial assumptions	36
Appe	endix C. Summary of entitlements	44





1. Introduction

This Report has been prepared for the Government Superannuation Fund Authority (the **Authority**). Limitations relating to the use of this Report are set out in Section 10.

The previous actuarial report, as at 30 June 2017, was prepared by Matthew Burgess FNZSA, FIAA, of Towers Watson Australia Pty Ltd and dated 10 November 2017.

The requirement for actuarial valuations of the Government Superannuation Fund (the **Fund**) is set out under Section 94 of the Government Superannuation Fund Act 1956 (the **Act**). This states that the Authority must obtain an actuarial report that examines the financial position of the Fund as at dates determined by the Minister of Finance but no more than three years apart.

The report must show the financial position of the Fund as at the valuation date and the probable annual contributions required by the Fund to provide benefits falling due within the next three years without affecting or having recourse to the actuarial reserve appertaining to the contributors' contributions.

Under Section 95 of the Act the Authority must certify, after receiving advice from an actuary, as to the share of benefit payments to be met from the Fund assets. The Authority must also certify, after receiving advice from an actuary, the payments to be made to the Fund by employers whose employees are paid from money that is not public money (**funding employers**).

Therefore, the purpose of this Report is to:

- 1. evaluate the unfunded liability of the Fund in respect of past service as at 30 June 2018;
- calculate the proportion of benefits payable from the Fund that is to be met from the Fund assets;
- 3. calculate the probable annual contributions required by the Crown to cover a proportion of the benefits payable over the next five years; and
- 4. make recommendations in respect of contributions to the Fund to be made by employers of contributors to the Fund with effect from 1 July 2019.

Our report also provides a summary of the data used to calculate the above results, details of the assumptions and methodology adopted and a summary of the benefit design for each of the schemes within the Fund.

2. The Fund

The Fund is established under the Act, as amended from time to time, which governs a number of separate superannuation schemes. We used the version of the Act reprinted on 8 September 2018. In accordance with Section 19H of the Act, each of the schemes in the Fund must be treated as if it is registered on the register of managed investment schemes under the Financial Markets Conduct Act 2013 as a superannuation scheme, but Part 4 of that Act does not apply.

The schemes established under the Act are:

Scheme	Part of the Act
Government Service Superannuation (Old General)	Part 2
New Government Service Superannuation (New General)	Part 2A
Armed Forces	Part 3A
Judges and Solicitor-General	Part 5A
Parliamentary	Part 6
Police	Part 6A
Prisons Service	Part 6B

Members under Part 2 or Part 2A of the Act who are or were employed by the Public Services of the Cook Islands, Niue or Tokelau are valued separately and described as "Islands" in this report.

The Judges and Solicitor-General scheme and the Parliamentary scheme are managed on a fully pay-as-you-go basis. The remainder of the schemes are managed on a partially funded basis. Contributions from members and funding employers (employers whose employees are paid from money which is not public money) are paid into the Fund and invested. For non-funding employers the employer contributions are paid to the Crown.

Benefits are paid partly from the assets of the Fund and partly by the Crown.

The level of employer contributions and the proportion of the benefits payable from the Fund assets are reviewed at each statutory valuation of the Fund.

The schemes have been closed to new members since 1 July 1992, apart from Islands members who were able to join up until 1995.

3. Membership Data

The membership data required to produce our actuarial calculations was provided by the Fund Administrator, Datacom Connect Limited, and is effective as at 30 June 2018.

Where possible, we placed checks on the data to test for internal consistency between 30 June 2017 data and 30 June 2018 data. We also reconciled the movements in contributors and pensioners between 30 June 2017 and 30 June 2018.

At 30 June 2018 there were 3,518 contributors with total salaries of \$370.0 million. Also at 30 June 2018, there were 44,834 current and suspended pensioners with total pensions of \$871.1 million per annum and 3,739 deferred pensioners.

We did not perform data checks in respect of the groups of members commonly known as Inactives(1) and Inactives(2). More information on these groups is set out in Appendix A. These are members who have ceased contributing to the Fund, but have not yet received an entitlement, and for some of whom insufficient data is available. The impact on the overall liabilities of the Fund from these two inactives groups is modest in relative terms and therefore we are comfortable to make an approximation in the 30 June 2018 valuation. There were 1,448 Inactives(1) and 2,777 Inactives(2) members at 30 June 2018. Movements in membership of the contributors and inactives groups of the Fund by scheme are shown below:

Scheme	30 June 2017	Retirements	Withdrawals	Deaths	Refunds	Transfer	30 June 2018
Armed Forces	124	-	-	1	-	-	123
General (ex Islands)	7,365	497	1	14	26	5	6,822
Islands	585	18	-	4	9	-	554
Police	239	26	-	-	-	-	213
Prisons Service	35	6	-	-	-	-	29
Judges	3	2	-	-	-	-	1
Parliamentary	5	4	-	-	-	-	1
Total	8,356	553	1	19	35	5	7,743

The movements in the contributor and inactives data for the 2017/18 year are summarised below:

	30 June 2017 category	30 June 2018 category (To)			
	(From)	Contributor	Inactives (1)	Inactives (2)	Exits
Contributor	3,997	3,501	30	-	466
Inactives(1)	1,570	17	1,416	-	137
Inactives(2)	2,789	-	2	2,777	10
Total	8,356	3,518	1,448	2,777	613

Many of the exits shown in the above table will have commenced a pension or become entitled to a deferred pension. New pensions also commence from the previous pensioners, for example a reversionary pension may become payable on the death of a retirement pensioner.

The movements in the pensioner membership, including deferred pensioners, over the year were as follows:

Pensioners at 30 June 2018	48,573
Plus new pensioners commencing	1,237
Less pensioners ceasing to receive pensions	(2,058)
Pensioners at 30 June 2017	49,394

For former Armed Forces members with deferred pensions which have not yet commenced, the pension amount held on the administration system is the pension amount calculated at the date of deferral with indexation to the current date. When valuing the liability for these pensioners we then allow for indexation from 30 June 2018 to the date of commencement of the pension using the assumed future rates of Consumer Price Index (**CPI**) increase.

Key summary membership statistics are provided in Appendix A. Also, Appendix B includes a summary of circumstances where assumptions were necessary to complete our calculations because of the nature of the data.

In our opinion, the data we received was sufficient to carry out this valuation of the Fund.

4. Fund Accounts and Assets

Assets

The net assets of the Fund had a market value of \$4,572 million at 30 June 2018. This figure was obtained from audited financial statements as at 30 June 2018. The information includes the market value of the Fund assets, contributions, benefit payments and expenses information over the period since 30 June 2017.

Asset values in respect of prior years have been taken from the audited accounts included in the Annual Report of the Fund.

The transactions of the Fund for the year ending 30 June 2018 together with the prior year's figures for comparative purposes are summarised in the following table:

Year ending 30 June:	2017 \$M*	2018 \$M*
Opening balances	3,961	4,271
Plus:		
Member contributions	27	26
Funding employers	18	17
Government contributions	690	718
Investment income (pre-tax)	562	470
Less:		
Pensions paid	848	855
Commutations	19	21
Refunds and payments on death	7	5
Tax provision	72	4
Operating costs	41	45
Closing balances	4,271	4,572

^{*}Total may not add up due to rounding

The accuracy of our results is dependent upon the accuracy of the underlying data provided. We are confident of the sufficiency and reliability of the information provided for the purposes of this report. We consider that the use of the market value of assets is consistent with the assumptions used in determining the discount rate for valuing liabilities. There are no material contingent liabilities included in the asset value of which we are aware.

Investments

The Authority, under Section 15J(2) of the Government Superannuation Fund Act 1956, is responsible for investing the assets in a prudent, commercial basis. The Authority has set an Investment Objective which is to maximise the Fund's excess return relative to the New Zealand Government Stock Return

Index (before New Zealand tax), without undue risk of under-performing New Zealand Government Stock over rolling ten year periods.

The Authority determines the long term strategic asset allocation (also known as the Target Portfolio) for the investments of the Fund. As at 30 June 2018 the strategic asset allocation was as set out in the Statement of Investment Policies, Standards and Procedures (SIPSP) dated 6 September 2017 (and shown in the table below). Subsequent to the valuation date minor changes were made to the strategic asset allocation, as set out in the SIPSP dated 3 September 2018.

Asset Class	Proportion
New Zealand equities	9.6%
International equities	54.0%
Global fixed interest	16.5%
Catastrophe risk assets	6.0%
Life settlement assets	3.7%
Global private equity	5.2%
Style premia fund	5.0%
Total	100.0%

At 30 June 2018 the assets of the Fund were invested as shown below. The investment policy allows the Authority to take temporary positions away from the Target Portfolio, within specified limits.

Asset Class	Proportion of total assets at 30 June 2017	Proportion of total assets at 30 June 2018
New Zealand equities (including property)	9.4%	8.8%
International equities	51.4%	52.6%
Global private equity	4.6%	4.8%
Fixed interest	12.1%	13.1%
Commodities	1.8%	1.8%
Multi asset and global tactical asset allocation	nil	nil
Insurance linked assets	8.3%	8.9%
Style premia fund	4.9%	5.0%
Short term investments and cash *	7.5%	5.0%
Total	100%	100%

^{*} Also includes Derivatives, Prepayments, Receivables and Liabilities Total may not add up due to rounding

Market risk means that the investment returns could be volatile. The investment portfolio includes normal investment risks of investing, but I am not aware of any other material risks posed by the assets.

Within these asset classes the Fund utilises a range of specialist investment managers. These are listed in the table below.

New Zealand equities	Devon Funds Management
	Direct Capital Management Limited (NZ private equity)
	Harbour Asset Management Limited
	Pencarrow Private Equity Management Limited (NZ private equity)
	Pioneer Capital Management Limited (NZ private equity)
International equities	Arrowstreet Capital Limited Partnership
	Lazard Asset Management, LLC
	Makena Capital Management (Cayman), LLC
	Marathon Asset Management, LLP
	PanAgora Asset Management, Inc
	Pzena Investment Management, LLC
	StepStone Group LP (global private equity)
New Zealand property	Willis Bond and Company Management Limited
Fixed interest	Ashmore Investment Management Limited
	Brandywine Global Investment Management, LLC
	Pacific Investment Management Company, LLC
	Wellington Management Australia Pty Ltd
Style Premia Fund	AQR Capital Management, LLC
Multi assets	Makena Capital Management (Cayman), LLC
Insurance linked assets	Apollo Global Management, LLC
	Credit Suisse Securities (Europe) Limited
	Fermat Capital Management, LLC
	Nephila Capital Ltd
New Zealand private infrastructure	HRL Morrison and Company
Currency management	ANZ Bank New Zealand Limited
	State Street Global Advisors, Australia, Limited
Commodities	AMP Capital Investors (NZ) Limited

In our opinion, given the circumstances of the Fund, in particular the long term nature of the benefits and the partially funded status, the assets and the investment strategy are within the range of what is suitable for the purposes of the Fund.

Investment Return

The long term after tax investment return was assumed to be 5.0% p.a. for the purposes of the 30 June 2017 statutory valuation. The estimated return for the 2017/18 year was 11.13%. This has been estimated using the formula 2I/(A + B - I), where I is investment income less tax provisions, A is the opening balance and B is the closing balance. The estimate is after tax and before investment costs so that it can be compared to the investment return assumed for the financial year to 30 June 2018.

The Fund's annual report as at 30 June 2018 states that the investment return for the year was 10.5% before tax and after investment fees. The Fund switched to a before tax investment objective from 1 July 2014 and hence investment returns are now reported on a before tax basis.

Returns for prior years, as reported in the Fund's annual reports were:

Fund return (before tax)			
Year ended 30 June 2017	13.9%		
Year ended 30 June 2016	2.1%		
Year ended 30 June 2015 13.3%			

5. Fund Experience

Salary increases

The average salary increases for the year for contributors at 30 June 2018 are shown in the table below, segregated by scheme. The expected increase, based on last year's actuarial assumptions was 2.5% plus an assumed promotional salary increase based on a member's scheme and age. As General scheme members make up about 90% of the total salary roll for active members, the majority of members had salary increases which were close to expected. Therefore the liabilities have increased broadly in line with, but a little below, expectations.

Scheme	Actual salary increase
Armed Forces	7.2%
General	2.1%
Islands	4.1%
Police	1.7%
Prisons Service	4.4%
Judges and Solicitor-General	1.9%
Parliamentary	2.5%

Pension increases

Most pensions increased by 1.60% in the 2017/18 year. This increase was based on the increase in the CPI over the year ended 31 December 2017. The overall pension increase was close to the assumed rate of 1.59%, which has resulted in the value of the liabilities increasing at close to the expected rate.

Pensioner mortality

In preparation for this statutory valuation we carried out a review of the pensioner mortality experience over the three year period to 30 June 2017. The results of the review are set out in a separate report, dated 1 June 2018. The review recommended that the current mortality rates and mortality improvement factors should be retained. These assumptions were also used for the 30 June 2017 statutory valuation.

Demographic

The demographic experience of the Fund, other than the pensioner mortality experience, was reviewed as part of this statutory valuation, using data from the three year period to 30 June 2018. The results of the review are set out in a separate report dated 3 October 2018. Based on the analysis the following changes have been made to the actuarial assumptions:

• The retirement decrement rate for the General Scheme at age 65 was increased by 30% of the previous rate, and the rates from ages 51 to 60 were decreased by 35%.

- The retirement decrement rates for the Islands Scheme were decreased by 50% for all ages below 60.
- The assumed proportion of retirement benefits taken as pension was increased from 90% to 95% for the General Scheme, increased from 75% to 80% for the Islands Scheme and increased from 75% to 80% for the Prisons Service Scheme.
- The earliest age at which a deferred benefit is assumed to commence was revised from age 51 to age 50.

Impact of assumption changes

The impact of the above changes to the demographic assumptions is small, resulting in an increase in the total past service liability of 0.2%. This increase is almost wholly due to the increase in the assumed proportions of retirement benefits taken as pension.

The combined effect of the demographic changes on the employer contributions for non-funding employers is to approximately increase the General Scheme contribution rate by 0.5% of salary, increase the Islands Scheme rate by 0.6% of salary and increase the (theoretical) Prisons Service Scheme contribution rate by 0.7% of salary (although, in practice, a contribution holiday applies). The impact of the demographic assumption changes on the funding employer contribution rates is of similar magnitude, however it will depend on the age distribution of members employed by each employer.

Next review of demographic experience

The next review of the demographic experience will be carried out as part of the 30 June 2021 statutory valuation, unless circumstances are such that an earlier review is required.

Employer contributions

The employer contributions paid in the 2017/18 year were based on recommendations in the 30 June 2016 statutory valuation report, for non-funded employers, and separate advice provided in December 2016 for funding employers. We are not in a position to check whether contributions were paid in accordance with the recommendations, particularly for non-funding employers, where the contributions are paid directly to Treasury. However, from the Fund's perspective the key funding mechanism is the Crown contribution, determined as described in Section 6. From the financial statements we were able to confirm that the Crown contribution for 2017/18 was in accordance with recommendations.

In total the contributions received from funding employers in 2017/18 were of the order that we expected.

Administration expenses

The administration expenses of the Fund for the 2017/18 year were \$10.241 million, as set out in the financial statements. This represents 0.22% of the year end assets.

6. Valuation Methodology

All members have been valued individually using Willis Towers Watson's proprietary software. Each member's age, gender, category of membership, salary, service, deferred pension, current pension, and/or contributions have been taken into consideration.

Valuing the Fund's liabilities involves projecting the benefits payable in future to members and their dependants. Benefits are payable on retirement, death, leaving service, ill health or on withdrawal from the Fund and are calculated using membership at the valuation date. The amount of the entitlement typically depends on the length of membership, the level of salary in the years leading up to the event and the pension increases subsequently given (in the case of the pension entitlements).

A summary of the main entitlements for each scheme is provided in Appendix C. This summary has been reviewed and agreed by the Authority.

Past Service Liabilities

The Past Service Liabilities for the Fund are calculated by projecting these payments, using assumptions about the likelihood of an entitlement becoming payable at any future date (the demographic assumptions) and about members' future salary growth and pension increases (the financial assumptions). The projected payments are discounted back to the valuation date using the assumed discount rate.

The benefits for contributors are apportioned to past service as follows:

- Retirement/Death/Medical Retirement: the benefit calculated only with service to the valuation date, with allowance for future salary increases to the assumed date of exit.
- Resignation: For deferred retiring allowances, the benefit calculated only with service to
 the valuation date, with allowance for future salary increases to the assumed date of exit
 and increased in line with CPI to date of payment; for immediate lump sums, the member
 contributions with interest to the date of payment assuming no further contributions.

For pensioners, inactive and deferred members the entire benefit relates to past service.

Unfunded Liabilities

The Unfunded Liabilities are then calculated as the difference between the Past Service Liabilities and the Fund assets.

Crown contribution

The Crown makes contributions (known as the Crown subsidy) to the Fund which are equal to:

- the benefit payments arising from members of the Judges and Solicitor-General scheme and the Parliamentary scheme, which are both funded on a pay-as-you-go basis, after deducting member contributions for the period;
- a proportion of the benefit payments arising from other members, with the amount determined by deducting from the total benefit payments in respect of the relevant members the amount received from funding employers and the Fund Share; and
- a proportion of the Fund's expenses, with the balance met by the funding employers.

Fund Share of Benefits

The Fund Share of Benefits is the proportion of benefits arising, excluding benefit payments from the Judges and Solicitor-General scheme and the Parliamentary scheme, which are paid from the Fund.

This proportion is calculated as the ratio of the Fund assets plus expected future member contributions to the total Fund liabilities in respect of past and expected future service. It is calculated using the IPSAS 25 accounting basis, i.e. using the net of tax risk-free discount rates determined by Treasury. The Fund Share of Benefits is expected to be reasonably stable over time, but will vary from year to year based on changes to assumptions and experience. For example, a higher than expected investment return would be expected to increase the Fund Share of Benefits.

This calculation methodology has been used for many years and is one of a number of reasonable approaches that could be adopted. The Fund Share of Benefits is updated annually to reflect the actual experience of the Fund, which ensures that over time the Crown contributions are adjusted ensuring all benefit payments will be funded.

Employer contribution rates

Funding employers (employers whose employees are paid from money which is not public money) make employer contributions to the Fund. Non-funding employers do not make employer contributions to the Fund, but the Government requires employer contributions to be made to the Crown.

The method used for determining the employer contribution rates is to use the Standard Contribution Rates calculated using the Attained Age Method. This method calculates the employer contributions required to fund benefits accruing to contributory members over potential future service by:

- calculating the amount of all benefits expected to be paid in the future in respect of the current
 Fund members, based on potential future service, and allowing for all the contingencies under
 which benefits can be paid (retirement, death, ill health or resignation), the probabilities of these
 contingencies arising and for future salary increases;
- projecting future pension benefits allowing for increases arising from cost of living adjustments and for probabilities of survival;
- discounting the stream of expected future benefit and pension payments to determine the present value of future liabilities;
- similarly, discounting the projected stream of expected future member contributions to determine
 the present value of these contributions and then offsetting this amount from the present value
 of future liabilities above;
- dividing this net future liability by the present value of 1% of future members' salaries to derive the Standard Contribution Rate; and
- grossing up the calculated rate to allow for Employer Superannuation Contribution Tax (**ESCT**) for the schemes where the tax applies.

In fully funded superannuation schemes where this method is used, the Standard Contribution Rate is usually adjusted to allow for any difference between the scheme assets and past service liabilities. However, since 1 July 2008 employer contributions have been calculated using the Standard Contribution Rates without adjustment. This means that the Standard Contribution Rates are only

adjusted for emerging experience to the extent future assumptions are updated. Crown contributions will reduce (or increase) to the extent that emerging experience is better (or worse) than expected.

Up until 30 June 2008 the Standard Contribution Rates were adjusted with reference to the surplus or deficit of the notional fund for each scheme, calculated commencing 1 July 1992, when the Fund was largely closed to new entrants. The significant reduction in the value of assets as a result of the global financial crisis, combined with the reduced number of contributors made it difficult for stable contribution rates to be maintained under this approach.

The exception to this is the Prisons Service scheme, which continues to have a high notional surplus and for which no contributions are currently necessary.

A consequence of the approach is that for funding employers, there is likely to be a cross subsidy to or from the Crown because of differences between assumptions and experience. The Fund Share of Benefits will adjust over time to reflect the differences ensuring all benefits are funded. For the funding employers the Standard Contribution Rates are calculated based on only their own employees. The approach is intended to fully fund members' benefits by the time they leave employment.

The non-funding employer contribution rates are calculated based on all members of the relevant scheme. No allowance for expenses is included in the non-funding employer contribution rates.

7. Assumptions

Financial assumptions

The key financial assumptions are the rate of return on assets, and the rates of salary growth and pension increases.

Discount rate - Statutory Basis

The valuation of the Fund on the statutory basis provides a picture of the financial condition of the Fund and a determination of the employer contribution rates on an ongoing basis. Therefore a discount rate based on a realistic best estimate assumption of the expected return on assets is required.

The expected return on assets is based on modelling carried out by Russell Investment's¹ in-house capital markets team. The modelling derives a set of expected real returns for each of the major asset classes in which the Fund invests and is combined with the price inflation assumption to develop nominal returns. The discount rate has allowed for the effects of taxation and is expressed net of New Zealand tax. No adjustments for investment expenses were made as they are met by the Crown and the funding employers. The discount rate is calculated based on the long term strategic asset allocations and long term expectations of investment returns net of taxation at the valuation date. The long term strategic asset allocation for the Fund as at 30 June 2018 is set out in Section 4 of this report.

Based on this methodology the discount rate assumption is 5.0% p.a., net of tax. The discount rate assumption for the statutory valuation as at 30 June 2017 was also 5.0% p.a., net of tax. The minor changes to the strategic asset allocation set out in the SIPSP dated 3 September 2018 do not change the calculated discount rate.

Discount rate - Fund Share Basis

In accordance with established practice, the discount rates for the Fund Share basis are calculated by reference to market prices for Government stock as at the valuation date but are reduced for estimated investment tax.

The discount rates for this valuation and the previous statutory valuation are set out in Appendix B. The rates for this valuation are lower than the rates used for the previous valuation at all durations to 2054, with the long term rate from 2055 being the same.

Pension increases

The pension increase assumption is linked to expected increases in the Consumer Price Index (**CPI**). For the purposes of certain accounting valuations Treasury publishes assumptions relating to CPI increases. In our opinion it is reasonable to also use these assumptions for this valuation. The CPI increase assumptions released in July 2018 relate to years ending 30 June. As at 30 June 2018, the assumed CPI increases based on the Treasury rates are 1.70% p.a. for 19 years, gradually increasing to 2.0% p.a. after 36 years.

¹ Russell Investment Group Limited is the Fund's investment adviser.

For the 30 June 2017 statutory valuation the assumed CPI increases were 1.67% p.a. for 20 years, gradually increasing to 2.0% p.a. after 30 years.

The assumption of major significance in the valuation of the Fund's liabilities is the long term difference (or 'gap') between the assumed discount rate and the assumed rate of future pension increases. These two assumptions offset each other in their financial effect, hence the difference between the rates is important rather than the absolute values ascribed to them. The greater the assumed gap, the lower the value placed on the liabilities.

The assumed 'gap' for this valuation is 3.3% for the year ending 30 June 2019, gradually decreasing to 3.0% p.a. from 1 July 2054 onwards. The gap for the 30 June 2017 statutory valuation was 3.33% p.a. for the year ending 30 June 2018, gradually decreasing to 3.0% from 1 July 2048 onwards. In isolation, this means that the value of liabilities will not be materially different to the value of liabilities under the 30 June 2017 basis.

Salary growth

The salary inflation assumption is based on market expectations of price inflation and on consideration of Treasury's expected range for inflation, together with an allowance for the margin of salary inflation over price inflation. The salary assumption adopted is a flat salary increase of 2.5% p.a., which is the same as that used for the statutory valuation as at 30 June 2017. In addition, an age-based scale of promotional salary increases has been used, as set out in Appendix B, which is also the same as adopted for the 30 June 2017 statutory valuation.

Demographic assumptions

The demographic assumptions used are the same as used in the most recent statutory valuation as at 30 June 2017, allowing for some minor changes following the experience review, as described in Section 5 of this report.

The pensioner mortality is one of the most financially significant assumptions. A review was carried out in 2018 and recommended no change to the mortality assumptions. The assumptions were, therefore, derived based on the experience of the Fund's pensioners as described in the 30 June 2015 statutory valuation.

Expenses

The expenses of the administration and investment management of the Fund are currently met in part by the funding employers, with the balance paid by the Crown as provided by Section 15E of the Act. An allowance for future expenses has been made in the calculations of the contribution rates for funding employers.

Recommendations on the apportionment of expenses between Crown and funding employers for the year ending 30 June 2019 were made in our report dated 18 September 2017. It was recommended that the Crown should meet 91% of the expenses of the Authority relating to investment management and administration, with the balance to be met by funding employers. In addition it was recommended that the expenses to be met by funding employers are recouped through a loading of 3.3% of salaries in the recommended contribution rates (2.2% of salary for Islands members).

We have provided advice to the Authority on the apportionment of expenses for the year to 30 June 2020. This advice also contained a review of the approach currently used to determine the apportionment, and a recommended change to the method, which the Board has approved. Full details of our calculations and recommendations are set out in a separate report dated 7 November 2018. In summary, our recommendations on the alternative methodology are that the share of expenses to be met by the Crown and by funding employers are 96% and 4% respectively and that the expenses to be met by funding employers are met by a loading of 2.1% of salaries on the recommended contribution rates (1.4% where ESCT does not apply).

Appendix B sets out a summary of the key financial and demographic assumptions adopted.

8. Results

Total Service Liabilities

The valuation balance sheet at 30 June 2018 under each basis is set out below:

	Statutory valuation \$M*	Fund Share valuation \$M*
Total Service Liabilities		
Armed Forces	4	6
General (excluding Islands)	2,056	3,106
Islands	76	123
Police	182	277
Prisons Service	11	16
Judges and Solicitor-General	2	3
Parliamentary	2	2
Current pensioners	9,920	12,947
Deferred pensioners	749	1,244
Total Liabilities	13,002	17,724
Assets		
Value of Fund Assets	4,572	4,572
Present value of future member contributions		
Armed Forces	0	0
General (excluding Islands)	85	96
Islands	4	4
Police	2	2
Prisons Service	0	0
Judges and Solicitor-General	0	0
Parliamentary	0	0
Total Assets	4,662	4,674
Present value of amounts to be funded by Government contributions and funding employer contributions	8,340	13,050
Fund Share of Benefits		26.8%

^{*} Total may not add up due to rounding

The Fund Share of Benefits is calculated as the ratio of the value of assets plus the value of future member contributions to the value of total liabilities. For this calculation the liabilities and contributions in respect of the Judges and Solicitor-General scheme and the Parliamentary scheme are excluded. The liabilities for these two schemes (including pensioner liabilities) are \$271 million and the value of contributions is nil (when rounded to the nearest million).

The Fund Share of Benefits calculated at the 2017 valuation was 25.4%. The calculation above shows that the Fund Share of Benefits at 30 June 2018 has increased to 26.8%. This is primarily due to the strong investment returns over the year, which was partially offset by the decrease in the real discount rates used to value the liabilities as at 30 June 2018 compared with those used at 30 June 2017. The decrease in real discount rates on the Fund share basis reflects the decrease in bond yields over the year and results in a higher value being placed on the Fund's liabilities. Other changes will have had smaller impacts.

Past Service Liabilities

The valuation results at 30 June 2018 are:

Past Service Liabilities	Statutory valuation \$M*	Fund Share Valuation \$M*
Armed Forces	4	6
General	1,841	2,756
Islands	64	102
Police	177	268
Prisons Service	11	16
Judges and Solicitor-General, Parliamentary	4	5
Total Contributors and Inactives	2,100	3,153
Current pensioners	9,920	12,947
Deferred pensioners	749	1,244
Total Pensioners	10,669	14,191
All Past Service Liabilities	12,769	17,344
Assets	4,572	4,572
Unfunded Past Service Liabilities	8,197	12,772

^{*}Total may not add up due to rounding

The change in the Past Service Liabilities (**PSL**) over the 2017/18 year is detailed below:

	\$M*	\$M*
PSL at 30 June 2017		12,934
Expected change		
Service cost (including member contributions)	52	
Interest cost	626	
Benefit payments	(918)	(240)
Experience (gains)/losses		21
Assumption changes		
Financial (CPI assumption change)	27	
Financial (Discount rate change)	0	
Financial (Salary increase assumption)	0	
Demographic	27	54
PSL at 30 June 2018		12,769

^{*}Total may not add up due to rounding

The corresponding movement in the assets over the year was:

	\$M*	\$M*
Assets at 30 June 2017		4,271
Expected change		
Return on assets	209	
Contributions	739	
Benefit payments	(918)	30
Experience gains/(losses)		
Investment		257
Other		14
Assets at 30 June 2018		4,572

^{*}Total may not add up due to rounding

The movement of the unfunded past service liability (actuarial deficit) over the year is, therefore:

	\$M*	\$M*
Unfunded PSL at 30 June 2017		8,663
Expected change		
Service cost	52	
Interest cost	626	
Return on assets	(209)	
Contributions	(739)	(270)
Experience (gains)/losses		
Assets	(271)	
Liabilities	21	(250)
Change in basis		
Financial (CPI assumption change)	27	
Financial (Discount rate change)	0	
Financial (Salary increase assumption)	0	
Demographic	27	54
Unfunded PSL at 30 June 2018		8,197

^{*}Total may not add up due to rounding

Vested Benefits

Vested benefits are calculated as the amount payable in the event that all contributors ceased membership as at the valuation date. For this purpose, I have assumed that:

- for all schemes other than Armed Forces, contributors with at least 10 years contributory service will receive a deferred retiring allowance commencing at age 50 if they are currently under age 50, otherwise an immediate pension,
- for all schemes other than Armed Forces, contributors with less than 10 years contributory service will receive an immediate withdrawal benefit (there are very few members in this situation),
- all contributors in the Armed Forces scheme have at least 20 years contributory service and receive an immediate retirement pension, and
- the pension benefits have been valued using the same assumptions about commutation as were used to value the past service liabilities, as set out in Appendix B.

The vested benefit values are shown in the following table. The ratio of vested benefits to past service liabilities is also shown.

Group	Vested Benefits \$M*	As a percentage of past service liability
Contributors and Inactives:		
Armed Forces	4	100%
General	1,987	108%
Islands	67	105%
Police	173	98%
Prisons Service	11	100%
Judges and Solicitor-General, Parliamentary	4	100%
Total Contributors and Inactives	2,246	107%
Pensioners:		
Current Pensioners	9,920	100%
Deferred Pensioners	749	100%
Total Pensioners	10,669	100%
Grand Total	12,915	101%
Less Assets	4,572	
Shortfall	8,343	

^{*}Total may not add up due to rounding

The relationship between the vested benefits and the assets is unlikely to change materially by the date of the next investigation.

The implications of the Fund winding up have not been considered in this report due to the nature of the Fund. Because the Crown funds benefits as they are paid, there is not sufficient assets in the Fund for pensions to be outsourced to a life insurance company that provides annuities.

Projected subsidy

A projection of the amount of Government contributions under the Fund Share basis, before any offset for contributions by funding employers and excluding expenses, has been made for the next five years assuming that experience will match the valuation assumptions. The results of the projection are shown below:

Year ending 30 June	Projected subsidy \$M
2019	684
2020	671
2021	673
2022	674
2023	673

Employer contributions – Funding Employers

The information produced by our valuation software enables us to carry out calculations on an employer by employer basis and calculate a Standard Contribution Rate based solely on the members employed by each employer.

The contribution rates for the funding employers for the year commencing 1 July 2018 are set out in the 30 June 2017 statutory valuation report dated 10 November 2017.

We have calculated the contribution rates for funding employers for the year commencing 1 July 2019 under the methodology and assumptions set out in sections 6 and 7. There are a small number of employers who have pre-existing arrangements whereby the Crown has provided that the contribution rates are capped at either 10% or 12% of salary.

To avoid small changes in contribution rates from year to year it has been the standard practice agreed with the Authority to leave an employer's contribution rate unchanged if the most recently calculated rate is within 0.3% of the existing rate. This approach has again been taken.

A sample of average contribution rates at selected ages is set out in the following table. In general the contribution rate of a funding employer can be calculated by weighting together the contribution rates based on the age of their employees. The rates in the table are inclusive of ESCT at 33%.

Age nearest	Males	Females
50	16.2%	16.3%
55	17.0%	17.1%
57	17.2%	17.3%
59	17.4%	17.5%
61	17.5%	17.6%
63	17.4%	17.5%
65	16.8%	16.9%
67	16.7%	16.8%

The rates have decreased from those applicable for the 2018/2019 year primarily because of the decrease in the expense loading following the adoption of the alternative methodology. This impact is slightly offset by changes to the demographic assumptions.

At most ages there is only a small variation in contribution rates between employees of the same age. However, at ages above 60 the actual contribution rate for an individual at a particular age may differ materially from the average rate at that age, particularly if the individual has had a recent significant change in salary. In this case, if the number of employees of a funding employer is small the calculated contribution rate may differ from the rate that would be estimated based only on the average contribution rates.

Due to a change to the methodology for valuing future contributions in the 2016 valuation, the calculated contribution rates for 2017/18 were generally higher than the 2016/17 rates. In 2016 the Authority adopted a smoothing approach for the increase in contributions. The approach allows for the impact of the change in methodology to be phased in by way of a cumulative 0.5% of salary per year until the higher rates are attained, which has occurred at 30 June 2018 for approximately one third of funded employers, including the four employers of the Islands members. Under this approach the contribution rates for funding employers for 2019/20 will lie in the range of 12.4% to 17.4% of salary.

Employer contributions – Islands

The four employers of the Islands members are funding employers. We have continued the existing practice to treat the Islands members as a single group for the purposes of calculating the employer contribution rates.

Consistent with the previous actuarial investigation, an allowance for expenses has been included in the recommended contribution rate for the Islands group of members. The expense loading is 1.4% of salaries (net of ESCT) for the 2019/20 year and the calculated contribution rate is 16.8% for Islands members.

Under the smoothing approach, as described above for the funding employers, the smoothed contribution rate for 2019/20 would exceed the calculated contribution rate of 16.8%. Therefore the phase in of the new methodology has now completed and it will not be necessary to calculate a smoothed contribution rate for Islands in future.

For comparison, the contribution rate for the 2018/2019 year is 16.1% of salaries, including smoothing.

Employer contributions – Non-funding Employers

The calculated Standard Contribution Rates for non-funding employers, inclusive of ESCT, for the different schemes from 1 July 2019 are shown in the following table. Using the approach adopted by the Authority, the table includes the rates after smoothing for the impact of the change in methodology as described above for funding employers.

Scheme	Non-funding Employer contribution rates
Armed Forces	15.1%
General	14.4%
Police	17.2%
Prisons Service	Nil

For comparison the contribution rates for the 2018/19 year are 15.4% for the Armed Forces scheme, 13.4% for the General scheme, 16.8% for the Police scheme and nil for the Prisons scheme. The rates for the General and Police schemes have increased due to the impact of the smoothing and, for the General scheme, due to changes to the demographic assumptions. The increasing average age of members is also expected to result in a gradual increase in contribution rates.

In recent years the recommended contribution rate for the Armed Forces scheme has been a smoothed rate based on the current rate and the calculated standard contribution rate. This approach was agreed with the Authority to reduce volatility in the contribution rate which could arise given the very small number of active members and the fact that all members remaining have reached the point at which they could retire with an immediate pension.

The contribution rates may change from year to year depending on changes to assumptions and the emerging experience of each group of Fund members.

The Judges and Solicitor-General scheme and the Parliamentary scheme are both funded on a payas-you-go basis and therefore there are no recommended contribution rates for these schemes.

The notional fund in respect of the Prisons Service scheme continues to have a large surplus and no contributions are currently necessary. The notional fund position for the Prisons Service scheme at 30 June 2018 is as follows:

Notional fund:	\$107.5 million
Past service liability:	\$11.2 million

Sensitivity of results

As explained earlier in the report the value of the liabilities is highly influenced by the size of the gap between the discount rate and the assumed rate of future inflation, whether salary inflation or price inflation. To illustrate the impact of a change in the gap we have re-valued the past service liabilities using discount rates of 6.0% p.a. and 4.0% p.a., whilst keeping all other assumptions unchanged.

The results are shown in the following table:

	Statutory basis (5.0% discount rate) \$M*	6.0% discount rate \$M*	4.0% discount rate \$M*
Contributors and Inactives	2,100	1,827	2,439
Current Pensioners	9,920	9,118	10,857
Deferred Pensioners	749	623	911
Total past service liabilities	12,769	11,567	14,207
Assets	4,572	4,572	4,572
Unfunded liability	8,197	6,995	9,635

^{*} Total may not add up due to rounding

We have also carried out an analysis to show the impact of a 1% increase and a 1% decrease in the assumed CPI inflation rate, whilst keeping all other assumptions unchanged.

	Statutory basis \$M*	1% increase in assumed CPI rate \$M*	1% decrease in assumed CPI rate \$M*
Contributors and Inactives	2,100	2,376	1,865
Current Pensioners	9,920	10,825	9,132
Deferred Pensioners	749	911	621
Total past service liabilities	12,769	14,112	11,619
Assets	4,572	4,572	4,572
Unfunded liability	8,197	9,540	7,047

^{*} Total may not add up due to rounding

These sensitivity analyses are not intended to show the full range of possible outcomes, but are intended to demonstrate that outcomes are highly dependent on future experience.

9. Material Risks

The purpose of this section of this report is to identify the material risks for the Fund which are associated with the actuarial assumptions or actuarial management of the Fund, of which we are aware as Actuary. We also comment on the way in which the identified financial risks are being managed by the Authority.

The material risks are:

Increasing life expectancy

The Fund's liabilities relate almost wholly to current and future pensioners. The assumptions regarding pensioner mortality that were used for this valuation allow for future improvements in mortality. However, a future breakthrough in medical diagnosis or treatment which leads to a significant increase in life expectancy could increase the Fund's liabilities and require increased employer and Crown contributions.

Mortality experience should continue to be monitored at least every three years, in conjunction with relevant population data, to assess whether the current assumptions remain valid.

Investment risk

The risk faced by the Fund is that the investment returns earned on the assets will not be as high as expected over the long term. This means that the Crown's share of benefit payments might need to increase.

The Authority has set an Investment Objective which is to maximise the Fund's excess return relative to NZ Government Stock (before New Zealand tax), without undue risk of under-performing NZ Government Stock over rolling ten year periods.

The Fund has a strategy of using diversified investment vehicles, and requires investment managers to themselves invest in a range of underlying securities. Given the level of diversification in the underlying investments, the Fund is unlikely to suffer any significant loss from underperformance by the failure of an individual underlying security.

The Authority has a comprehensive Statement of Investment Policies Standards and Procedures in place for the governance and management of the assets held by the Fund.

Inflation

The Fund's liabilities for active members are linked to salary and therefore a higher than expected rate of inflation could have a negative impact on the required contribution amounts. Salary increases should continue to be monitored at each valuation.

Similarly, pension liabilities are linked to the CPI and increases above those assumed could lead to an increase in Crown contributions.

Liquidity risk

The majority of the Fund's liabilities relate to current and future pensions which we expect to be paid out over a very long time frame. As the benefit payments are largely covered by Crown and employer contributions the amount of assets required to be redeemed to meet benefits is relatively small and is quite stable over time. Therefore the Fund is unlikely to be faced with a need to redeem an unexpectedly large amount.

Furthermore, the Authority's Statement of Investment Policies Standards and Procedures includes a number of policies addressing liquidity risk.

In the very long term, as the Fund begins to decline in size, we would expect the assets to move gradually to a predominantly liquid position.

Self insurance

By self insuring the death and ill health benefits, the Fund runs the risk of higher than expected claims occurring. However given the high average age of current active members the value of death or ill health benefits are not materially different from the value of retirement benefits.

Furthermore, in the event of a pandemic affecting the general population the effect of an increase in deaths amongst active members is likely to be offset to some extent by deaths among the current pensioners.

Other

The Fund faces a variety of operational, legislative and other risks which may in some circumstances lead to cost increases. There are also benefit options able to be elected by retiring contributing members and current pensioners that can increase benefit payments.

We understand that the Authority monitors and takes action on such risks as part of the risk management framework.

10. Statements and Certifications

Fund Share of Benefits

The results in Section 8, carried out using valuation discount rates derived from those used for valuations for Crown Account purposes, shows a Fund Share proportion of 26.8%. The 2017 valuation resulted in a proportion of 25.4%. As the valuation result is sensitive to the level of actual investment returns received and the assumed discount rates used, I consider the Fund Share of Benefits proportion should be increased to 26.8%.

In terms of Section 95(1) of the Act I advise that the proportion of benefits calculated as being provided by member contributions into the Fund is 26.8% for the 2019/20 year.

Funding employer contribution rates

Contributions for the year commencing 1 July 2018 have been calculated on an employer by employer basis, based solely on the members employed by each employer.

In terms of Section 95(2) of the Act I advise that the Standard Contribution Rates, as from 1 July 2019, for those employers of contributors whose salaries are payable out of money that is not public money is:

- for contributors who are members under Part 2 or Part 2A of the Act and employed by the Public Services of the Cook Islands, Niue or Tokelau, 16.8% of contributor salaries, exclusive of ESCT;
 and
- for contributors who are members under Part 2 or Part 2A of the Act, excluding those employed by the Public Services of the Cook Islands, Niue or Tokelau, contributions calculated on an employer by employer basis based only on the contributors employed by that employer. Contribution rates include ESCT and an allowance for expenses.

A sample of average contribution rates at selected ages is set out in the following table and for most employers the contribution rate can be calculated by weighting these rates based on the age of their employees who are contributory members. The rates in the table are inclusive of ESCT at 33%.

Age nearest	Males	Females	
50	16.2%	16.3%	
55	17.0%	17.1%	
57	17.2%	17.3%	
59	17.4%	17.5%	
61	17.5%	17.6%	
63	17.4%	17.5%	
65	16.8%	16.9%	
67	16.7%	16.8%	

My advice is that the Authority require the relevant employers to contribute at the Standard Contribution Rates for 2019/20, or alternatively adopt a smoothing approach to allow for the phasing in

of the impact of the change in methodology noted earlier in the report. One smoothing approach, which the Authority adopted for the 2017/2018 and 2018/19 years, is to allow for the impact of the change in methodology by way of a cumulative 0.5% of salary per year until the higher rates are attained. Under this approach the contribution rates for funding employers for 2019/20 would lie in the range of 12.4% to 17.4% of salary.

Non-funding employer contribution rates

The non-funding employers are required to budget for the superannuation contributions as if such contributions were payable to the Fund. These employer contribution rates do not include an allowance for a share of expenses as this is paid directly.

The calculated Standard Contribution Rates for non-funding employers, inclusive of ESCT, for the different schemes from 1 July 2019 are shown in the following table. Using the approach adopted by the Authority, the table includes the rates after smoothing for the impact of the change in methodology as described above for funding employers.

Scheme	Non-funding Employer contribution rates
Armed Forces	15.1%
General	14.4%
Police	17.2%
Prisons Service	Nil

My advice is based on the premise that the Authority will continue its practice of adopting the smoothed rates. In accordance with my professional obligations as a Fellow of the New Zealand Society of Actuaries, I make the following statements:

- In carrying out this valuation as required by the Act, in my view I have no conflict with any other of my professional activities.
- I am not aware of any material developments to the Fund or any external events that have had a material effect on the results of the investigation.
- I am not aware of any material events subsequent to the date of the current investigation.
- The Fund has no arrangements for external insurance of the benefits payable on death or disability. Having regard to the size of the Fund, the employer sponsors of the Fund and the nature of the benefits payable on death or disability, it is my view that there is no need for the Fund to hold such insurance.
- In completing this report I have had regard to Professional Standard No. 40 Actuarial Reporting
 for Superannuation Schemes issued by the New Zealand Society of Actuaries. The valuation
 method and the financial, economic and demographic assumptions have been determined in
 accordance with the professional judgement of the actuary preparing the report.
- I am not aware of any discrepancy between the Act and subsequent Amendments and the practice of the Authority which would have a material bearing on the results of this investigation.
- The next valuation will be carried out as at 30 June 2019.

Reliances and limitations

This report was prepared for you in the context of actuarial requirements under the Act, under the terms of our agreement with you dated 23 March 2017. It may not be suitable for use in any other context or for any other purpose and we accept no responsibility for any such use.

This report was prepared solely for the use of the Authority on the basis agreed with you. It was not prepared for use by any other party and may not address their needs, concerns or objectives. We note that the report will be available publicly on the Authority's web site. We do not assume any responsibility, or accept any duty of care or liability to any third party who may obtain a copy of this report and any reliance placed by such party on it is entirely at their own risk.

In preparing this report we have relied on information and data provided to us verbally, electronically and/or in writing by the Fund Administrator and the Authority. We have relied on all the data and information provided, including Fund provisions, membership data and asset information, as being complete and accurate. We have not independently verified the accuracy or completeness of the data or information provided, but we have performed limited checks for consistency.

The content and accuracy of this report are dependent on the completeness and accuracy of the information provided to us. Although independent verification of this information was not undertaken, we have reviewed the information for reasonableness and consistency with our knowledge of the Fund.

In our opinion, all calculations are in accordance with applicable legislative requirements, and the procedures followed and the results presented conform with applicable actuarial standards of practice.

Matthew Burgess FNZSA, FIAA

Matthew Burgess

Actuary to the Fund

Senior Consultant, Willis Towers Watson

Level 4, 555 Bourke Street

Melbourne, Victoria 3000

Australia

ABN 45 002 415 349

AFSL 229921

This report has been peer reviewed in accordance with Willis Towers Watson Professional Excellence procedures.

Louise Campbell FNZSA, FIAA

XCampbell

Senior Consultant, Willis Towers Watson

Appendix A: Summary of membership data

The following tables summarise the membership data as at 30 June 2018 received from the Fund Administrator.

Contributors

A summary of the membership data in respect of contributors split by scheme is as follows:

Scheme	Gender	Age Group	Number of Members	Average Age	Average Membership	Average FTE¹ Salary (\$)
Armed Forces			4	52.2	34.1	128,893
	Female		2	48.2	29.4	117,842
	Female	35 to 44	-	-	-	-
	Female	45 to 54	2	48.2	29.4	117,842
	Male		2	56.2	38.8	139,945
	Male	35 to 44	-	-	-	-
	Male	45 to 54	1	*	*	*
	Male	55 to 64	1	*	*	*
General		3,111	60.6	31.8	110,900	
	Female		1,219	60.4	29.5	99,455
	Female	35 to 44	1	*	*	*
	Female	45 to 54	196	52.0	25.1	98,996
	Female	55 to 64	787	60.2	30.3	99,234
	Female	65 and over	235	68.2	30.4	100,644
	Male		1,892	60.8	33.3	118,274
	Male	35 to 44	1	*	*	*
	Male	45 to 54	222	52.3	28.0	108,905
	Male	55 to 64	1,328	60.4	33.9	116,459
	Male	65 and over	341	68.1	34.7	131,478
Islands			272	52.0	30.2	34,867
	Female		145	51.8	30.1	33,231
	Female	35 to 44	13	43.6	24.7	34,504
	Female	45 to 54	93	50.0	29.0	33,834
	Female	55 to 64	38	58.5	34.4	30,739
	Female	65 and over	1	*	*	*
	Male		127	52.3	30.3	36,734
	Male	35 to 44	11	43.4	24.3	38,515
	Male	45 to 54	74	50.4	29.5	37,247
	Male	55 to 64	42	58.1	33.2	35,364
	Male	65 and over	-	-	-	-

Scheme	Gender	Age Group	Number of Members	Average Age	Average Membership	Average FTE¹ Salary (\$)
Police		114	52.9	29.3	117,301	
	Female		22	52.0	28.7	115,438
	Female	35 to 44	-	-	-	-
	Female	45 to 54	18	51.1	28.4	114,024
	Female	55 to 64	4	56.1	29.9	121,801
	Male		92	53.1	29.4	117,747
	Male	45 to 54	67	51.1	28.9	122,295
	Male	55 to 64	25	58.4	30.7	105,557
Prisons Service	Prisons Service		15	61.8	30.7	74,828
	Female		2	61.9	29.8	102,059
	Female	45 to 54	-	-	-	-
	Female	55 to 64	2	61.9	29.8	102,059
	Male		13	61.8	30.8	70,639
	Male	45 to 54	2	53.4	27.2	70,791
	Male	55 to 64	7	60.4	29.2	73,285
	Male	65 and over	4	68.5	35.5	65,933
Judges and So	Judges and Solicitor-General					
	Male		1	*	*	*
	Male	55 to 64	-	-	-	-
	Male	65 and over	1	*	*	*
Parliamentary [^]						
	Male		1	*	*	*
	Male	45 to 54	1	*	*	*
	Male	55 to 64	-	-	-	-
	Male	65 and over	-	-	-	-
All Schemes			3,518	59.7	31.6	105,176

¹ Full-Time Equivalent

Note: In the above table, * signifies that where there was only one member in the age band and the statistics are not shown for privacy reasons.

[^] Back bench salaries are disclosed for Parliamentary members.

Inactives

Inactives are members who have ceased contributing to the Fund, but have not yet received an entitlement, and for whom insufficient data is available. These members are split into three groups according to the data available to calculate entitlements:

- Inactives(1A) are members with less than 10 years membership, or with a salary of nil or \$1.
- Inactives(1B) are members with at least 10 years membership and a salary.
- Inactives(2) are members for whom neither salary nor contribution information was available in order to estimate entitlements.

A summary of the Inactives(1) membership data as at 30 June 2018 is as follows:

Inactives(1A) (Withdrawal Benefit)	Number of Members	Average Age	Average Membership	Average Withdrawal Benefit (\$)
Armed Forces	24	58.0	2.1	936
General	746	60.8	3.2	2,322
Islands	125	51.2	2.2	811
Police	5	65.8	3.7	2,952
Prisons Service	1	*	*	*
Grand Total	901	59.4	3.0	2,076

Inactives(1B) (Deferred Pension)	Number of Members	Average Age	Average Membership	Average Deferred Pension (\$ p.a.)
Armed Forces	1	*	*	*
General	416	58.7	18.7	11,645
Islands	29	53.3	18.3	5,805
Police	94	59.3	31.6	34,076
Prisons Service	7	62.8	35.5	31,345
Grand Total	547	58.5	21.1	15,444

In addition, there were 2,777 Inactives(2) members as at 30 June 2018.

Pensioners

A summary of the pensioner membership data as at 30 June 2018 is as follows:

	Deferred pensions			Reti	rement pensi	ons
	Number	Average Age	Average Pension¹ (\$p.a.)	Number	Average Age	Average Pension (\$p.a.)
Females	338	51.8	12,831	6,818	73.9	17,933
Under age 25						
Age 25 to 49	131	47.7	12,627	*	*	*
Age 50 to 59	207	54.4	12,960	283	57.0	14,281
Age 60 to 69				2,036	66.1	20,674
Age 70 to 79				2,969	74.4	17,369
Age 80 and over				1,529	86.3	16,068
Males	3,401	53.6	13,306	25,251	74.9	24,356
Under age 25						
Age 25 to 49	847	47.6	13,870	8	47.0	4,040
Age 50 to 59	2,554	55.6	13,119	591	57.2	21,432
Age 60 to 69				7,126	65.7	23,653
Age 70 to 79				10,609	74.8	25,320
Age 80 and over				6,917	85.9	23,874
Grand Total	3,739	53.4	13,263	32,069	74.6	22,990

¹ Pension amounts disclosed for Armed Forces include indexation from the date of deferral to 30 June 2018 based on the actual increase in the CPI for the relevant period.

Note: In the above table, * signifies that where there was only one member in the age band and the statistics are not shown for privacy reasons.

	Spousal and dependant pensions					
	Number	Average Age	Average Pension (\$p.a.)			
Females	12,366	80.5	10,622			
Under age 25	20	13.8	3,123			
Age 25 to 49	39	44.6	4,460			
Age 50 to 59	259	56.8	7,410			
Age 60 to 69	1,380	66.0	9,497			
Age 70 to 79	3,838	75.6	10,390			
Age 80 and over	6,830	87.5	11,159			
Males	399	72.4	6,284			
Under age 25	20	15.8	3,380			
Age 25 to 49	21	42.5	5,111			
Age 50 to 59	16	56.0	4,707			
Age 60 to 69	66	66.0	6,601			
Age 70 to 79	128	75.1	6,710			
Age 80 and over	148	86.7	6,505			
Grand Total	12,765	80.2	10,487			

Appendix B: Summary of actuarial assumptions

FINANCIAL ASSUMPTIONS

The financial assumptions which we have adopted are shown below.

Discount rates (Fund Share):

Year ended 30 June	Discount rate p.a. Fund Share 2018	Discount rate p.a. Fund Share 2017
2019	1.28%	1.70%
2020	1.37%	1.92%
2021	1.54%	2.08%
2022	1.79%	2.23%
2023	2.04%	2.37%
2024	2.26%	2.48%
2025	2.43%	2.59%
2026	2.54%	2.68%
2027	2.61%	2.76%
2028	2.65%	2.82%
2029	2.67%	2.89%
2030	2.69%	2.95%
2031	2.71%	3.01%
2032	2.73%	3.06%
2033	2.74%	3.11%
2034	2.76%	3.15%
2035	2.76%	3.20%
2036	2.78%	3.23%
2037	2.79%	3.27%
2038	2.82%	3.28%
2039	2.86%	3.30%
2040	2.89%	3.31%
2041	2.93%	3.33%
2042	2.97%	3.34%
2043	3.00%	3.36%
2044	3.04%	3.37%
2045	3.07%	3.38%
2046	3.11%	3.40%
2047	3.15%	3.41%
2048	3.18%	3.42%

Year ended 30 June	Discount rate p.a. Fund Share 2018	Discount rate p.a. Fund Share 2017
2049	3.22%	3.42%
2050	3.25%	3.42%
2051	3.29%	3.42%
2052	3.33%	3.42%
2053	3.36%	3.42%
2054	3.40%	3.42%
2055 onwards	3.42%	3.42%

Discount rate (Statutory): 5.0% p.a.

CPI: 1.7% p.a. for each year until 30 June 2037, gradually increasing to 2.0% p.a.

in the year ending 30 June 2055, and remaining at 2.0% p.a. thereafter.

Salary increases: 2.5% p.a.

Armed Forces deferred pensioners

For former Armed Forces members with deferred pensions which have not yet commenced, the pension amount held on the administration system is the pension amount calculated at the date of deferral, with indexation to the current date. When valuing the liability for these pensioners we then allow for indexation from 30 June 2018 to the date of commencement of the pension using the assumed future rates of CPI increase.

DEMOGRAPHIC ASSUMPTIONS

Promotional salary increases

In addition to salary increases from general salary inflation, age related promotional increases have been assumed. Specimen rates are as follows:

Age	General schemes	Islands	Armed Forces	Judges	Parliamentary	Police	Prisons Service
30	1.50%	1.00%	1.500%	2.00%	2.00%	2.250%	3.50%
35	1.25%	1.00%	1.125%	1.40%	1.40%	2.188%	2.60%
40	1.00%	1.00%	0.750%	0.95%	0.95%	2.125%	2.00%
45	0.75%	1.00%	0.375%	0.70%	0.70%	2.063%	0.50%
50	0.50%	-	-	0.25%	0.25%	2.000%	-
55	-	-	-	-	-	-	-
60	-	-	-	-	-	-	-

In-service decrements

Specimen rates for the General schemes are as follows:

Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit							
Age	Male Death	Female Death	Resignation	Age Retirement	III-health Retirement		
35	4	2	700	-	4		
40	5	3	400	-	4		
45	7	5	300	-	23		
50	10	7	200	300	41		
55	17	12	-	325	60		
60	28	20	-	650	-		
65	48	31	-	4,550	-		

Specimen rates for the Islands are as follows:

Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit							
Age	Male Death	Female Death	Resignation	Age Retirement	III-health Retirement		
35	13	7	400	-	5		
40	16	9	430	-	10		
45	22	16	280	-	20		
50	34	25	100	500	45		
55	56	40	-	800	85		
60	94	65	-	3,000	-		
65	-	-	-	10,000	-		

Specimen rates (which include age and membership based rates) for the Armed Forces scheme are as follows:

Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit						
Age Male Female III-health Death Death Retirement						
35	5	3	5			
40	6	4	0			
45	9	6	0			
50	14	10	0			
55	22	16	0			
60	38	26	0			

Number out of 10,000 members with membership X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit						
Membership Resignation Age Retirement						
15	100	-				
20	-	6,000				
25	-	5,125				
30	-	4,250				
35	- 3,375					
40	-	2,500				

Specimen rates for the Judges and Solicitor-General scheme are as follows:

Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit						
Age	Male Death	III-health Retirement				
35	5	3	-	-	-	
40	6	4	-	-	-	
45	9	6	-	-	-	
50	14	10	-	-	-	
55	22	16	-	-	-	
60	38	26	-	-	-	
65	64	41	-	2,000	-	

Specimen rates for the Parliamentary scheme are as follows:

Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit					
Age	Male Death	Female Death	Resignation ¹	Age Retirement ²	III-health Retirement
35	5	3	2,500	-	-
40	6	4	2,500	-	-
45	9	6	2,500	-	-
50	14	10	2,500	-	-
55	22	16	-	-	-
60	38	26	-	-	-

¹ Assumed 25% of Parliamentary members under age 50 resign every three years coinciding with election years.

² Members aged over 50 with at least 9 years' service are assumed to retire immediately.

Specimen rates for the Police scheme are as follows:

Number out	Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit					
Age	Male Death	Female Death	Resignation	Age Retirement	III-health Retirement	
35	5	3	20	-	600	
40	6	4	-	-	600	
45	9	6	-	-	600	
50	14	10	-	250	300	
55	-	-	-	10,000	-	

Specimen rates for the Prisons Service scheme are as follows:

Number out o	Number out of 10,000 members aged X at the beginning of the year assumed to leave the Fund during the year for the following modes of exit					
Age	Male Female Resignation Age III-h Death Death Retirement Retirement					
35	5	3	2,000	-	5	
40	6	4	1,400	-	10	
45	9	6	800	-	50	
50	14	10	450	300	100	
55	22	16	200	500	150	
60	-	-	-	10,000	-	

Pensioner mortality

The underlying mortality for pensioners is based on experience over the period from 1 July 2011 to 30 June 2014 (and confirmed by a review of the experience between 1 July 2014 and 30 June 2017). Specimen rates are as follows:

Numbe	Number assumed to die out of 10,000 at each age					
Age	Males	Females				
65	74	55				
70	126	80				
75	217	140				
80	452	307				
85	825	591				
90	1,631	1,347				

In addition, we have made the following adjustments for mortality improvement:

- An allowance for past improvements (from 31 December 2012 to 30 June 2018) at the rate
 of 2.5% per annum at ages up to 75 and progressively smoothed to 1.0% per annum at ages
 above 83.
- An allowance for future improvements (from 30 June 2018 onwards) at the rate of 2.5% per annum at ages up to 75 and progressively smoothed to 1.0% per annum at ages above 83.

Proportion of members with a spouse or partner

It was assumed that the percentage of members with a spouse or partner gradually reduces as members age. Specimen rates are as follows:

% of members with a spouse or partner at each age					
Age	Male	Female			
35	68	69			
40	72	71			
45	75	72			
50	76	72			
55	78	71			
60	77	68			
65	76	63			
70	74	54			
75	71	42			
80	63	27			

Expenses

The administration and investment expenses of the Fund are currently met in part by the funding employers, with the balance paid by the Crown as provided by Section 15E of the Act. An allowance for future expenses was incorporated in the employer contributions recommended for funding employers in this report.

The expenses for the financial year ended 30 June 2019 have been estimated by the Authority and beyond that date have been assumed to remain proportional to the value of assets.

Age difference and length of relationship between pensioners and their spouses or partners

It has been assumed that male pensioners were three years older than their spouse or partner while, for female pensioners, it was assumed they were three years younger than their spouse or partner.

It was assumed the length of the relationship between pensioners and their spouses or partners was such that 50% of the pension reverts to the spouse or partner upon the pensioner's death.

Assumed mix of lump sums/pensions

Members were assumed to take their entitlements as a combination of lump sum and pension as follows:

Percentage of pension entitlements taken							
	General schemes	Islands	Armed Forces	Judges	Parliamentary	Police	Prisons Service
Retirement	95%	80%	100%	75%	75%	100%	80%
Death (spouse pension)	100%	100%	100%	100%	100%	100%	100%
Invalidity	88%	75%	75%	n/a	n/a	88%	75%

Upon resignation, the percentage of members assumed to elect to receive a deferred retiring allowance is as follows:

Scheme	Percentage of resigned members assumed to elect to receive a deferred retiring allowance
General	75%
Islands	50%
Armed Forces ¹	100%
Judges and Solicitor General	n/a
Parliamentary ²	100%
Police	20%
Prisons Service	20%

¹ eligible after 20 years of service

It is assumed that Parliamentary members will commute 25% of their deferred retiring allowance entitlements. In all other cases, no commutation is assumed.

Other assumptions

- Where a member has a part time fraction recorded in the 30 June 2018 data file that fraction is assumed to apply to all future service.
- The impact of past periods of part time service is summarised in the average part time factor supplied in the member data.
- For members who have ceased contributions for a period and then re-commenced contributing, we have been advised that the date of commencement of service provided in the data has already been adjusted by the administrator to reflect the alterations to contributory service required under Section 61R of the Government Superannuation Fund Act 1956.

Assumptions used for inactive contributors

We have split the inactive contributors membership group into Inactives(1) and Inactives(2).

² eligible after 9 years of service

The Inactives(1) group is in respect of contributors who have ceased to be members and have not received an entitlement from the Fund, but for whom salary or contribution information is available. We have valued these members assuming they receive either an immediate refund of contributions (if less than 10 years membership, or with a salary of nil or \$1) or are entitled to a deferred pension (if more than 10 years membership and have a salary). The liability in respect of the members entitled to a deferred pension has been valued assuming commencement of the pension from the later of current age and age 50, and no mortality in deferment.

When valuing the liability for these deferred pensions we have increased the salary amount provided in the administration data file to allow for indexation from the date of suspension of membership to 30 June 2018, based on the actual increase in the CPI for the relevant period. We then allow for indexation from 30 June 2018 to the date of commencement of the pension using the assumed future rates of CPI increase.

The assumption that all inactive members with less than 10 years membership receive an immediate lump sum has the effect of bringing forward benefits that will, in practice, not be paid until later years and leads to a spike in the projected benefit payment amount for the 2018/19 year. Similarly, those inactive members with more than 10 years membership who are over the eligibility age to receive an immediate pension, are assumed to begin receiving the pension immediately.

The Inactives(2) group is in respect of contributors who ceased active membership prior to full computerisation of Fund membership records, but includes contributors for whom no reliable valuation data is available. We have taken an approach consistent with that used for the 30 June 2017 statutory valuation and have not valued these members for this valuation, on the basis that these members appear to have very little service and so their liabilities are likely to be covered by the prudent assumptions used in valuing the Inactives(1) group, described above.

Suspended pensioners

There are of the order of 480 pensioners who have a suspended pension – indicated by a suspension code in the data file. This excludes former Armed Forces members who have a deferred pension. For the majority of the suspended pensions it is possible that the pension could be reinstated in the future. We have taken a conservative approach and assumed that all suspended pensions are reinstated immediately, and have valued the liabilities accordingly.

For some types of suspension the pensioner (or his or her dependant) would be entitled to back payment of past pension amounts if the pension is reinstated. We have not allowed for these payments, but consider these are likely to be more than offset by the conservative approach described above.

Pension elections

Pensioners have various options available in respect of structuring the terms of their pension or assigning part of their pension to another person. These options are implemented using sets of actuarial factors which are intended to result in no change to the Fund's liabilities. However, over time, actual experience will be different to expected so the emerging liability will also be different from that assumed. No allowance has been made for any selection that may occur where members who exercise certain options do so based on their individual circumstances. To the extent that pensioners have already exercised these options, and they are not included in the membership data, they will not be reflected in our calculations.

Appendix C: Summary of entitlements

A summary of the entitlements of the seven schemes is set out below:

Membership	Part 2 / Old GS	Employees in Government service electing to join before 30 April 1985
	Part 2A / New GS	Employees in Government service electing to join before 30 June 1992 (1995 for Islands)
	Part 3A / AF	Members of the Armed Forces joining prior to 30 June 1992
	Part 5A and 5B / Judges	Judges and Associate Judges appointed prior to 30 June 1992
	Part 6 / MPs	Members of Parliament initially elected prior to 30 June 1992
	Part 6A / Police	Members of the Police joining prior to 30 June 1992
	Part 6B / PS	Members of the Prisons Service joining prior to 30 June 1992

Member Contributions	Old GS	6% if < 30 at date of joining 7% if 30-34 8% if 35-39 9% if 40-44 10% if 45-49 11% if >50 Some members may have elected, prior to 1 March 1970, to contribute at 1% less than the rates above. All members can elect to contribute at 6% for an entitlement reduced in the same
	New GS	proportion that 6% bears to the standard rate. 6.5%
	AF	7.6%
	Judges	8%, until reach 16 years of service, then 0%.
	MPs	11%, until reach 20 years of service, then 8%
	Police	7.5%
	PS	8.5% (may cease contributing after 32 years)

Contributory Service	Old and New GS	Actual contributory service for all members
Service	AF	Actual contributory service plus any accrued leave at date of discharge or release
	Judges	Aggregate of all periods of contributory service as a Judge, temporary Judge or Associate Judge
	MPs	Actual contributory service as a member of Parliament
	Police	For members who joined before 1 May 1985 and 55 or over at retirement, then service is calculated as potential service up to age 60, further increased by 1/7th, to a maximum of 40 years.
		For all other members, 125% of actual contributory service as a member of the Police, to a maximum of 40 years
		If actual contributory service is greater than 40 years, actual contributory service applies.
	PS	125% of actual contributory service as a member of the Prison Service, to a maximum of 40 years
		If actual contributory service is great than 40 years, actual contributory service applies.
Final Salary	All except Old GS, Judges and MPs	The lesser of salary in the last 12 months and the average of the last 5 years' salary, adjusted for CPI to date of exit.
	Old GS	Average of the last 5 years' salary
	Judges	Salary at date of resignation or date of retirement
	MPs	Salary payable to a backbencher at the date on which the retiring allowance first becomes payable.
Retirement Entitlement Eligibility	Old GS	Age 65, or age 60 and 40 years of service, or age 50 and 20 years of service with employer consent (other requirements apply to members of NZ Railways Corp or the Police, and certain females)
	New GS	Age 60 or age 50 with 10 years of service and employer consent
	AF	20 years of service, with at least 10 years in AF
	Judges	68 years or over 50 with 10 years of service
	MPs	Over 50 with at least 9 years of service
	Police	over 50 with 10 years of service with employer consent
	PS	58 years or 50 years with 8 years of service and employer consent

Retirement Allowance Multiple	Old GS	70% of 1/60th per year of service up to 40 years plus 120th per year of service after 40 years. For members of the Island Schemes, the 70% factor is not applied.
	New GS	1.05% per year of service adjusted for retirement before or after age 60 (add 0.0168% per year between age 60 and 65, subtract 0.0336% per year between age 55 and 60, subtract 0.0168% per year below 55). For members of the Island Schemes, all accrual rates are divided by 70%.
	AF	1.05% per year of service
	Judges	70% of 1/24th (less 1/750th per year if age under 55) per year of service, to a maximum of 70% of 2/3rds.
	MPs	70% of (1/30th per year of service up to 20 plus 1/120th per year of service over 20)
	Police	1.05% per year of service adjusted for retirement before age 55 (subtract 0.0336% per year between age 50 and 55)
	PS	1.05% per year of service adjusted for retirement before age 58 (subtract 0.0168% per year before age 53, subtract 0.0336% per year between age 53 and 58)
	T	
Retirement Entitlement	All parts except AF and MPs	Retirement allowance pension calculated at date of exit as Final Salary times Retirement Allowance Multiple.
		Pensions in payment are increased annually with CPI in April each year. Commutation of up to 25% of the pension is optional.
	AF and MPs	Retirement allowance pension calculated at date of exit as Final Salary times Retirement Allowance Multiple.
		Pensions in payment are increased annually with CPI. Commutation of up to 25% of the pension is optional.
		Members may defer their pension to age 55 or 60 for an additional lump sum.
Medical Retirement Entitlement	All except MPs	Retirement allowance calculated as per normal retirement at date of medical retirement.
Entitlement	MPs	No special entitlement is payable on medical retirement

5 (1 1 1	All 1 1 011	Ew
Death while Active with	All parts except Old GS and MPs	Either:
spouse	OS and wir s	The greater of:
		One year's salary at date of death
		Refund of member contributions with interest
		50% of the retirement allowance received if member had medically retired (option to commute part of members pension)
	Old GS	Either:
		The greater of:
		50% of the retirement allowance received if member had retired on date of death
		\$390 pa
		Refund of member contributions
	MPs	Before 9 years of service, refund of two times member contributions without interest.
		With 9 or more years of service, either:
		The greater of:
		One year's salary at date of death
		Refund of two times member contributions without interest
		50% of the retirement allowance received if member was eligible to retire at date of death (option to commute part of the member's pension)
Death without spouse	All parts except Old GS and MPs	Return of member contributions with interest, less any pension payments already paid
	Old GS	Refund of member contributions without interest, less any pension payments already paid and any child allowance payments paid or payable.
	MPs	Return of two times member contributions without interest, less any pension payments already paid.

Death as Pensioner	All parts except Old GS and MPs	Either:		
with spouse	GS and MPS	Up to 50% of the pension reverts to an eligible spouse dependant on the length of the relationship.		
		Return of member contributions with interest, less any pension payments already paid		
	Old GS	Either:		
		The greater of:		
		Up to 50% of pension reverts to an eligible spouse dependant on the length of the relationship.		
		\$390 pa if married before beginning pension, otherwise \$0.		
		Refund of member contributions, less any pension payments received		
	MPs	Either:		
		Up to 50% of the pension reverts to an eligible spouse dependant on the length of the relationship.		
		Return of two times member contributions without interest, less any pension payments already paid		
Death – Child Allowance	All parts	Any member who dies leaving a child or children under 16 years (or are otherwise dependent on the deceased), each child receives an annual allowance of \$1,000 increased with CPI since 1982 until they reach age 16 or 18 if in full time education.		
		Child allowances are paid in addition to any other death entitlements, except for Old GS where child allowances are deducted from the return of contributions on death without spouse, but are paid in addition to other death entitlements.		
Resignation	All parts except MPs,	Refund of member contributions with interest; or		
Resignation	and Old scheme	With 10 or more years of service (8 years if PS), deferred retiring allowance payable from age 50 or later (this option is not available to AF), or		
		With 10 or more years of service (8 years if PS), transfer value rolled into other superannuation fund equal to: Refund of member contributions with interest x (100%+10% per year of service from 10 to 20)		
	MPs	Refund of two times member contributions without interest		
		If have more than 9 years of service and less than 50 on resignation, then entitled to a deferred pension payable from age 50 based on an ordinary MPs salary at that age and also commute some to a lump sum to be taken immediately.		
Withdrawal	All parts	Refund of member contributions without interest (not available		
TTIMIAWAI	, iii parto	to MPs, AF, Police and Judges); or		
		If join another employer subsidised scheme and have sufficient service, entitled to a deferred pension from age 50.		

Death after resignation or withdrawal with spouse	All parts except MPs	Refund of member contributions with interest; or 50% pension, where pension is calculated using Final Salary at date of exit/withdrawal, then increased with CPI to date of death.
	MPs	Two times member contributions without interest
		If ceased before age 50 and has more than 9 years of service, then entitlement of 50% spouse pension is payable from death if die before age 50 or from pension commencement age if chose to defer pension to 55 or 60.
Death after resignation or withdrawal without spouse	All parts except MPs	Refund of member contributions with interest to date of death
	MPs	Two times member contributions without interest

Additional entitlements

Some Parts have entitlements on leave of absence without pay and temporary cessation of contributions. Entitlements are discounted per year of suspended service.

Members can surrender up to 50% of their retirement allowance to provide a pension for another person (the assignee). The value of the entitlement is actuarially determined so that the value of the entitlement is unchanged. The assignee's pension also increases with CPI and ceases on the assignee's death.